

Testing the hypothesis that routine sea ice coverage of 3-5 mkm² results in a greater than 30% decline in population size of polar bear (*Ursus maritimus*).

Version 3

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1 Abstract

2 The polar bear (*Ursus maritimus*) was the first species to be classified as threatened with
3 extinction based on predictions of future conditions rather than current status. These predictions
4 were made using expert-opinion forecasts of population declines linked to modeled habitat loss –
5 first by the International Union for the Conservation of Nature (IUCN)'s Red List in 2006, and
6 then by the United States Fish and Wildlife Service (USFWS) in 2008 under the Endangered
7 Species Act (ESA), based on data collected to 2005 and 2006, respectively. Both assessments
8 predicted significant population declines of polar bears would result by mid-century as a
9 consequence of summer sea ice extent rapidly reaching 3-5 mkm² on a regular basis: the IUCN
10 predicted a >30% decline in total population, while the USFWS predicted the global population
11 would decline by 67% (including total extirpation of ten subpopulations within two vulnerable
12 ecoregions). Biologists involved in these conservation assessments had to make several critical
13 assumptions about how polar bears might be affected by future habitat loss, since sea ice
14 conditions predicted to occur by 2050 had not occurred prior to 2006. However, summer sea ice
15 declines have been much faster than expected: low ice levels not expected until mid-century
16 (about 3-5 mkm²) have occurred regularly since 2007. Realization of predicted sea ice levels
17 allows the 'rapid sea ice decline = population decline' assumption for polar bears to be treated as
18 a testable hypothesis. Data collected between 2007 and 2015 reveal that polar bear numbers have
19 not declined as predicted and no subpopulation has been extirpated. Several subpopulations
20 expected to be at high risk of decline remained stable and five showed increases in population
21 size. Another at-risk subpopulation was not counted but showed marked improvement in
22 reproductive parameters and body condition with less summer ice. As a consequence, the
23 hypothesis that repeated summer sea ice levels of below 5 mkm² will cause significant
24 population declines in polar bears is rejected, a result that indicates the ESA and IUCN
25 judgments to list polar bears as threatened based on future risks of habitat loss were scientifically
26 unfounded and that similar predictions for Arctic seals and walrus may be likewise flawed. The
27 lack of a demonstrable 'rapid sea ice decline = population decline' relationship for polar bears
28 also potentially invalidates updated survival model outputs that predict catastrophic population
29 declines should the Arctic become ice-free in summer.

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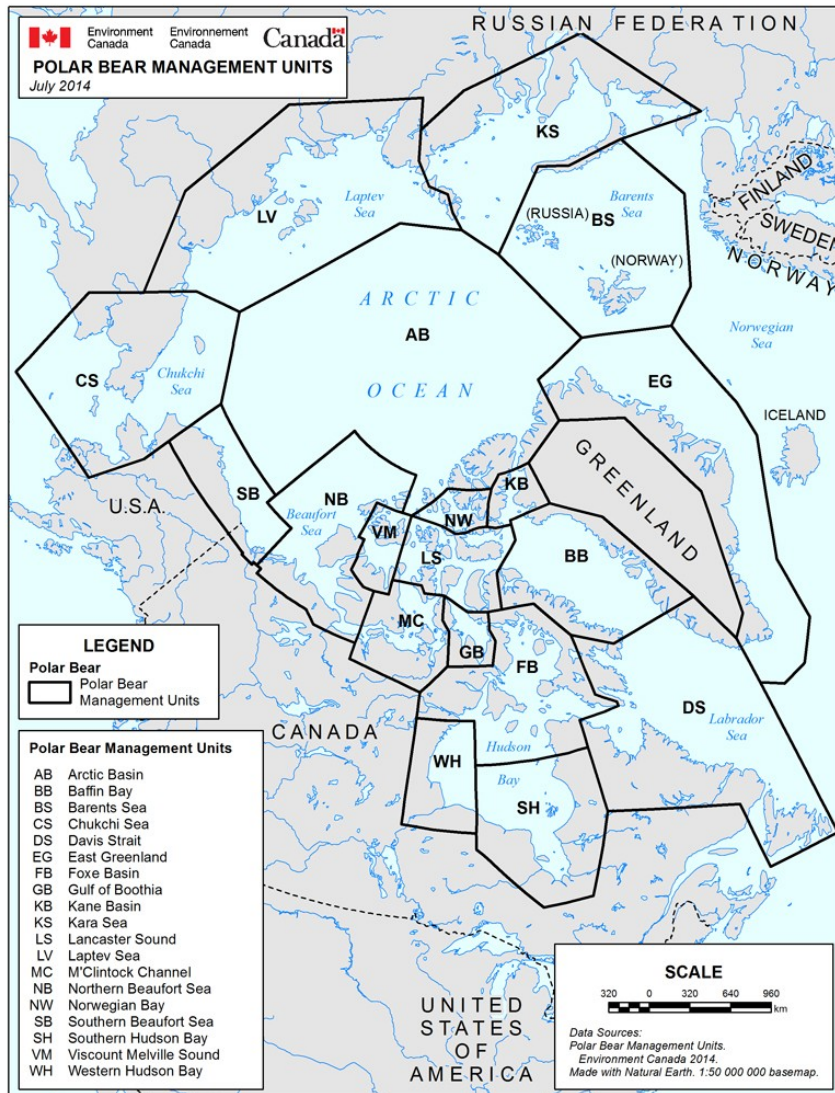
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35 **Introduction**

36 The polar bear (*Ursus maritimus*) is the top predator of the Arctic ecosystem and is found
37 in five nations with appropriate sea ice habitat (Fig.1). This icon of the Arctic was the first
38 species to be listed as threatened with extinction based on population declines anticipated to
39 occur as a result of forecasted habitat loss, rather than on current circumstances (Adler 2008).
40 The International Union for the Conservation of Nature (IUCN), via its Red List of Threatened
41 Species, made this unique conservation decision in 2006 (Schliebe *et al.* 2006a): it assigned polar
42 bears the status of ‘Vulnerable’ after the IUCN Polar Bear Specialist Group (PBSG) in 2005
43 reported that the global population was likely to decline by “more than 30% within the next 35-
44 50 years” (Aars, Lunn & Derocher 2006:61)(note the IUCN Red List status term ‘Vulnerable’ is
45 equivalent to the ESA term ‘Threatened’ (indicating a species likely to become endangered)
46 while both use the term ‘Endangered’ to indicate a higher-risk status). This Red List decision
47 reversed the ‘Lower Risk/Conservation Dependent’ status (now called ‘Least Concern’) that
48 polar bears were assigned in 1996 to reflect their recovery from previous decades of over-
49 hunting (Wiig *et al.* 2015).

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51
52 Figure 1. Global polar bear subpopulations, as defined by the IUCN Polar Bear Specialist Group,
53 managed by five nations (Canada, Russia, Norway, United States of America, and Denmark (for
54 Greenland)). Image credit: Environment Canada.

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56 The Fish and Wildlife Service (USFWS) of the United States of America (US), in 2008,
57 similarly declared polar bears 'Threatened' in response to a petition filed in 2005 by the Center
58 for Biological Diversity and two other not-for-profit conservation organizations (Schliebe *et al.*

59 2006b). Said the US Fish & Wildlife Service as it invoked the Endangered Species Act (ESA) to
60 protect polar bears (USFWS 2008: 28213):

61 “We find, based upon the best available scientific and commercial information, that polar
62 bear habitat—principally sea ice—is declining throughout the species’ range, that this
63 decline is expected to continue for the foreseeable future, and that this loss threatens the
64 species throughout all of its range. Therefore, we find that the polar bear is likely to
65 become an endangered species within the foreseeable future throughout all of its range.”
66 ESA protection for polar bears (referred to henceforth as the “ESA decision”) came on

67 top of existing regulations mandated by the 1972 US Marine Mammal Protection Act (which
68 gave broad-scale safeguards to polar bears and other marine mammals), as well as a specific
69 international treaty signed in 1973 by all Arctic nations to protect polar bear populations against
70 over-hunting and poaching (Larsen & Stirling 2009; Marine Mammal Commission 2007).

71 The 1973 international treaty spawned the formation of the IUCN Polar Bear Specialist
72 Group (PBSG), tasked with coordinating the research necessary for assessing polar bear health
73 and population size worldwide (Anonymous 1968). For management purposes, the PBSG
74 divided polar bears into more than a dozen more or less discrete subpopulations. At present, the
75 19 designated subpopulations are continuously distributed across available sea ice habitat (Fig. 1
76 – note the abbreviations for subpopulations used throughout this analysis). Polar bears have
77 experienced no recent range contractions due to habitat loss, no continuous declines within any
78 subpopulation, and currently have a large population size estimated at more than 22,000-31,000
79 bears (Norwegian Polar Institute 2015; SWG 2016; Wiig *et al.* 2015)(see “Global population size
80 observations” below). Thus, by all measures used to assess contemporary conservation status
81 (Akçakaya *et al.* 2006), the global polar bear population is currently healthy and would qualify
82 for the IUCN Red List status of ‘Least Concern’ and would not qualify as a threatened species
83 under the ESA based on these parameters – a fact which was also true in 2006 and 2008.

84 Therefore, the 'Vulnerable' to extinction and 'Threatened' with extinction status granted
85 polar bears in 2006 and 2008, respectively, referred exclusively to what might occur in the
86 future, should sea ice continue to decline in response to rising carbon dioxide levels in the
87 atmosphere generated by human fossil fuel use, variously called anthropogenic global warming,
88 climate warming, or climate change (Derocher, Lunn & Stirling 2004, Derocher *et al.* 2013;
89 Furevik, Drange & Sorteberg 2002; Stirling & Derocher 2012). The Red List assessment and the
90 ESA decision, based on comparable sets of assumptions and modeled forecasts of habitat loss,
91 predicted potentially catastrophic declines in the global population of polar bears by 2050 as a
92 direct effect of crossing a particular threshold of sea ice loss based on a number of research
93 reports produced by the US Geological Survey (USGS)(e.g., Amstrup, Marcot & Douglas 2007;
94 Durner *et al.* 2007; Hunter *et al.* 2007; Regehr, Amstrup & Stirling 2006; Regehr *et al.* 2007a;
95 Rode, Amstrup & Regehr 2007). Based on similar models and assumptions, the US Fish &
96 Wildlife Service subsequently declared Arctic ringed seals (*Phoca hispida*, aka *Pusa hispida*)
97 and Pacific bearded seals (*Erignathus barbatus nauticus*) to be 'Threatened' (USFWS 2012a,
98 2012b) – with the same proposed for Pacific walrus (*Odobenus rosmarus divergens*) (USFWS
99 2011, 2014) – but the IUCN did not (Kovacs 2016; Lowry 2015; Lowry 2016).

100 As Amstrup, Marcot & Douglas (2007:1) stated: “Our modeling suggests that realization
101 of the sea ice future which is currently projected would mean loss of $\approx 2/3$ of the world's current
102 polar bear population by mid-century.” Although other potential future risks were considered
103 (such as contamination with pollutants, oil spills, and poaching), IUCN and USGS/USFWS
104 biologists determined that future declines in sea ice constituted the overwhelmingly largest threat
105 to future health and survival of polar bears. Therefore, given the simple cause and effect
106 relationship assumed to exist between sea ice loss and polar bear population size, if forecasted

107 ice conditions occurred sooner than expected, the resulting changes in population size would be
108 expected sooner than expected as well. Since sea ice declines have progressed much faster than
109 expected since 2007, this ‘rapid sea ice decline = population decline’ assumption can now be
110 treated as the following hypothesis to be tested against recently collected polar bear data: *Polar*
111 *bear population numbers will decline by >30% in response to rapid and sustained sea ice*
112 *coverage of 3-5 mkm² and all ten subpopulations in Seasonal and Divergent ecoregions will be*
113 *extirpated.*

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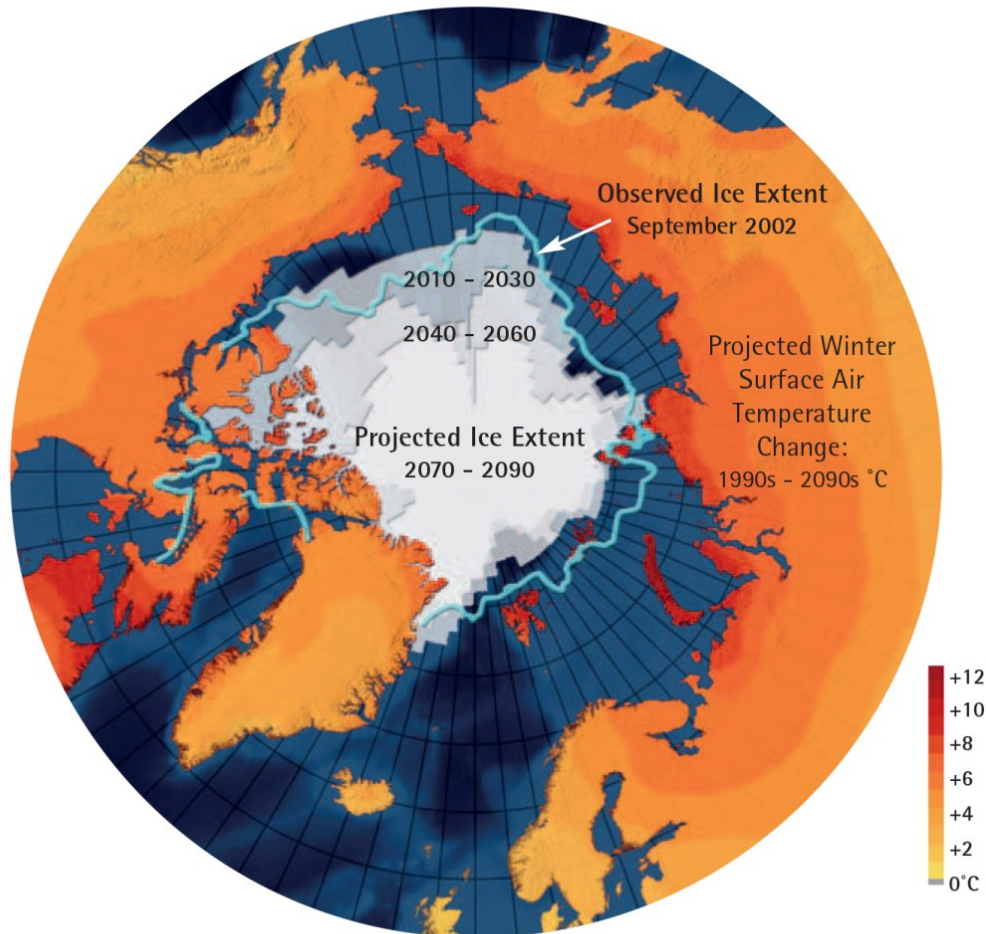
115 **Methods**

116 **Sea ice and population decline predictions**

117 Loss of future summer sea ice coverage (July to September) was the primary risk
118 assessed for the Red List and ESA decisions in 2006 and 2008, sea ice coverage in winter and
119 spring were not predicted to change appreciably (ACIA 2005; Amstrup, Marcot & Douglas
120 2007; Durner *et al.* 2007; Hassol 2004).

121 The report supporting the 2006 Red List decision (Schliebe *et al.* 2006a), as well as the
122 updates that followed (Wiig *et al.* 2007; Schliebe *et al.* 2008), were based on assumptions about
123 how polar bears would respond over the next 45-100 years (e.g., Derocher, Lunn & Stirling
124 2004) to modeled declines in sea ice coverage published in the synthesis report of the Arctic
125 Climate Impact Assessment (Hassol 2004), which are shown in Fig. 2. In contrast, the studies
126 supporting the ESA decision undertaken by the U.S. Geological Survey for the US Fish &
127 Wildlife Service modeled declines of preferred polar bear habitat (ice of >50% concentration
128 over continental shelves) forecasted over a maximum of 95 years (2005-2100) (Durner *et al.*
129 2007).

Projected Changes in Sea Ice



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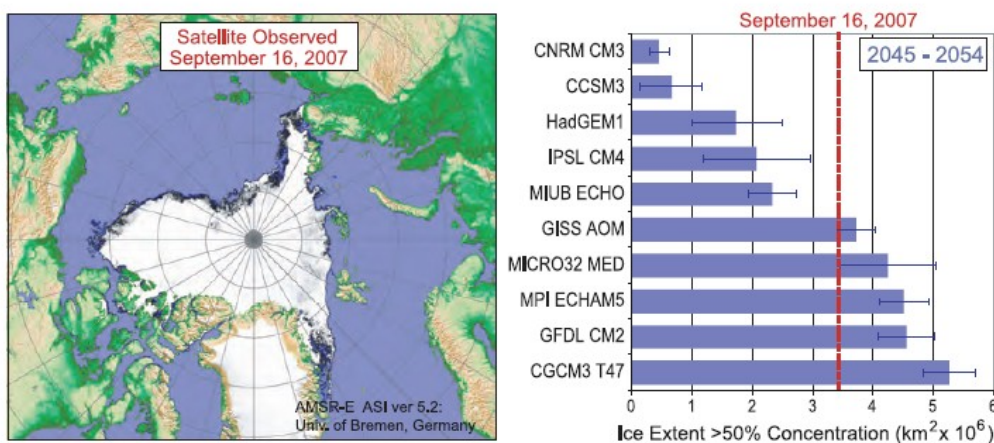
Figure 2. Projected September sea ice extent for 2010-2030, 2040-2060, and 2070-2090 (centered on 2020, 2050 and 2080, respectively) compared to the observed extent at 2002. Image credit: 2005 Arctic Climate Impact Assessment, map by Clifford Grabhorn. See also Hassol (2004:192-194).

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These habitat predictions utilized ten of the “business as usual” sea ice models (SRES A1B) included in the IPCC AR4 report (Durner *et al.* 2007; IPCC 2007; Zhang & Walsh 2006) with the ensemble mean at 2050 falling somewhat below Fig. 2 levels (Durner *et al.* 2009).

The critical limit of sea ice extent used to predict catastrophic declines in polar bear population size was not defined numerically in the original assessments but the threshold of 3-5

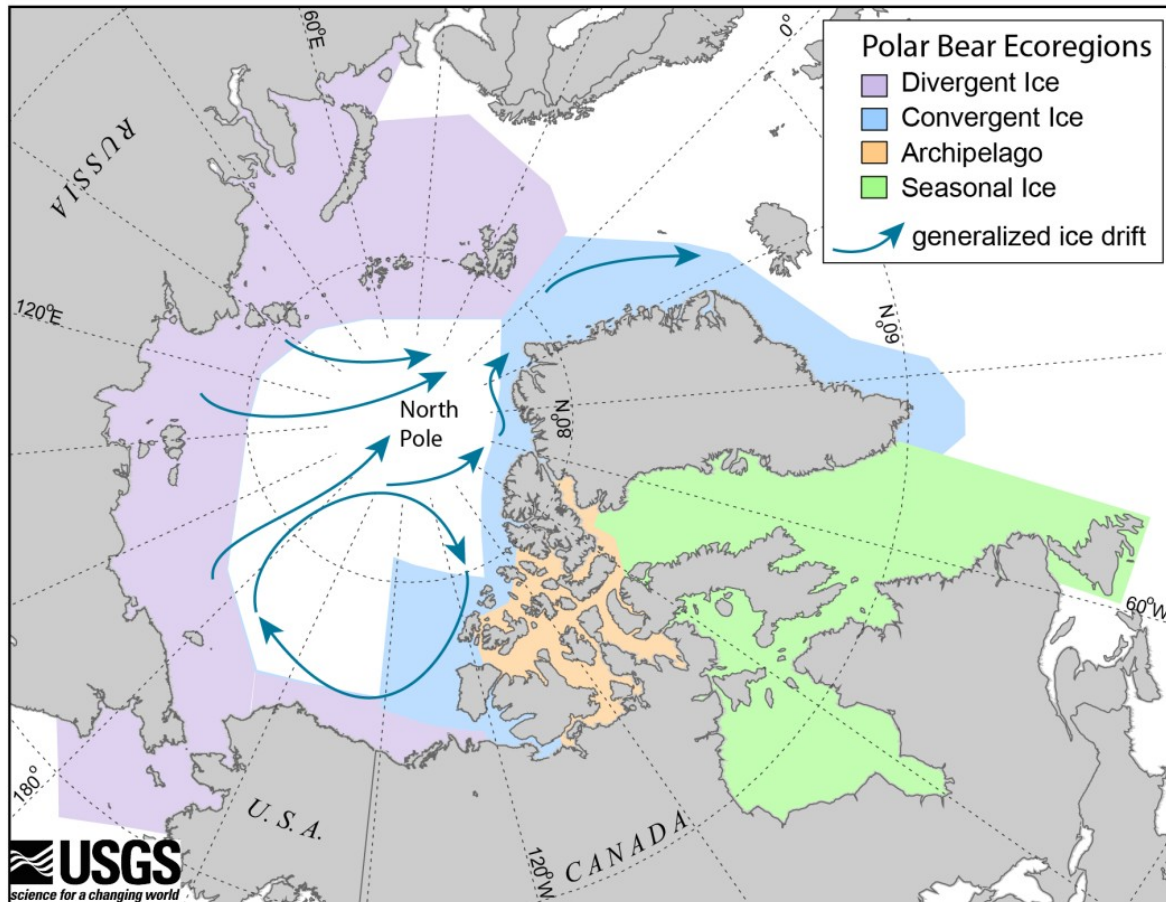
141 mkm^2 used in this analysis is taken from figures included in those documents. For example, a
 142 forecast graph published in the Arctic Climate Impact Assessment scientific report (ACIA
 143 2005:193) shows two out of five models consistently predicted September ice below 5.0 mkm^2
 144 (but above 3.0 mkm^2) after 2045 while three out of five models consistently predicted 3-5 mkm^2
 145 after 2060. Amstrup, Marcot & Douglas (2008:238) illustrated a specific example of their sea ice
 146 prediction, reproduced here as Figure 3, that shows their ten IPCC AR4 SRES A1B model
 147 results for September 2045-2054: five of the models predicted coverage of approximately 3.7-5.3
 148 mkm^2 (± 1 sd), three predicted 1-3 mkm^2 and two predicted less than 1 mkm^2 (see also Stroeve *et*
 149 *al.* 2007).



150
 151 Figure 3. From Amstrup, Marcot & Douglas 2008, caption from original (as per American
 152 Geophysical Union): Area of sea ice extent (>50% ice concentration) on 16 September 2007,
 153 compared to 10 Intergovernmental Panel of Climate Change Fourth Assessment Report GCM
 154 mid century projections of ice extent for September 2045–2054 (mean ± 1 standard deviation, $n =$
 155 10 years). Ice extent for 16 September 2007 was calculated using near-real-time ice
 156 concentration estimates derived with the NASA Team algorithm and distributed by the National
 157 Snow and Ice Data Center (<http://nsidc.org>). Note that five of the models we used in our analyses
 158 project more perennial sea ice at mid century than was observed in 2007. This suggests our
 159 projections for the future status of polar bears may be conservative. Image credit: American
 160 Geophysical Union.
 161

162 Also, the “resource selection function” (RSF) polar bear habitat maps for September
163 generated by Durner *et al.* (2007:44) for various decades from 2046-2099 conform to this
164 interpretation that a critical threshold of about 3-5 mkm² (give or take some measure of error)
165 was expected at mid-century. Durner *et al.*’s (2007:16, 49) description of this threshold is
166 explicit: “By the mid-21st century, most peripheral seas [of the Arctic Ocean, e.g. Barents, Kara,
167 Beaufort, etc.] have very little remaining optimal polar bear habitat during summer.”

168 For the population decline portion of the predictions, the ESA decision depended upon
169 the outputs of Bayesian forecasting, a method that in this case relied on the expert judgment of
170 one USGS biologist (Steven Amstrup) regarding how polar bears would respond to the presumed
171 stresses of forecasted sea ice declines (Amstrup, Marcot & Douglas 2007). Rather than
172 population size estimates for all 19 subpopulations, the predictive models used estimated
173 carrying capacity figures for each of four newly-defined sea ice ‘ecoregions.’ Sea ice ecoregions
174 were a new concept developed for this analysis that were based on “current and projected sea ice
175 conditions” (Amstrup, Marcot & Douglas 2007:1, 6-8), shown in Fig 4.



176

177 Figure 4. Boundaries of polar bear ecoregions and predominant direction of sea ice drift. All
 178 polar bears in green and purple areas (Seasonal and Divergent sea ice) were predicted by
 179 computer models based on one biologist's expert opinion to be extirpated by 2050 (USFWS
 180 2008; Amstrup et al. 2007). Image credit: US Geological Survey.

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182 For example, the 'Seasonal' ice ecoregion comprised all subpopulation regions where sea
 183 ice melts completely during the summer, stranding polar bears onshore (Western Hudson Bay,
 184 WH; Southern Hudson Bay, SH; Foxe Basin, FB; Davis Strait, DS; Baffin Bay, BB), while the
 185 'Divergent' ecoregion comprised all subpopulation regions where sea ice recedes from the coast
 186 into the Arctic Basin during the summer, leaving bears the option of staying onshore or
 187 remaining with the sea ice (Southern Beaufort Sea, SB; Chukchi Sea, CS; Laptev Sea, LS; Kara

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188 Sea, KS; Barents Sea, BS). Forty-five years from 2005 (i.e., 2050) was considered the
189 “foreseeable future” according to the ESA decision, derived from the length of time to produce
190 three generations of polar bears (USFWS 2008:28229). Within this foreseeable future, the
191 models upon which the decision was made predicted that extirpation of polar bears from all
192 subpopulations within the ‘Seasonal’ ice and ‘Divergent’ ice ecoregions was “most likely” –
193 Hunter *et al.* (2007, 2010) put the probability of extirpation at >80%. Bears in the Archipelago
194 ecoregion were predicted to persist at 2050 but to possibly decline in population size by 2100,
195 while bears in the Polar Basin Convergent ecoregion were predicted to persist through 2050 but
196 would “most probably” be extirpated by 2080. In other words, ten subpopulations (a total of
197 17,300 polar bears) were forecasted with a high degree of confidence to be wiped out completely
198 by 2050 – in association with the global population (estimated at 24,500) declining by 67% – in
199 response to September sea ice conditions routinely (e.g. 8/10 years or 4/5 years, see Hunter *et al.*
200 2007, 2010) declining to about 3-5 mkm².

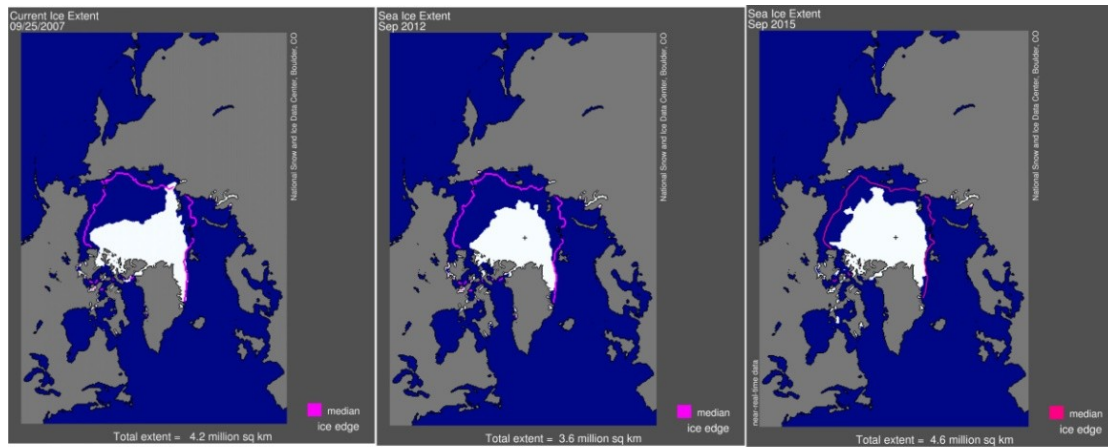
201 In contrast, the Red List assessors took a more generalized approach (Schliebe *et al.*
202 2006a; Wiig *et al.* 2007). They predicted a decline in the global polar bear population of >30%
203 by 2050 in conjunction with predicted sea ice declines to about 3-5mkm², also based on three
204 generations of 15 years each (Aars, Lunn & Derocher 2006).

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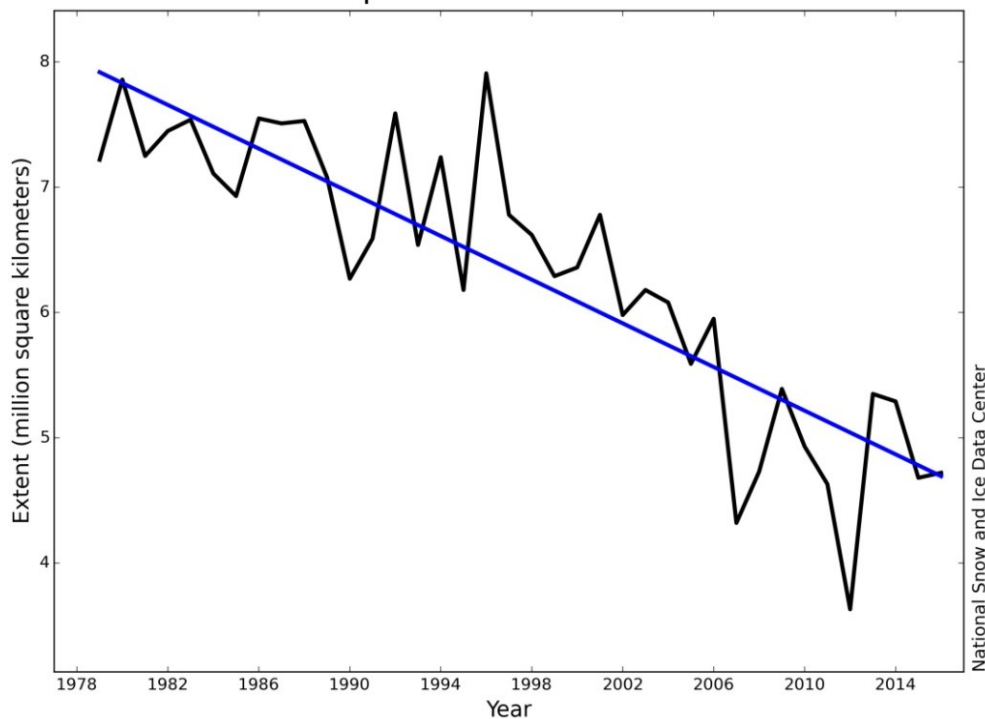
206 **Sea ice decline observations**

207 Archived sea ice charts for 2007-2015 provided by the US National Snow and Ice Data
208 Center (NSIDC), see Fig. 5, as well as published sea ice studies, show that sea ice coverage for
209 September was well below 6 mkm² since 2007, and fell to 3-5 mkm² in seven of those nine
210 years. Published ice analyses for the Beaufort Sea, for example (Frey *et al.* 2015:35, for 2003-

211 2010; Meier *et al.* 2014:4, for 2004-2012; Parkinson 2014:4321, for 2013; Perovich *et al.*
212 2015:39, for 2006-2015), showed that during the period 2007-2015, the length of the ice-free
213 season over the continental shelf area was >127 days (the critical threshold suggested for BS
214 polar bears) (Hunter *et al.* 2007, 2010). Recently, Stern & Laidre (2016) devised a method for
215 describing sea ice habitat similarly across all 19 polar bear subpopulations. Their method, which
216 tracks the calendar date when the area of 15% ice concentration rises above (or falls below) a
217 mid-point threshold in winter or summer, respectively, shows a marked decline in sea summer
218 ice since 2007 within all USGS-defined polar bear ecoregions. Even allowing for the
219 uncertainties in the sea ice computer models used by USGS analysts (discussed in DeWeaver *et*
220 *al.* 2007), and the fact that most agencies track ice concentrations of >15% (rather than the >50%
221 concentration used by USGS biologists), conditions not anticipated until mid-century had
222 become reality by 2007. After 2006, sea ice declined much faster than expected (Douglas 2010;
223 Overland & Wang 2013; Serreze *et al.* 2016; Stirling & Derocher 2012; Stroeve *et al.* 2014;
224 Wang & Overland 2015), a phenomenon that was apparent even at the time the USGS
225 documents for the ESA decision were prepared (e.g., Amstrup, Marcot & Douglas 2007; Durner
226 *et al.* 2007; Stroeve *et al.* 2007).



Average Monthly Arctic Sea Ice Extent
September 1979 - 2016



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228 Figure 5. Average monthly Arctic sea ice extent for September, the month of the yearly
 229 minimum. Upper panel, left to right: 2007, 2012, 2015 (image for 2007 is for 25 September, 0.09
 230 mkm^2 below the monthly average for that year). Orange lines for 2007 and 2012 show the
 231 median ice edge for 1979-2000, while the median for 2015 is based on 1981-2010 data. Lower
 232 panel: Average ice extent for September, 1979-2016. Image credit: NASA's NSIDC Sea Ice
 233 Index.

234

14

235 Unfortunately, the persistent use of a 15% concentration threshold to describe sea ice
236 conditions among both sea ice experts and polar bear researchers makes it a bit challenging to
237 assess the sea ice component of the hypothesis considered here. However, Amstrup, Marcot &
238 Douglas (2008:238-239), as shown in Fig. 3, showed that in 2007, sea ice of 50% concentration
239 at the September minimum dropped to approximately 3.5 mkm² (18% lower than the 4.13 mkm²
240 figure – now officially 4.29 mkm², according to NSIDC – derived using a 15% concentration
241 threshold, i.e., just outside the 1 standard deviation error bars for the model estimates). Both of
242 these figures (3.5 mkm² and 4.13 mkm²) were lower than five out of the ten projections for
243 September 2045–2054 used in the original ESA decision documents (see also Amstrup, Marcot
244 & Douglas 2007). Parkinson (2014:4320) compared 15% and 50% ice concentration thresholds
245 in the Arctic for 2013. She demonstrated that in most local regions, the observed differences due
246 to ice concentration thresholds were minimal (see also Durner *et al.* 2006:47). In addition, while
247 the 50% threshold shown by Parkinson always gave a shorter ice season than the 15% threshold
248 (and thus, a longer ice-free season), the trends for both were very similar.

249 Therefore, since the lowest minimum September extent recorded since 1979 (using a
250 15% concentration threshold) occurred in 2012 (3.4 mkm²), if the 18% difference shown by
251 Amstrup, Marcot & Douglas (2008) for 2007 was also true for 2012 (or close to it), the 50%
252 concentration threshold for 2012 would have been approximately 2.9 mkm² – close to one
253 standard deviation from 3.0 mkm². This suggests that published sea ice data based on 15% ice
254 concentration can be used to broadly delimit the critical threshold of ice expected at mid-century
255 as between 3.0 and 5.0 mkm² for both the 2006 Red List assessment and the 2008 ESA decision.

256 Although the polar bear habitat predictive model used to support the ESA decision
257 utilized only data from the ‘Pelagic Ecoregion’ subset (i.e., Divergent and Convergent

258 ecoregions, aka the Polar Basin)(Amstrup, Marcot & Douglas 2007; Durner *et al.* 2007),
259 summer sea ice coverage in the Seasonal ecoregion was also forecasted to decline but was not
260 unspecified (e.g. Regehr *et al.* 2007b). However, similar to the situation for the Divergent
261 ecoregion, observations for FB (a subpopulation with seasonal ice in the northern portion of
262 Hudson Bay), for example, show the length of the season with least preferred habitat in summer
263 for polar bears ($\leq 30\%$ concentration) increased from three months to five (Galiccia *et al.* 2016),
264 while in the rest of Hudson Bay the ice-free season has increased by approximately three weeks
265 – leaving SH and WH bears onshore for almost five months compared to about four months
266 previously (Cherry, Derocher & Lunn 2016; Obbard *et al.* 2007, 2016). In Baffin Bay and Davis
267 Strait (west of Greenland), there has been a significant decrease in sea ice concentrations
268 preferred by polar bears from 15 May – 15 October (Peacock *et al.* 2013; Rode *et al.* 2012; SWG
269 2016).

270

271 **Testing the hypothesis**

272 *Polar bear population numbers will decline by >30% in response to rapid and sustained sea ice*
273 *coverage of 3-5 mkm² and all ten subpopulations in Seasonal and Divergent ecoregions will be*
274 *extirpated*

275 Since the 2006 Red List assessment and the ESA decision of 2008 both predicted that a
276 significant decline in the global population of polar bears would occur by 2050 as a direct effect
277 of predicted sea ice losses, either the 2050 deadline or realization of the predicted sea ice loss can
278 be used to test the validity of the hypothesis. Due to the fact that summer sea ice extent for 2007-
279 2015 rapidly dropped to levels not predicted until mid-century or later (in 7/9 years for the period
280 2007-2015 and 5/6 years for 2007-2012, see Fig.5), data are now available with which to assess

281 whether polar bear populations in the Seasonal and Divergent ecoregions have been extirpated as
282 predicted and if the global population has declined by >30% to as much as 67%. Although new
283 data are not available for all subpopulations, several critical ones have data that were not
284 available in 2005, and one subpopulation that was assessed in 2005 as unknown (Kara Sea) has
285 now been surveyed (Matishov *et al.* 2014) and it is unclear if this reflects a real increase.

286 Unfortunately, for a few subpopulations estimates are decades-old figures based on
287 limited studies rather than comprehensive survey counts and most of these have not been
288 updated. For example, the estimate for the LS (800-1200), accepted since 1993 by the PBSG
289 (Belikov 1995; Wiig *et al.* 1995), has not changed since then. The estimate for the CS (3,000-
290 5,000), also assessed by Belikov in 1993, became “2000-5000” in the 1993 PBSG report (Wiig *et*
291 *al.* 1995:24), and “2000” in 2005 (Aars, Lunn & Derocher 2006:34). While less than ideal, these
292 estimates are the best data available.

293

294 **Seasonal and Divergent ecoregion population size observations**

295 Table 1 shows that the ten subpopulations predicted to be extirpated by 2050 have not
296 experienced any overall decline since 2005, nor has any single subpopulation been extirpated.
297 Polar bear population size for the Seasonal ecoregion went from 7778 in 2005 to 9537 in 2015 (a
298 22.6% increase), while population size for the Divergent ecoregion rose from 9497 to 10861 (a
299 14.4% increase). It may be that due to inherent error ranges in individual estimates such
300 increases are not statistically significant and indicate stable rather than increasing populations.
301 Overall, as of 2015, an estimated 20,398 bears lived in Seasonal and Divergent ecoregions, up
302 18% from the 2005 estimate. While could be argued that this is not necessarily a statistically
303 significant increase, it is apparent that a catastrophic decline has not occurred.

304 Table 1. Polar bear subpopulation size estimate changes between 2005 and 2015 for Seasonal
 305 and Divergent ecoregions. Except where noted in comments, numbers and trends are from Aars,
 306 Lunn & Derocher (2006) and Wiig et al. (2015). Seasonal ecoregions are shaded. See text
 307 regarding estimate for Kara Sea. * Figures not included in Wiig et al. (2015).

Subpopulation	Estimate 2005	Estimate 2015	Year of last estimate	Ref. for Estimates	Comments
W. Hudson Bay WH	935	1030	2011	Aars et al. 2006; Wiig et al. 2015	2011 survey methods (Lunn et al. 2016) differed markedly from 2004 survey (Regehr et al. 2007b)
S. Hudson Bay, SH	1000	943	2012	Aars et al. 2006; Wiig et al. 2015	
Foxe Basin, FB	2119	2580	2010	Aars et al. 2006; Wiig et al. 2015	
Davis Strait, DS	1650	2158	2007	Aars et al. 2006; Wiig et al. 2015	
Baffin Bay, BB	2074	2826*	2013	Aars et al. 2006; Wiig et al. 2016	2013 estimate from SWG 2016
'Seasonal' total	7778	9537			
S. Beaufort Sea, SB	1500	907	2010	Aars et al. 2006; Wiig et al. 2015	Survey & assessment methods differed markedly (Regehr et al. 2006; Bromaghin et al. 2015)
Chukchi Sea, CS	2000	2000	2005	Aars et al. 2006; Wiig et al. 2015	2005 estimate is a PBGS-adjusted guess, based on Belikov 1995
Laptev Sea, LS	1000	1000	1993	Aars et al. 2006; Wiig et al. 2015	2005 estimate unchanged since 1993 (Belikov 1995)
Kara Sea, KS	~2000	3200	2013	Amstrup et al. 2007; Wiig et al. 2015	2005 estimate was a USGS guess (Amstrup et al. 2007) ; 2015 estimate is from a survey done in 2013 that was the first ever
Barents Sea, BS	2997	3749*	2015	Aars et al. 2006; Wiig et al. 2015 Norweg. Polar Institute 2015	2005 estimate of 2997 was preliminary; adjusted to 2650 (Aars et al. 2009); Wiig et al. 2015 used 2644; NPI 2015 documented a 42% increase in the Svalbard half since 2004, here applied to the entire region using 2640
'Divergent' total	9497	10861			
Total of Seasonal plus Divergent	17,275	20,398			

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310 Note that Amstrup, Marcot & Douglas (2007) used an estimate of 17,300 as the population size
 311 starting-point for the ten subpopulations residing in Seasonal and Divergent ecoregions together
 312 (7,800 in Seasonal plus 9,500 in Divergent) and a global total of 24,500 bears (Aars, Lunn &
 313 Derocher 2006). However, since they did not state what figure they used for KS (which had no

314 estimate in Aars, Lunn & Derocher 2006), 2000 was assumed for Table 1 because only this
315 figure generated the correct ecoregion total. A preliminary estimate for 2004 BS survey (“2997”)
316 appeared in Aars, Lunn & Derocher (2006) that was later amended twice (Aars *et al.* 2009; Wiig
317 *et al.* 2015), to “2650” and “2644” but it is clear the preliminary estimate of “2997” was the one
318 used by Amstrup, Marcot & Douglas and was used for the 2005 value in Table 1. For the 2015
319 value, a recent update to the Wiig *et al.* (2015) data for BS is now available: according to a press
320 release issued by the government entity that conducted the survey, in 2015 the Svalbard portion
321 of the BS increased by 42% (from 685 to 975, an increase of 290) since a similar count in 2004
322 (Norwegian Polar Institute 2015), and apparently anticipated despite poor sea ice conditions
323 since 2004 (Fauchald *et al.* 2014). Applied to the entire region (using the estimate derived by
324 Aars *et al.* (2009) of 2650) gives a 2015 estimate of about 3749, an increase of 1109. This
325 estimate fits well with the comment by Aars *et al.* (2009) that in 2004 there were “about three
326 times” (actually 2.87) as many bears in the Russian sector than in Svalbard and thus, using the
327 Svalbard figure of 975 generates an estimate of about 3773 for the entire region. Svalbard has
328 been monitored separately for decades (e.g., Andersen & Aars 2016; Larson 1971; Derocher
329 2005; Derocher *et al.* 2010), providing ample context for the 2015 survey data as a known and
330 usual subset of Barents Sea while the 2004 survey provides a known ratio of Svalbard vs.
331 Russian sector bears. This recent Svalbard data are especially significant since this is the only
332 region for which survey data span the entire period considered for the hypothesis (although that
333 for SH, KS, and BB are almost as long).

334 As of 2015, only one of the ten subpopulations predicted to be extirpated (SB)
335 experienced a statistically significant decline (which may have been a natural and temporary
336 fluctuation, given its similarity to a decline that occurred in 1974-1976 (discussed in detail

337 below) and the evidence that the drop in bear numbers documented by Bromaghin *et al.* (2015)
338 for 2005-2006 followed an even more dramatic *increase* in numbers from 2002-2004 not
339 discussed by Regehr *et al.* (2006) for the ESA decision. In contrast, five subpopulations
340 increased by a substantial amount (BB, BS, DS, FB, KS). While there has been no recent count
341 of CS bears, research on body condition and reproductive parameters (see discussion below)
342 indicate a stable or increasing population. Note that neither the BB survey report citing a
343 population estimate of 2,826 (95% CI = 2,059-3,593) at 2013 (and a KB estimate of 357 (95%
344 CI: 221 – 493) at 2013) (SWG 2016), nor the preliminary results of the BS survey (Norwegian
345 Polar Institute 2015), were completed in time to be included in the Wiig *et al.* (2015) global
346 population estimate.

347 In summary, the population estimates for polar bears residing within Seasonal and
348 Divergent ecoregions have increased despite the realization of summer sea ice declines predicted
349 to precipitate population declines to zero. For these two polar bear ecoregions, “sea ice decline ≠
350 population decline.”

351

352 **Global population size observations**

353 In 2005, the average global population of polar bears according to the PBSG was
354 approximately 22,500, based on an estimate of 20,000-25,000 (Aars, Lunn & Derocher 2006),
355 although as noted above Amstrup, Marcot & Douglas (2007) used a figure of 24,500 for their
356 USGS analysis. By 2015, that number had officially increased to about 26,500 on average or
357 22,000-31,000 according to the IUCN Red List (Wiig *et al.* 2015). Recently released survey data
358 as noted above (completed in 2015 and 2013, respectively) means this number is actually higher.
359 Of all the PBSG estimates for subpopulations in Convergent and Archipelago ecoregions, none

360 changed in time for the 2015 Red List assessment (Wiig *et al.* 2015) except for Kane Basin
361 (KB). The results of a 2013 survey of the KB subpopulation in eastern Canada (SWG 2016)
362 stated it increased from 164 (95% CI: 94 – 234) to 357 (95% CI: 221 – 493), or 118%. In other
363 words, other than the KB increase for the Convergent ecoregion, all of the changes recorded are
364 in Seasonal and Divergent ecoregions.

365 Therefore, the growth of the global population comes primarily from documented
366 increases in the BS, BB, DS, FB, and KS subpopulations, which more than offsets the (possibly
367 temporary) decline in SB numbers. The 2015 Red List assessment declared the global population
368 trend for polar bears ‘Unknown’ based in part on unevaluated subpopulations and out-of-date
369 surveys (Wiig *et al.* 2015). Yet recent data collected between 2013 and 2015 but made public
370 after July 2015, shows there was a potential net increase of ~3316 between 2005 and 2015 in
371 studied portions of the population worldwide, with little rationale for supposing unstudied
372 subpopulation have fared differently, yielding a global total of 28347 (or about 28,500 bears).

373 In summary, despite the fact that sea ice coverage has repeatedly reached levels not
374 predicted until 2050 or later, not only has the estimated global population size of polar bears not
375 declined by >30% (or as much as 67% - i.e., to 6660-8325), it has increased approximately 16%
376 above the estimate used by USGS analysts (Amstrup, Marcot & Douglas 2007). Such “a modest
377 upward trend” was predicted by critics of the USGS forecasts (Armstrong, Green & Soon 2008),
378 based on previous upward trends in previous decades due to hunting restrictions that are still in
379 place. Even without a statistical analysis of the estimate data, the lack of any documented decline
380 in population size worldwide, and the failure of any subpopulation to be extirpated despite
381 realized of summer sea ice loss predicted by mid-century, means the hypothesis that global polar

382 bear population numbers would decline by >30% in response to rapid and sustained sea ice
383 coverage of 3-5mkm² in summer must be rejected.

384

385 **Discussion**

386 The evidence that polar bear populations did not decline as expected in response to
387 virtually constant summer sea ice levels of 3-5 mkm² since 2007 poses an obvious question. Why
388 were the predictions made by the Red List assessors and USGS biologists in 2006 and 2008 so
389 far off the mark? Results of recent studies suggest that these researchers vastly over-estimated
390 the importance of summer feeding for polar bears but also neglected to consider negative effects
391 on survival for any season except summer.

392 It is now apparent that well-fed bears are able to survive a summer fast of five months or
393 so, no matter whether they spend that time on land or on the sea ice (e.g., Whiteman *et al.* 2015).
394 The known concentration of feeding on ringed, bearded, and harp seal pups between
395 March/April and May/June (Obbard *et al.* 2016; Stirling & Øritsland 1995; Stirling *et al.* 1975,
396 Stirling, Archibald & DeMaster 1975), when two-thirds of the yearly total of calories are
397 consumed (with the remaining one-third consumed summer through winter but primarily late
398 fall), means that virtually all polar bears in Seasonal and Divergent ecoregions effectively live
399 off their accumulated fat from June/July to November wherever they spend this time. One or two
400 successful seal hunts – or foods scavenged onshore – may decrease slightly the amount of weight
401 lost during the summer fasting period but are unlikely to make a significant difference for most
402 bears (Obbard *et al.* 2016; Rode *et al.* 2015a). While a few persistent individuals may garner an
403 advantage from such abundant local resources as eggs of ground-nesting geese and marine birds

404 (Gormezano & Rockwell 2013a, 2013b) or the refuse left after aboriginal whaling (Atwood *et al.*
405 2016b; Rogers *et al.* 2015), they appear to be the exception rather than the rule.

406 For example, even though the Chukchi and Beaufort Seas have experienced some of the
407 most dramatic declines of summer and early fall sea ice of all subpopulations worldwide (e.g.
408 Serreze *et al.* 2016), studies found polar bears that spent longer time ashore in recent years
409 suffered no negative effects. Rode *et al.* 2015b) report that for 2008-2013, the average time on
410 land increased by 30 days (compared to 1986-1995) but there was no concomitant change in
411 body condition or reproductive parameters. Similarly, while USGS researchers working in the
412 Beaufort Sea (Atwood *et al.* 2015b) found that between 2010 and 2013, three times as many SB
413 bears came ashore than did before 2000 – and bears spent an average of 31 more days onshore
414 than they did in the late 1990s – the authors found no significant negative effects.

415 In addition, contrary to predictions, recent reductions of summer ice in the Chukchi Sea
416 have been shown to be a huge benefit to ringed seals (*Phoca hispida*), the principal prey of polar
417 bears (Crawford & Quakenbush 2013; Crawford, Quakenbush & Citta 2015; Rode *et al.* 2014).
418 Since ringed seals feed primarily during the ice-free season (Kelly *et al.* 2010; Harwood &
419 Stirling 1992; Smith 1987), the increase in productivity that came with less summer ice (Arrigo
420 & Van Dijken 2015; George *et al.* 2015) resulted in more healthy seal pups the following spring.
421 The benefits to polar bears of improved ringed seal reproduction with longer open water
422 conditions were pronounced. Rode *et al.* (2014) found that compared to other subpopulations, the
423 body condition of southern CS polar bears in 2008-2011 was second only to bears in FB (which
424 had the best condition of all subpopulations studied): the weight of three adult CS males
425 exceeded 544 kg (Rode & Regehr 2010). Rode *et al.* (2014) also found that reproductive
426 measures (reproductive rate, litter size, and percentage of females with cubs) in 2008-2011 had

427 all improved compared to the 1986-1994 period, despite the greater duration of open water.
428 Consequently, while a CS population count was not undertaken in 2008-2011, indicators used for
429 other regions (e.g. FB, Stapleton, Peacock & Garshelis 2016) suggest the population had
430 possibly increased or was at least stable. Similarly, on the other side of the Divergent ecoregion,
431 the Svalbard portion of the BS subpopulation saw a documented population size increase
432 between 2004 and 2015 (discussed above) over the period of pronounced low sea ice cover.

433 Therefore, in contrast to the limited data collected for SB bears (2001-2006) that the
434 USGS predictive models depended upon to predict extirpation of all Divergent ecosystem polar
435 bears, more recent data show that populations in two other Divergent ecoregion (CS, BS) – and
436 possibly three (KS) – improved with realization of sea ice levels not expected until mid-century.
437 The fact that SB appears to be an outlier compared to other Divergent ecoregion subpopulations
438 is likely due to season sea ice phenomena unique to the Southern Beaufort that are not addressed
439 in the ESA listing documents.

440 USGS polar bear assessors assumed that the only habitat changes capable of causing
441 negative effects on polar bears were human-caused increases in the length of the ice-free period
442 in summer (e.g. Amstrup, Marcot & Douglas 2007, 2008). Only one variable was considered
443 (summer ice extent): all others were assumed to be constant. However, there is strong evidence
444 that this implied causation is incorrect, at least for the SB: known natural fluctuations in winter
445 and spring sea ice thickness in this region of the Arctic are known to periodically affect polar
446 bear survival.

447 The first well-documented occurrences of thick spring ice in the SB occurred in 1974 and
448 1975, when multiyear ice from the north was driven onshore, compressing first year and fast ice
449 near shore into an unbroken swath of thick buckled ice (Ramseier *et al.* 1975; Stirling, Archibald

450 & DeMaster 1975; Stirling, Cleator & Smith 1981). Ringed seals and bearded seals suffered
451 from the lack of open leads and from ice that was too deep in most places to maintain breathing
452 holes – and because the seals suffered during their critical birthing season, so did polar bears
453 (DeMaster, Kingsley & Stirling 1980; Harwood & Stirling 1992; Harwood, Smith & Melling
454 2000; Martinez-Bakker *et al.* 2013; Smith 1987; Smith & Stirling 1975; Stirling 1997, 2002;
455 Stirling & Lunn 1997; Stirling, Cleator & Smith 1981; Stirling, Kingsley & Calvert 1982). While
456 calculations were crude compared to modern methods, according to Stirling *et al.* (1975), the
457 estimated size of the polar bear population in the eastern portion of the Southern Beaufort Sea
458 (then considered a discrete Canadian subpopulation) decreased by 45.6% between 1974 and
459 1975 (from 1522 bears in 1974 to 828 in 1975), but subsequently rebounded (Stirling *et al.*
460 1985).

461 Unfortunately, the USGS-led population size survey of the SB in 2001-2006 used to
462 support the ESA decision coincided with a severe thick spring ice episode from 2004-2006 that
463 was as devastating to seals and polar bears as the well-documented 1974-1976 event (Harwood
464 *et al.* 2012; Stirling *et al.* 2008; Pilfold *et al.* 2014, 2015). Although a statistically non-significant
465 population decline was reported at the time for the 2001-2006 period (Regehr, Amstrup &
466 Stirling 2006), a more recent estimate for the period 2001-2010 (Bromighan *et al.* 2015) reported
467 that numbers dropped between 25% and 50% in 2004-2006. However, none of the USGS reports
468 (e.g. Amstrup *et al.* 2007; Hunter *et al.* 2007; Regehr, Amstrup & Stirling 2006; Regehr *et al.*
469 2007a; Rode, Amstrup & Regehr 2007) mention the thick spring ice conditions of 2004-2006 in
470 the Canadian portion of the SB, which were described by Stirling *et al.* (2008:15) as so severe
471 that “only once, in 1974, did we observe similarly extensive areas of rubble, pressure ridges, and
472 rafted floes.”

473 While reports on the 2006 status of the SB population (Regehr, Amstrup & Stirling 2006;
474 Regehr *et al.* 2007a) did note incidents of winter/spring starvation and poor survival in the
475 eastern SB, they implied these were effects of reduced summer ice (a ‘correlation implies
476 causation’ fallacy). These USGS reports did not mention the pronounced lack of ringed seal pups
477 and the thick ice conditions of 2004-2006 in the eastern half of the SB that their Canadian
478 colleagues found during the 2004 and 2005 spring field seasons (e.g., Harwood *et al.* 2012;
479 Stirling *et al.* 2008), even though Canadian Ian Stirling was a co-author. Official accounts of
480 those devastating years for seals and polar bears (Harwood *et al.* 2012; Stirling *et al.* 2008) were
481 not published until after the ESA listing process was complete. In contrast, in their follow-up
482 population count report for 2001-2010, USGS researchers Bromaghin *et al.* (2015:646-647)
483 reiterated the comment by Stirling *et al.* (2008) that the thick spring ice phenomena that occurred
484 in the mid-2000s was similar in scope and magnitude to the 1974-1976 event, but still presented
485 the population decline they calculated as a likely result of summer sea ice loss. Overall, the
486 failure of USGS models to take into account the well-documented negative effects of these
487 periodic spring ice phenomena on SB polar bear health and survival means that neither the
488 statistically insignificant population decline recorded by Regehr, Amstrup & Stirling (2006), nor
489 the 25-50% decline calculated by Bromaghin *et al.* (2015), can be reliably attributed to effects of
490 reduced summer sea ice.

491 Given that management of SB polar bears is shared by the USA and Canada, it is
492 pertinent to note the Canadian position on the status of this subpopulation, as well as others
493 within their jurisdiction. In 2008, Canada listed the polar bear as a species of ‘special concern’
494 (COSEWIC 2008) but did not assess subpopulations residing outside, or not shared with,
495 Canada. Based on the same sea ice data as used in the 2006 IUCN Red List assessment (ACIA

496 2005; Hassol 2004), Canadian scientists determined that only two of Canada's thirteen polar bear
497 subpopulations – SB and WH – had a “high risk of declining by 30% or more over the next three
498 polar bear generations (36 years)” due to reduced sea ice. Although the models used by USGS
499 researchers to support the ESA decision were available to them, the Canadian committee did not
500 use them for their appraisal. While the COSEWIC decision was certainly not as extreme a
501 prediction as the ESA's assumption of extirpation, it is apparent that like USGS biologists and
502 the US Fish & Wildlife Service, the COSEWIC committee accepted the fallacy that declining
503 body condition and cub survival of SB polar bears was an exclusive effect of summer sea ice
504 loss, and the same is true of the latest (2015) IUCN Red List assessment (Wiig *et al.* 2015).

505 In summary, recent research has shown that most bears are capable of surviving a
506 summer fast of five months or so as long as they have fed sufficiently from late winter through
507 spring, which appears to have taken place since 2007 despite marked declines in summer sea ice
508 extent. The assumption that summer sea ice is critical feeding habitat for polar bears is not
509 supported. Recent research shows that changes in summer ice extent generally matter much less
510 than assumed in predictive polar bear survival models of the early 2000s as well as in recent
511 models devised to replace them (Amstrup *et al.* 2010; Atwood *et al.* 2016a; Regehr *et al.* 2015;
512 Regehr *et al.* 2016; Wiig *et al.* 2015), while variations in spring ice conditions matter more. As
513 a consequence, the evidence to date suggests that even if an ‘ice-free’ summer occurs sometime
514 in the future □ defined as sea ice extent of 1 million km² or less (Jahn *et al.* 2016) □ it is unlikely
515 to have a devastating impact on polar bears or their prey.

516

517

518

519 **Conclusion**

520 It is appropriate to enact rigorous conservation measures for a species or population that
521 is currently threatened with extinction due to low population numbers, such as the Amur tiger
522 *Panthera tigris altaica*, which was listed as ‘Endangered’ on the IUCN Red List when it
523 numbered only about 360 animals (Miquelle, Darman & Seryodkin 2011), but inappropriate to
524 predict the future extinction of a species comprised of tens of thousands of individuals using
525 assumptions that may or may not be true. Because very low summer sea ice levels had not been
526 observed by 2005 and 2006, when conservation assessments were made by the IUCN PBSG and
527 the US Geological Survey (for the US Fish & Wildlife Service), polar bear biologists made
528 excessively confident assumptions and hasty generalizations about how polar bears would
529 respond to the profound sea ice losses predicted to occur by 2050. Since those extreme ice
530 conditions were realized much faster and earlier than expected, the most critical assumption of
531 all (that rapid summer sea ice decline = polar bear population decline) became a testable
532 hypothesis.

533 Contrary to predictions, polar bear numbers in so-called Seasonal and Divergent
534 ecoregions have increased: these ten subpopulations show no sign of being on their way to
535 extirpation (either singly or as a unit) despite the realization of sea ice levels not predicted to
536 occur until mid-century or later. Similarly, there is no evidence that the total global population
537 has declined as predicted. Therefore, the hypothesis that polar bear population numbers will
538 decline by >30% in response to rapid and sustained sea ice coverage of 3-5 mkm² and that all ten
539 subpopulations in Seasonal and Divergent ecoregions will be extirpated is rejected.

540 While polar bears may be negatively affected by declines in sea ice sometime in the
541 future – particularly if early spring ice loss is significant – so far there has been no convincing

542 evidence of significant population declines, consistent reductions in cub production, or
543 widespread poor body condition in the most vulnerable of polar bear subpopulations, even
544 though summer sea ice coverage since 2007 has routinely reached levels not expected until mid
545 century. It is evident from data collected since 2006 that summer sea ice conditions are much
546 less important to polar bear health and survival than previously assumed. Not only does this
547 outcome make the basis of the conservation assessments for polar bears made by the US Fish &
548 Wildlife Service in 2008 (and the IUCN Red List in 2006 and 2015), scientifically unfounded, it
549 suggests that similar assumptions made with respect to future conservation status of Arctic
550 ringed seals, bearded seals, and walrus may also be incorrect. The lack of a demonstrable 'sea ice
551 decline = population decline' relationship for polar bears also invalidates more recent survival
552 model outputs that predict catastrophic population declines should the Arctic become ice-free in
553 summer.

554

555

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