

Guidelines for a Participatory Smart City Model to address Amazon's urban environmental problems

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Climate change is a global challenge, a long-term change in weather and temperature patterns with intense consequences for humanity and the planet (UN, 2020). The Brazilian Amazon Forest is a particular concern due to the possibility of reaching a tipping point that could exacerbate environmental problems (Ribeiro et al., 2022; Boulton et al., 2022; Amigo, 2020; Nobre and Borna, 2009). Despite many studies on the Amazon Forest, this research was conducted in Manaus, the capital of Amazonas state, to address one gap related to the absence of local citizen consultation on urban environmental issues, Smart Cities, Decarbonization, and Disruptive Technologies. This explanatory study uses mixed methods and a four-phase methodology to a) provide information on the main challenges facing humanity, the Brazilian Amazon state, and the city of Manaus; b) identify the best Smart Cities approaches for engaging citizens in solving urban problems; c) contextualize and consult Manaus City Hall about the effectiveness of the Smart City project; d) investigate the perceptions of citizens living in Manaus on the main city's environmental problems, as well as their level of knowledge and interest on issues related to Smart Cities, Decarbonization, and Disruptive Technologies; e) propose a participatory Smart City Model with recommendations. The study found that the term "Smart City" had the highest number of publications among 19 terms related to urban issues, and the five main environmental problems in Manaus are an increase in stream pollution, garbage accumulation, insufficient urban afforestation, air pollution, and traffic congestion. Although citizens are willing to help, the majority lack knowledge on Smart City and Decarbonized City issues, but there is a considerable interest in training related to these issues, as well as Disruptive Technologies. It was found that Amsterdam, Melbourne, Montreal, San Francisco, Seoul, and Taipei have a formal model to engage citizens in solving their urban problems. The main conclusion is that, after six years, the Smart City in Manaus feels like a political fallacy, as no model, especially with a citizen participatory approach, has been effectively adopted. Finally, after conducting a literature and

documentary review and analyzing 25 benchmark Smart Cities, the P⁵ Model and Citizen Engagement Kit Model are proposed with 120 approaches and guidelines for addressing the main environmental problems by including Manaus' citizens in the Smart City and/or Decarbonization journey. This is an important issue since citizens in Smart Cities remain relatively excluded (Dameri, 2013, p. 2545; Paskaleva et al., 2021, p. 397), whereas they should be seen as the main actors in Smart City policies and putting them at the center means co-constructing policies with them throughout the policy cycle (OCDE, 2020, p. 7).

1 Guidelines for a Participatory Smart City Model to 2 Address Amazon's Urban Environmental Problems.

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8 Abstract

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10 intense consequences for humanity and the planet (UN, 2020). The Brazilian Amazon Forest is a
11 particular concern due to the possibility of reaching a tipping point that could exacerbate
12 environmental problems (Ribeiro et al., 2022; Boulton et al., 2022; Amigo, 2020; Nobre and
13 Borna, 2009). Despite many studies on the Amazon Forest, this research was conducted in Manaus,
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16 explanatory study uses mixed methods and a four-phase methodology to a) provide information
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18 identify the best Smart Cities approaches for engaging citizens in solving urban problems; c)
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20 investigate the perceptions of citizens living in Manaus on the main city's environmental problems,
21 as well as their level of knowledge and interest on issues related to Smart Cities, Decarbonization,
22 and Disruptive Technologies; e) propose a participatory Smart City Model with recommendations.
23 The study found that the term "Smart City" had the highest number of publications among 19 terms
24 related to urban issues, and the five main environmental problems in Manaus are an increase in
25 stream pollution, garbage accumulation, insufficient urban afforestation, air pollution, and traffic
26 congestion. Although citizens are willing to help, the majority lack knowledge on Smart City and
27 Decarbonized City issues, but there is a considerable interest in training related to these issues, as
28 well as Disruptive Technologies. It was found that Amsterdam, Melbourne, Montreal, San
29 Francisco, Seoul, and Taipei have a formal model to engage citizens in solving their urban
30 problems. The main conclusion is that, after six years, the Smart City in Manaus feels like a
31 political fallacy, as no model, especially with a citizen participatory approach, has been effectively
32 adopted. Finally, after conducting a literature and documentary review and analyzing 25
33 benchmark Smart Cities, the P⁵ Model and Citizen Engagement Kit Model are proposed with 120
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35 citizens in the Smart City and/or Decarbonization journey. This is an important issue since citizens
36 in Smart Cities remain relatively excluded (Dameri, 2013, p. 2545; Paskaleva et al., 2021, p. 397),
37 whereas they should be seen as the main actors in Smart City policies and putting them at the
38 center means co-constructing policies with them throughout the policy cycle (OCDE, 2020, p. 7).

39 1 Introduction

40 Climate and environmental risks are the core focus of global risk perceptions over the next decade,
41 but they are risks we are seen to be the least prepared for (World Economic Forum, 2023, p. 8).
42 Climate change publications date back to the early 1900s (De Courcy Ward, R., 1906a; 1906b;
43 Lockyer, 1910; Humphreys, 1913; Nature, 1913; Agassiz, 1938), but it has become one of the
44 main scientific concerns, since the 1992 Rio-92 (Figure 1), with 328000 publications (Articles,
45 Chapters, Proceedings, and Edited Books) with titles or abstracts related to these words
46 (Dimensions, 2022), with average growth per year equal to 16.6%. In addition, for every 5 years,
47 since 1992, the total number of publications is growing, reaching the highest growth (237%) in the
48 fourth quinquennium (Q4 = 2007 to 2011 = 42333 publications) compared with Q3 (12578
49 publications).

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51 Figure 1: Number of Publications on Climate Change since 1992
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73 Sources: Dimensions (2022) and Politize! (2021)
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75 Population growth is a growing concern. According to the UN (2019b), it is estimated that by
76 2050, 68% of the global population will reside in urban areas. While cities are contributors to
77 climate change, they also play crucial roles in its mitigation and prevention. Therefore, if we
78 consider population growth, climate change risks, and effects in the future (IPCC, 2022), while
79 city areas occupy around 2% of the world's land, consume 2/3 of its energy, and emit 75% of its
80 carbon emissions (World Bank, 2021), it is possible to imagine that urban life could be difficult in
81 the future (Yukiko, 2021) if we don't address the main environmental challenges towards the Low
82 Carbon Economy transitions.

83 One way some nations/cities are making the transition is through Smart City policies, since they
84 can improve their low-carbon economy by integrating new technologies into the cities' operation
85 and management, optimizing the energy's supply and demand, as well as information sharing
86 among government, enterprises, and citizens (Fan et al., 2021).

87 For conciseness, the frequently used terminology of "Smart City or Smart Cities", "Disruptive
88 Technologies", and "Citizens Engagement" will be abbreviated as SC, DT, and CE hereafter.

89 **1.1 Research's main context, gaps, and originality**

90 It was realized in Brazil, the fourth largest global CO₂ emitter since 1850 (Evans, 2021). Most
91 emissions are from Land Use and Forests, highlighting that 2020's Brazilian Amazon deforestation
92 rate was the highest of the decade (Silva Junior et al., 2020) and emitted 20% more CO₂ into the
93 atmosphere than it absorbed in 10 years (Qin et al., 2021).

94 Although several studies developed in the Brazilian Amazon Region focused on the Forest, no
95 study has been conducted in Manaus' urban area, taking into consideration local citizens'
96 perceptions of Environmental, SC, Decarbonization, and DT issues. This gap cannot be ignored
97 by the academy and global society, because Manaus is 352 years old and:

98 a) has 2.063m citizens living in an area of 11,401 Km² (IBGE, 2021a), which represents almost
99 the size of Qatar, Jamaica, or Lebanon. It is the capital and the 35th largest city of the Amazon
100 State, considered the biggest State in Brazil (IBGE, 2021b).

101 b) its GDP in 2019 was considered the sixth largest of Brazil (IBGE 2021c, p. 3) due to Industrial
102 Park, which in 2021 alone earned the amount of R\$ 158.62 bi (Suframa, 2022a), through the
103 performance of companies such as Honda, P&G, LG, Samsung, Sony, etc.

104 c) the city, from 2000 until 2018, emitted around 10.7 MCO₂ (70.3% to produce Energy), which
105 represented almost 10% of Amazon State CO₂ emission (SEEG Brasil, 2022).

106 d) according to JICA (2010), for 18 months, 187 Manaus Industrial Park companies produced
107 628.9 tons of waste/day, of which 120 tons were considered hazardous industrial waste.

108 e) it is suffering from pollution, floods, fires, health problems, violence, and social disparities. As
109 a city that emerges from the forest, it is important to think about sustainable urban planning
110 solutions that can address the urban environmental problems from the citizen's perspective
111 (Medeiros et al., 2020).

112 f) the most intriguing fact, in 2016, is that its mayor, Arthur Virgílio Neto, was reelected, after
113 making a strong electoral campaign promising a project to transform Manaus into a SC, but the
114 marketing campaign ceased once he was re-elected.

115 Although several authors (Tan, 1998; Mahizhnan, 1999; Giffinger et al., 2007; Dameri, 2013;
116 Capra, 2014; Albino et al., 2015; Fernandez-Anez, 2016; Eremia et al., 2017; Fernandez-Anez et
117 al., 2018; Santos et al., 2018; IAP2 International Federation, 2018; Lai et al., 2020; Janik et al.,
118 2020; Belausteguigoitia et al., 2022; Jiang et al., 2022; Puron-Cid and Gil-Garcia, 2022; UN-
119 Habitat 2022 etc) have published valuable studies on SC and/or Models to engage citizens, there
120 are gaps that need to be addressed to provide updated information about:

121 Gap2) the main terms used over time to address urban challenges; Gap3) the key publications,
122 facts, and enablers that contributed to the evolution and popularization of the term "Smart City";

123 Gap4) enhancing understanding of SC foundations, related to its enablers, definition, type of city
124 (Vision), digital technologies used with approaches to engage citizens; Gap5) the development of
125 a Model to transform Manaus' citizens into protagonist participants during the SC journey.

126 The study is original and differs from others in its geographic focus on citizens perceptions in
127 Manaus, filling a gap, as most previous Brazilian SC publications centered on cities or issues in
128 the country's south or south-central regions (Gomes da Silva, 2023).

129 Additionally, the interdisciplinary approach utilizes mixed methods, exploring historical and
130 practical perspectives. The extensive research fills gaps through a long-term analysis in five
131 scientific databases, spanning 122 years, followed by real cases learned from 25 of the world's best
132 SC, resulting in the development of a practical, flexible, and participatory SC Model for Manaus's
133 policymakers, public managers, and others.

134 **1.2 Main questions, goals, importance, social impacts, and implications**

135 Q1) given climate change and population growth, how can we protect future generations? Q2)
136 does Manaus City Hall SC Project work? Q3) how do Manaus' residents view SC,
137 Decarbonization, DT, and urban environmental issues? Q4) which SC have the most inspiring
138 citizen engagement models? Q5) How can Manaus' challenges be addressed using a citizen-centric
139 SC model?

140 Goals: a) provide information on the main challenges facing humanity, the Brazilian Amazon state,
141 and Manaus; b) identify the best SC approaches for engaging citizens in solving urban problems;
142 c) contextualize and consult Manaus City Hall about the SC project's effectiveness; d) investigate
143 the perceptions of Manaus citizens regarding the main city's environmental problems, as well as
144 their level of knowledge and interest on issues related to SC, Decarbonization, and DT; e) propose
145 a participatory SC Model with recommendations to local managers.

146 Importance: it has multifaceted social impacts and implications for academia, policymakers,
147 investors, authorities, and practitioners in the fields of CE, public administration, urban planning,
148 and sustainability.

149 For the academy, the research provides new insights, offers scholars an in-depth understanding of
150 citizens' perceptions regarding SC, Decarbonization, and DT in an Amazonian urban setting. This
151 can contribute to a more geographically diverse understanding of these subjects. It also contributes
152 to the SC education process, and its recommendations open opportunities for new studies. As a
153 result, in the medium and long term, behavior changes can be made, with increased understanding
154 and involvement, residents might change their behaviors in favor of more sustainable practices
155 and participate more actively in SC initiatives.

156 It is important research for public authorities who wish to correctly start the SC journey, especially
157 those working at Manaus City Hall, since they will gain valuable insights from the best SC
158 background, and from Manaus' residents. By identifying best CE practices, policymakers can learn
159 and make policy changes, developing strategies to involve residents more fully in the decision-
160 making process, thereby enhancing the legitimacy and effectiveness of their policies, strengthen
161 democratic process, foster a sense of belonging and community, and encourage citizens to play a
162 more active role in shaping their city.

163 It can be useful for investors and authorities interested in a better understanding of the Amazon
164 State and Manaus city, since the region is still unknown to many people living outside of Brazil.
165 In terms of sustainability, the study addresses climate change, one of the most pressing issues
166 facing humanity. By exploring approaches to engage inhabitants in identifying the main
167 Environmental issues, Decarbonization and DT, this paper could contribute to mitigation efforts
168 and help safeguard the wellbeing of future generations.
169 Finally, it can scale solutions because the lessons learned from the best SC and the proposed
170 Participatory SC Model could serve as a guide for other cities seeking to promote participatory
171 sustainable development, potentially transforming urban life on a larger scale.

172 **2 Survey Methodology**

173 It is an explanatory and applied study that employs mixed methods, including literature,
174 bibliometric and documentary reviews, two questionnaires, and descriptive statistical approaches.
175 The methodology consists of four phases to gather data and analyze it in a comprehensive manner:

176 **Phase 1) general literature, bibliometric, and documentary review.**

177 It is based on general literature research, the study of articles, books, policies, guidelines, manuals,
178 official sites, government programs, decrees, standards, technical reports, dissertations, and theses,
179 collected from the internet. In terms of bibliometric studies, investigations were realized between
180 19th July 2022 and 25th August 2022, in five scientific databases (Lens.org, Dimensions.ai,
181 Engineering Village, Web of Science, and Science Direct), to find publications from the 1900s
182 until 2022, good cases of SC and other information, to support this research.

183 Concerning to documentary research, it focused on practical cases, and it was developed between
184 September 2022 and March 2023, by consulting the official sites of specialized organizations or
185 governments considered Benchmark SC, and official sites related to Manaus City Hall.

186 **Phase 2) contextualization, and the first diagnosis, consulting the City Hall Managers**

187 The contextualization was based on a review of public documents published between 2016 and
188 2022, such as the government plan approved by the Brazilian Superior Electoral Court for the
189 reelected mayor in 2016, as well as decrees published by the Official Gazette of Manaus City, to
190 identify the main decisions related to Manaus SC Project.

191 A questionnaire with seventeen open questions (Appendix 1), based on factors used by Eden
192 Strategy Institute (2021) was submitted to the Manaus City Hall Managers on May 23, 2022, via
193 the city's transparency portal <<https://bit.ly/3EZK5eL>>, protocol 2831/2022. This is the main
194 channel for residents to ask and receive public information according to the Law No. 12527 and
195 Decree No. 4157. Note that no respondent identification information was required.

196 **Phase 3) realize the second diagnosis, consulting Manaus citizens.**

197 On December 8, 2021, using Typeform, an electronic questionnaire was created in the Portuguese
198 language <<https://bit.ly/3wInU9K>>, available in English (Appendix 2), with a welcome, target
199 audience (>=18 years old), goals, eleven multiple-choice questions, and two open questions.

200 In terms of sample size, the Brazilian Institute of Geography and Statistics (IBGE) is realizing a
201 new census in Brazil, and from the last census (IBGE, 2010), it is possible to estimate that, in that
202 time, around 66% of the Manaus population was aged 18 or over. The current census is over, and

203 the IBGE's last estimate of Manaus' population was 2,063,547 people in 2022 (IBGE, 2021a). If
204 the age group proportion hasn't changed, 66% is 1,361,941.02 individuals.

205 Considering the values of 95% confident level, 3% margin of error, 50% response distribution,
206 and a population target of 1,500,000 people, a representative sample of 1067 respondents was
207 estimated (SurveyMonkey, 2022; Raosoft, 2022). However, due to the possibility of receiving a
208 questionnaire with incomplete data or other issues, a target of at least 1300 respondents was set.
209 The questionnaire was pilot-tested from 8–15 December 2021 to assess its comprehensiveness,
210 and two improvements were made to make it easier. After that, the survey ran from 16 December
211 2021 to 9 December 2022, with 1308 respondents, 1242 of whom were correct and 66 eliminated
212 due to missing, repeated, or under-18 data.

213 To invite people, the following strategies were used:

214 Strategy 1) when the author spoke on a SC public policy panel at the Third Fair of Manaus Digital
215 Pole on December 9, 2021. Strategy 2) in Amazon Federal University lectures. Strategy 3) by
216 establishing a Facebook invitation to the questionnaire and posting it in local Manaus groups
217 (universities and neighborhoods). Strategy 4) using Facebook's "Boost post" tool to invite 105,939
218 Manaus residents in 95 days for R\$1505.62.

219 Due to Covid-19 and cost limitations, interviews were not possible, and the researcher continued
220 the data collection and verification in 2022 to reach the target goal, which depended on the
221 availability of the respondent to voluntarily answer the survey.

222 **Phase 4) propose a participatory SC Model with recommendations.**

223 The model is based on practical cases, especially from publications identified in phase 1, and 25
224 Benchmark SC selected from the list of five International ranking specialized reports published in
225 the last 2 years by the Eden Strategy Institute (2021 p. 2), IMD SC Observatory and SUTD (2022),
226 IESE Business School (2022, p.26), and DTTM, ISi Lab and IfM Engage (2022), and The
227 Economist Group (2022, p. 49).

228 The main criteria to select each ranking are to 1) have been published since 2021; 2) be related to
229 Smart or Digital City; 3) have an international list of at least 30 cities; 4) have free access to the
230 report or the list of the best cities.

231 To select the best SC, a spreadsheet with ten columns (Appendix 3) was created. The first column
232 contains the city's name, the second, third, fourth, fifth, and sixth columns contain the city's rank
233 based on the cited reports, the seventh and eighth columns are for the average and standard
234 deviation of each city's rank, and the ninth and ten columns contain the number of times a city
235 appears in all five ranks (NTR) and the final rank.

236 The criteria to select the 25 Benchmark SC are 1) being in at least 3 rankings; 2) the average of all
237 rankings selected from the lowest to the highest score. For each best city, additional research was
238 done in the scientific databases mentioned in phase 1 and the government site to examine their SC
239 plan, strategy, program, project, model, roadmap, main terms used to define a SC, city's vision,
240 and approaches to engaging citizens over time.

241 **3 Literature, Bibliometric, and Documentary Review**

242 The review was organized by the following topics: Climate change as a global challenge, Brazil
243 CO₂ emissions, Brazilian Amazon Region CO₂ Emissions, Brazilian Amazon State and Manaus
244 Profile, Human settlement, and Urban Cities, Publications from Cities in Evolution to SC, P⁵
245 Model with Enablers that are contributing to the popularization of SC, SC Definitions, Profile of
246 Benchmark SC, DT, and Digital Technologies with Approaches to CE.

247 **3.1 Climate Change as a Global Challenge and Brazil CO₂ Emissions**

248 Globally, Rockström et al. (2009) showed that nine systems regulate the stability and resilience of
249 our planet. They proposed a quantitative planetary boundary, under which humanity can develop
250 itself for generations but crossing them might jeopardize life due to large-scale irreversible
251 environmental changes. However, Steffen et al. (2015) and Persson et al. (2022), found that five
252 of the nine planetary boundaries have already crossed due to anthropogenic activities, of
253 which Biosphere Integrity and Climate Change are considered the main limits. Furthermore, a
254 recent publication (Johan Rockström et al., 2023) modified their original concept and showed that
255 seven of eight thresholds—climate, natural ecosystem area, ecosystem functional integrity, surface
256 water, groundwater, nitrogen, phosphorus, and aerosols—have been crossed.

257 In terms of Climate Change, it was learned that human emissions of CO₂ and other greenhouse
258 gases are its primary drivers (IPCC, 2013). In addition, from 1850 until 2021 (Table 1), it was
259 estimated (Evans, 2021) that humanity has pumped around 2,500bn tons of CO₂ into the
260 atmosphere with the USA (509Gt), China (284Gt), Russia (172Gt), Brazil (113Gt), and Indonesia
261 (102Gt) among the highest emitters.

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263 Table 1: Nations with the largest Cumulative CO₂ emissions from 1850 until 2021

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Source: Evans (2021)

273 Concerning Brazil, it was found (Evans, 2021) that the country represents 4.52% of the global CO₂
274 emissions, with an interesting discovery related to the origin of CO₂ emissions, divided into two
275 groups, one related to emissions from fossil fuels (including cement) and another related to
276 emissions generated from land and forests. Table 1 shows that Brazil's main cumulative CO₂
277 emissions are from land and forests (86%), along with Indonesia (85%), while for the USA, China,
278 and Russia it comes from fossils and cement.

279 The global carbon emissions have increased considerably in the last decades, and when Brazil's
280 CO₂ emission is considered during the last 3 decades, from 1990 until 2020, it is estimated a total

281 of 49.18 Gt of CO₂, from which most (75.72%) is from land use and forest, while 19.12% from
282 energy, 4.23% from industries, 0.87% from agriculture, and 0.05% from waste (SEEG, 2022).

283 **3.2 Brazilian Amazon Region CO₂ Emissions**

284 Brazil has six Biomes, Amazon Region Forest (420.8 Mha; 49.5%), Atlantic Forest (110.7 Mha;
285 13%), Cerrado (198.5Mha; 23.3%), Caatinga (86.3 Mha; 10.1%), Pampa (19.4 Mha; 2.3%), and
286 Pantanal (15.1Mha; 1.8%). The Brazilian Amazon Region is composed of 9 states (Acre, Amazon,
287 Amapá, Maranhão, Mato Grosso, Pará, Roraima, Rondônia e Tocantins) with a total area of
288 503,013,724 hectares, representing 59% of Brazil's area (MapBiomas Brasil, 2022; IBGE, 2020).

289 A study carried out by MapBiomas Brasil (2022), revealed, that between 1985 and 2021:

290 a) Brazil lost 84.7 Mha (millions of hectares) of native vegetation, mostly in the Amazon Region
291 (44.1 Mha, ten times the size of RJ State), followed by the Cerrado (28 Mha), Caatinga (6 Mha),
292 Atlantic Forest (1 Mha), Pantanal (0.7 Mha), and Pampas Biome (0.1 Mha).

293 b) In the last 36 years, Brazil burned at least 167.3 Mha (20% of the country), an area larger than
294 Iran, including 73.4 Mha in the Cerrado, 69 Mha in the Amazon Region, 8.8 Mha in the Caatinga,
295 8.6 Mha in the Pantanal, 7.1 Mha in the Atlântica Forest, and 0.2 Mha in the Pampa. The five most
296 critical states were Mato Grosso (38.9 Mha), Pará (21.5 Mha), Tocantins (16.6 Mha), Maranhão
297 (15.5 Mha), and Bahia (11.6 Mha).

298 c) in 36 years, the Amazon Region lost 11.73% of its native vegetation cover, especially due to
299 pasture and agriculture, with most of the loss occurring in Pará State.

300 d) The mining area increased by 600% in Brazil between 1985 and 2020, with 300% occurring in
301 Conservation Units.

302 According to Terra Brasilis (2022), a Brazilian geographic data platform, from 1988 until 2021,
303 33 years, around 47,027,500 hectares were deforested in the Amazon Region, which represents
304 9.35% of the total Amazon Region Area.

305 **3.3 Brazilian Amazon State and Manaus Profile**

306 Brazil has 27 states and the Amazon is the largest (1.56M km²), located in the North Region (IBGE,
307 2021b), with 3.94m people living in 62 cities, most (52.3%) in the capital Manaus.

308 Manaus was founded on 24th October 1669 and in 2022 celebrated 353 years. It is among the
309 capitals with the highest population growth in Brazil. According to the 2010 Brazilian National
310 Census (IBGE, 2011a), Manaus had the seventh highest population of the 27 capitals, with 1.8m
311 inhabitants, and its population growth (%) was among the five highest since 1872, with the
312 percentage higher than the average and median of the 27 capitals in almost all Census (Table 2).

313 In terms of Economy, the Amazon State's activities are organized into four main sectors: a)
314 Agricultural (livestock, forest production, fisheries, and aquaculture, etc); b) Industry (extractive,
315 transformation, construction, electricity, and gas, water, sewage, waste management activities,
316 waste, and decontamination); c) Service (trade, transport, accommodation and food, information
317 and communication, education, art, culture, etc).

318 According to SEDECTI (2022a), Amazon's GDP in 2021 was R\$ 126.31 billion, a nominal growth
319 of 16.93% from 2020. Industry (30.1%) and Services (48.8%) sectors grew by R\$ 38 billion and
320 R\$ 61.5 billion, respectively.

321 Table 2: Evolution of the Brazilian capitals' population growth (%) - compared to 2010.

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335 Source: Author based on IBGE (2011a)

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337 Concerning jobs, the total employment contracts in effect on December 31st, 2021, in the Amazon
338 State, reached the mark of 447,386, around 6.27% higher than recorded in 2020, most (44.6%)
339 allocated in Service, followed by industry (25.6%), trade (23.8%), agriculture (8.4%), and
340 construction (5.2%).

341 In addition, among the 62 Amazon State cities, most (408,972; 91.4%) formal jobs were
342 concentrated in Manaus, followed by the cities Itacoatiara (4822; 1.07%), Presidente Figueiredo
343 (3408; 0.76%), and Manacapuru (3218; 0.71%) (SEDECTI, 2022b p. 8-9).

344 Manaus' population growth and job concentration are due to the Amazon Rubber Boom (Bradford
345 Burns, 1965; Resor, 1977) and later to its free import/export area with special fiscal incentives, a
346 model called the Manaus Free Economic Zone, now known as Manaus Industrial Park, composed
347 of 600 industrial companies that recorded an annual revenue growth of 28.84% between 2021 and
348 2020 (Figure 2), increasing from US\$ 22.8 bi in 2020 to US\$ 29.4 bi in 2021 (SUFRAMA, 2022b).
349 The main Manaus Industry Park sectors, in terms of annual revenue growth (Figure 3) in 2021, are
350 IT goods, Electro-electronics, Two-wheel pole, Chemistry, and Thermoplastics, with a total of
351 US\$ 23 bi, representing 78.4% of all sectors annual revenue.

352 And the Manaus Industry Park's five lines of products with the greatest prominence in 2021 are:

353 1) LCD Screen TV with 10,347,458 units.

354 2) Cell Phones (14,451,800).

355 3) Motorcycle, motor net, and mopeds (1,215,775).

356 4) Mounted Printed Circuit Board for Computer use (182,481,598).

357 5) Split System Air Conditioner (5,883,771), of which the annual revenue is shown on Table 3.

358 Figure 2: Manaus Industry Park Annual Revenue from 2017 until 2021

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Source: SUFRAMA (2022b p. 2)

Figure 3: Manaus Industry Pole Main Sectors Annual Revenue in 2021

Source: SUFRAMA (2022b p. 3 – 7)

Table 3: The five main products of Manaus Industry Park in 2021

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Source: SUFRAMA (2022b p. 11)

The city has grown rapidly in the last 60 years, driven by Manaus Industry Park, but unplanned urban expansion has caused several issues, including low garbage collection and recycling, polluted streams, poor sanitation, poverty, criminal violence, and CO₂ emissions, with climate change worsening inequality, as described below:

a) From 2000 to 2019, Manaus emitted at least 115,378,658 tons of CO₂, an increase of 127.43%, most (90.2%) from energy generation, followed by land and forest use (9.8%) and waste (0.04%). For Shrivastava et al. (2019) Manaus is the Amazon's main anthropogenic aerosol source during the wet season.

b) Climate change can create vulnerabilities and lead to increased precipitation, heat (Geirinhas et al., 2017), pandemic and epidemic risks (SBMT, 2021; Mourão et al., 2015), shortages, higher prices, poor air quality, and extreme weather events like storms, droughts, and river floods (G1 AM, 2021; Espinoza et al., 2022).

These events harm everyone, increasing vector-borne diseases, water pollution, and food instability. According to Filho et al. (2021), these vulnerabilities, mediated by racism, poverty, geographic and cultural contexts, differ by race and ethnicity, exacerbating gender inequalities. Indigenous and black people from Manaus have the lowest water availability. There is also an unequal proportion between genders, with worse indicators for women.

c) Poverty: in 2019, 47.4% of the population lived in poverty in the Amazonas State, a percentage higher than the rest of the region and higher than the rest of the country (Amazônia Legal em Dados, 2020).

Manaus Municipal Human Development Index is 0.737, the 23rd lowest of the 27 capitals (Atlas do Desenvolvimento Humano no Brasil, 2020), while having the sixth highest GDP in Brazil in 2019 (IBGE 2021c, p. 3).

Despite its wealth, Manaus concentrates 20% of the Amazon state's population living in extreme poverty (UFAM, 2019), with 360,596 (41.29%) households (from a total of 873,410), allocated in subnormal agglomerations (invasions, slums, stilt houses, inadequate housing constructions) (IBGE, 2022).

d) High degree of violence: Manaus was the second most violent city in Brazil in 2021 with 1060 homicides, up 55% (685), 26% (839), and 19% (892) from 2020, 2019, and 2018 (SENASP, 2022). Manaus was also one of the 50 most dangerous cities in 2022, according to Consejo Ciudadano para la Seguridad Pública y la Justicia Penal (2022).

3.4 Human Settlement and Terms developed to face Urban Challenges

439 Since time immemorial, human beings have had to act collectively to overcome the difficulties
440 inherent to their survival, establishing different types of coexistence and settlements, evolving
441 according to political, technological, climatic, and population changes.

442 Historically, since our ancestors came from caves and/or forests, we live in families, and as the
443 settlement population grows, families can become clans, tribes, villages, towns, cities, and cities
444 can be transformed into urban agglomerations in several different ways (UN, 2019a), depending
445 on each country or regional policies.

446 Human settlement is a place where people live, assuming many forms, it can be permanent or
447 temporary, rural, urban, mobile, or sedentary, disseminated, or agglomerated (Živković, 2019).
448 According to OCDE (2001), it is an integrated concept that comprises: (a) physical components of
449 infrastructure and shelter; and (b) services in which the physical elements provide support to the
450 community such as culture, education, health, recreation, nutrition, and welfare.

451 In terms of urban cities, the last World Urbanization Prospects 2018 (UN, 2019b) revealed that:

452 a) Globally, more people live in urban areas than in rural areas, with 55% of the planet's population
453 living there in 2018, and by 2050, this percentage could be up to 68%.

454 b) By 2030, the world is projected to have 43 megacities (10m people), most in developing regions.

455 c) as the world continues to urbanize, sustainable development depends increasingly on the urban
456 growth's successful management.

457 d) To ensure that the benefits are shared, policies to manage urban growth need to ensure access
458 to infrastructure and social service for all.

459 As the urban population is increasing over time, at an unprecedented rate, generating many
460 problems, it has received the attention of authors from different backgrounds concerned with urban
461 city planning, such as the journalist, editor, and writer Charles Mulford Robinson (1869 – 1917),
462 known as a leader in the city planning movement in the USA, and his ability and collections
463 supported The City Beautiful Movement in the USA (Yalzadeh and Blumberg, 2019), and raised
464 public interest in the early 1900s on topics related to visual aspects of cities, civic beauty, control
465 of its utilities (overhead wires), care and planting trees, etc. (Shillaber, 1967).

466 Another author is the landscape architect and editor, Frederick Law Olmsted (1822-1903). He was
467 known as the founder of American landscape architecture, an active author on city planning
468 (Library of Congress, n.d), with a belief that everyone should be able to visit and enjoy parks
469 (Clinton, 2022), and probably the first to mention the term "Intelligent City" when asking and
470 answering the question "How are we to further the progress of Intelligent City Planning?" (De
471 Forest et al., 1912, p. 370).

472 Another pioneering author is the biologist, sociologist, and town planner Patrick Geddes (1854-
473 1932), which the classical book "Cities in Evolution" contributed to Urban Planning, Environment,
474 and Citizenship, raising reflections (Geddes, 1915) on:

475 R1) general urban trends in a period marked by ugly, unsanitary cities with a waste of resources.

476 R2) city planning, it should be taken seriously with the active participation of residents.

477 R3) history, for each city, there is a need for a systematic survey of its development and origins,
478 its history and its present, which requires not merely information on material buildings, but also
479 the city's life and its institutions.

480 R4) the importance of the effective use of an interdisciplinary scientific approach to identify and
481 solve city problems, survey them individually, and compare it with others.

482 R5) the importance to see a city as an organism, not as a mechanical system, demanding citizens
483 understand their city's history, as well as be protagonists through a regional and civic survey during
484 the city planning process (Geddes, and Stalley, 1972; Garau, et al., 2016).

485 Many authors also provided contributions such as Doxiadis (1963), Davis (1965), Hunter (1966),
486 Johnson (1979), Mulliner (1979), Oleg (1982), Lipman et al. (1986), Kodama (1987), Gilb et al.
487 (1989), Gibson et al. (1992), Heng and Low (1993), Carter (2004), Musterd (2004), Husieva,
488 Kucheriava, and Suptelo (2017), Ohno (2008), Shin (2009), Bibri, and Krogstie (2017), Peris-Ortiz
489 et al. (2017), Fadi Al-Turjman (2019), Janik et al. (2020), Shirowzhan and Zhang (2020), etc.

490 As a result, hundreds of scientific articles, books, book chapters, conference articles, etc have been
491 published since 1900, with several terms developed to face different urban challenges, such as:
492 Ecumenopolis, Dynapolis, Digital or Virtual City, Global or World City, Intelligent City, Low
493 Carbon, Netzero/Net0 City, Knowledge City, Networked City, SC, Eco, Green or Sustainable City,
494 Technopolis, Ubiquitous or U-City, as shown in Table 4.

495 Table 4: Terms applied to find Articles, News, Books, Book's Chapters, and Conference

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517 After a bibliometric study, realized between 19th July 2022 and 25th August 2022, in five scientific
518 databases, using terms and queries listed in Table 4, it was found (Figure 4) that, among 19 terms
519 related to urban city issues published between 1900 and 2021, **SC** received the highest number of
520 publications (Lens=29725; Dimensions=28973; Engineering Village=10406; Web of
521 Science=8564; and Science Direct = 2494).

522 The next terms are **Eco, Green, or Sustainable City** (Lens = 7965; Dimensions = 6567;
523 Engineering Village = 1069; Web of Science = 1618; and Science Direct = 1199), followed by
524 **Global or World City** (Lens = 7820; Dimensions = 6070; Engineering Village = 314; Web of
525 Science = 1319; and Science Direct = 544), and **Digital or Virtual City** (Lens = 2308; Dimensions
526 = 1580; Engineering Village = 956; Web of Science = 823; and Science Direct = 123).

527 These findings suggest that SC is a topic of significant interest in urban city research, which is not
528 surprising given the increasing adoption of technology and data-driven approaches to urban
529 management. In addition, the prominence of Eco, Green, Sustainable, Global or World City also
530 suggests a growing focus on sustainable development and globalization in urban research.

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532 Figure 4: No. of Publications related to urban city terms in 5 Scientific Platforms (1900-2021)

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553 **3.5 Publications from Cities in Evolution to SC**

554 The first consistent publications on Intelligent Cities or SC, as part of public and private
555 investments to improve urban areas, took more than six decades since De Forest et al. (1912)
556 discussed issues related to City Planning and Housing.

557 Additionally, Geddes (1915, p. 198), in his classical book, dedicated one chapter to comparing the
558 German town planning and organizational approach against the style of Great Britain. He used the
559 organization of the State Railways as an example, emphasizing how the German system
560 (information, reservations, maps, tables, rates, and structure) was organized in an intelligent way
561 that facilitated public cooperation and the economy of time and labor.

562 According to a literature analysis, the term Intelligent City has been used alongside others since
563 the 1980s, whereas SC has garnered popularity in the last 22 years. The initial publications describe
564 US, Japanese, and HK experiences, with emphasis on Singapore, in the following order:

565 Lipman et al. (1986) wrote the book "Teleports and the Intelligent City" about Teleports, satellite
566 telecommunication center that switch data, video, and voice, utilizing steerable and frequency-
567 agile satellite antennas. To the authors, Teleports could serve as a Hub of the Intelligent City,
568 combining Information and Communication Technologies (ICT) with other elements to create a
569 multidimensional "Intelligent" real estate community that can access satellites and provide
570 solutions like Smart Buildings, Smart Parks, Teleconferencing, Facsimile transmission, etc.

571 It was an American real estate economic development investment, implemented in the early 80s,
572 along with a distribution of fiber optic networks, with projects such as Atlanta Teleport
573 (Douglasville), The Kansas City Teleport (Kansas), Staten Island Teleport (NY Port), The Bay
574 Area Teleport (Harbor Bay Isle Business Park/California), Central Florida Teleport (Ocala Airport
575 Commerce Center/Florida), Pacific International Teleport (Los Angeles) etc.

576 Kodama (1987) published an article in Japanese, titled in English "Information Systems in the
577 aging society – some problems in Intelligent City". A new expression, "Intelligent building" or
578 "Intelligent City" in Japanese was proposed concerning the hardware side, and the author rethought
579 the impact of IT on everyday living, especially for elders.

580 W. Edginton (1989) examined formal Japanese Government National Policies, Strategies,
581 Programs, and endeavors to revitalize the national economy through urban programs that
582 emphasize innovation and technological development infrastructure. Examples are Tsukuba
583 Science City (1963) and Kansai Science City (1978) to improve national public R&D, followed
584 by The Technopolis Program (early 80s) to increase research and high-tech production in rural
585 areas, Teletopia (1985) to introduce new computer-based information system in rural towns,
586 Intelligent City (1986) to promote optic fiber and intelligent building principles in urban
587 redevelopment, etc. Although the author noted several program challenges and a lack of
588 cooperation between national and local governments, it was considered that a mechanism exists to
589 support the Japanese Fourth National Comprehensive Development Plan.

590 Concerned with the sophisticated Information society in Japan, Akihiko and Osamu (1990)
591 addressed Intelligent building systems recommended by Japanese NTT and the future of those
592 building systems in the Integrated Service Digital Network age.

593 Batty (1990) in an editorial article, explored the rise of information networks in urban cities, the
594 network or informational city, the different approaches to developing national
595 telecommunications, and IT policies in two countries (Singapore and HK), and the need for further
596 discussion about the development of the intelligent city through information infrastructures.

597 Cheung (1991) focused on the relationship between the Japanese Government's promotion of
598 regional information development policies (Teletopia, New media community, Greentopia,
599 Intelligent city, etc), and the Fourth Comprehensive National Development Plan (1989-2000), with
600 possible impacts on the National Land System.

601 Gibson et al. (1992) were probably the first to published a book "The Technopolis Phenomenon –
602 Smart Cities, Fast System Global Network" which mentions on the term "Smart Cities" with 216
603 pages focusing on Technopolis, a term widely used in Japan since the early 1980s (Yawazawa,
604 1990), when the Ministry of International Trade and Industry (MITI) started to formulate a 10-
605 year vision to develop industries and regions by using Technopolis as a strategy. The authors saw
606 technology as a tool for political, economic, and social change. Although the book is not about
607 SC, it discusses global smart infrastructure, smart office buildings in the US, Japan, Germany, and
608 the UK, technology breakthroughs and human resources to accelerate high-technology
609 development, information technologies, telecommunications, computer-based networks, and the
610 Internet, which are the foundation of SC Development.

611 Jussawalla, Heng, and Low (1992) discuss actions that are making Singapore an Intelligent City-
612 State, such as telecommunications investments, the rise of the IT sector, which has created an
613 infrastructure for global services, and the impact of multinational corporations on the new division
614 of labor, which formed human resources skills. Heng and Low (1993) argue that government
615 strategies and companies made Singapore an Intelligent City.

616 To Julian (1995), SC involves several types of projects to create high-tech islands by concentrating
617 communication resources within a region, city, or district, providing the development of
618 applications and communication technologies. Because it operates within present technologies, SC
619 can serve as a model for the future communications environment.

620 Tan (1998), Mahizhnan (1999), and the Singapore Government (2015) address how Singapore is
621 becoming a SC, through policies, plans, programs, projects, investments in people, infrastructure,
622 and smart technologies that have been implemented on the island since 1963.

623 **3.6 P⁵ Model with Enablers that are contributing to the popularization of SC**

624 A bibliometric study using the queries shown in Table 4 in five scientific platforms to identify the
625 total number of publications (journal articles, books, book chapters, and conference articles) from
626 1992 to 2021 found (Figure 5) that the term SC has gained popularity in the academic community
627 since 2009, increasing from 12 publications in 2009 to 6222 publications in 2021, only considering
628 publications on the platform Lens.org.

629 The SC term has benefited from investments developed by other urban city experiences, especially
630 in ICT infrastructure, products, and services, and it gained continuous popularity not only in the
631 academy, but also among police makers, companies, and investors due to enablers explained
632 ahead.

633 In addition, some facts also listed in Figure 5 and Appendix 4 are part of enablers that facilitate
634 the spreading of SC initiatives around the world, with examples taken from the most active regions
635 such as the USA, EU, Japan, China, South Korea, and Singapore.

636 In short, Leadership, Long-term Vision, National and/or Local Policies, Strategies, Programs,
637 Projects, Budgets, Funds to Support SC, Improvement of ICT infrastructure, Technological
638 Innovations (4G/5G, Smart Phones, Cloud, etc), Dissemination of Best Practices, National and
639 International Events, Innovation Ecosystem, Technology, Alliances, Transparency, and Business
640 Result such as increased access to the Internet, Devices, and IT services, are among the enablers
641 that are contributing for spreading SC Initiatives around the world.

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643 Figure 5: Facts and Number of Publications related to Smart City in five Scientific Platforms

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667 As an example, Figure 5 shows that SC publications increased after Telia Corporation launched
668 4G in Sweden and Norway in 2009 and IBM launched the Smarter City Campaign in the US. The
669 National U-City Plan 1 in South Korea, with an R&D fund of 1,017 billion won (752 billion from
670 the government and 265 billion from the private sector) was launched shortly after.

671 However, when authors discuss SC enablers, most focus on technical issues related to ICT (Puron-
672 Cid and Gil-Garcia, 2022; Czupich, 2019; Lučić et al., 2016; EI et al., 2016), or technologies like
673 IoT (Shah and Mishra, 2016; Santos et al., 2018; Evertzen et al., 2019; Peneti et al., 2021), 4G or
674 5G (Lynggaard and Skouby, 2015; Loghin et al., 2020), Big Data (Vuppapapati et al., 2017;

675 Bergamini et al., 2018), Cloud (Tei and Gurgun, 2014), AI (Nikitas et al., 2020; Soomro et al.,
676 2018; Bhushan et al., 2022), Blockchain (Hakiri and Gokhale, 2021; Kim et al., 2022), and so on.
677 While ICT infrastructure and technologies are relevant to facilitate the implementation of SC
678 initiatives, a strategic perspective that places citizens at the center must be considered. A more
679 holistic classification could be composed by a P⁵ Model, as shown in Figure 6, in which enablers
680 are managed by the following stakeholders: Public Organizations, Protagonist People (CE KIT),
681 and Private Organizations & Partners.

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683 Figure 6: P⁵ Model with enablers that are contributing to the popularization of SC.

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704 The P⁵ Model was created based on the review of the aforementioned articles, and based on:

705 a) other articles (Boniotto, 2021; Jiang et al., 2022; Fernandez-Anez et al., 2018; Chourabi et al.,
706 2012; Kogan and Lee, 2014; Fernandez-Anez, 2016; Ferrer, 2017; Azevedo Guedes, 2018;
707 Mahizhnan, 1999; Kristiningrum and Kusumo, 2021).

708 b) official portals and documents from Governments (Ville de Montréal, 2015; Singapore
709 Government, 2015; Taiwan Ministry of Digital Affairs, n.d.; South Korea Government Ministry
710 of Land, Infrastructure and Transport, 2020; ARUP and Think City, 2021 p. 159; Japan Cabinet
711 Office, MIC, MLIT and SC Public-Private Partnership Platform Secretariat, 2021; Seoul
712 Metropolitan Government, 2022).

713 c) other types of organizations (IESE Business School, 2022; Open North, 2018; ITU, 2019;
714 Yukiko, 2021; Eden Strategy Institute, 2021; IMD SC Observatory and SUTD, 2022; Fira
715 Barcelona, 2022; WBG, 2018) that deals with SC issues.

716 Figure 6's content is not exhaustive nor are the enablers exclusive to each stakeholder. It's basically
717 a way to properly classify the enablers that are helping SC initiatives gain popularity.

718 Enablers are drivers that contribute to generating a shared vision, trust, motivation, teamwork,
719 collective participation, fact-based decisions, standards, correct attitudes, prizes (awards),
720 alliances, technical and financial support, scientific approaches, and multidisciplinary solutions to
721 address the city's most pressing problems and challenges.

722 For example, the Public Organizations enablers are Leadership, Development of a long-term
723 Vision and Principles to inspire all city stakeholders, as well as Diagnostics, Priority areas, Goals,
724 Policies, Programs, Roadmaps, Projects, Budgets, Incentives, ICT Infrastructure, Transparency,
725 Legal Frameworks, Innovation Ecosystem, Education & Training, Alliances, etc.

726 According to the Eden Strategy Institute (2021), based on the Public Organization enablers
727 mentioned in Figure 5 (they refer as factors), an extensive study involving 235 cities around the
728 world revealed that the top ten SC Governments for 2020/2021 are Singapore, Seoul, London,
729 Barcelona, Helsinki, New York, Montreal, Shanghai, Vietnam, and Amsterdam.

730 In the other ranking, when the perceptions of the population of 118 cities are taken into
731 consideration on issues related to Technology applications and Infrastructure available to them,
732 the ten best SC are Singapore, Zurich, Oslo, Taipei, Lausanne, Helsinki, Copenhagen, Geneva,
733 Auckland, and Bilbao (IMD Smart City Observatory and SUTD, 2022).

734 When the enablers "Best Practices, Annual Events, and Awards" are considered, the SC Expo
735 Congress is a good reference. To have an idea of the event's impact, in 2022, it attracted 28,621
736 online attendees, 20,402 in-person attendees, 853 exhibitors, and more than 400 speakers from 134
737 countries. Furthermore, for the World SC Award referees, the best SC in 2022 are Seoul, Kyiv,
738 Bogota, Curitiba, Sydney, and Toronto (FIRA BARCELONA, 2022).

739 The recognition of the best countries and/or cities is the result of a long-term investment, involving
740 collaboration among public, private, and NPOs, as shown in Figure 5 and Appendix 4. At the
741 center of the P⁵ Model is the Protagonist People to make citizens active actors in the management
742 of a SC, by using the CE KIT, whose model, methodologies, and approaches to engage citizens
743 are explained in Section 4.3.

744 3.7 SC Definitions

745 A bibliometric study using the Lens.org platform and the query "Smart City Definition" to find
746 publications (books, book chapters, conference proceeding articles, journal articles, and
747 conference proceedings) with titles and abstracts containing this phrase, revealed 63 publications
748 with the following profile (Gomes da Silva, 2022c):

749 Publication types: most articles (29; 46%) are published in journals, followed by 18 book chapters
750 (28.6%), 12 conference proceeding articles (19%), and 4 books (6%).

751 Main authors: Renata Paola Dameri has the most publications, with one article and three book
752 chapters, followed by Felipe Moura and Joo de Abreu e Silva, each with three book chapters.

753 Highest Citations: Albino et al. (2015) received 1816 citations, Dameri (2013) received 339

754 citations, Lai et al. (2020) received 94 citations, and Nikitas et al. (2020) received 86 citations.

755 Fields of Study: the ten main fields classified by the Lens.org platform include SC (54), followed
756 by Business (22), Sustainability (17), Computer Science (15), Corporate Governance (12),
757 Architectural Engineering (12), Urban Planning (11), Governance (10), and Engineering (10).
758 Notably, fields such as Citizen Engagement (2), Open Data (2), Information Technology (2),
759 Transparency (2), Quality of Life (2), Circular Economy (1), Big Data (1), Creativity (1), are
760 among the least mentioned.

761 Among the publications, the following considerations are notable:

762 Dameri (2013) claims that SC is a bottom-up phenomena and that citizens should be the most
763 essential topics in its definition, yet they are often ignored. The author also defined a SC after a
764 literature analysis and considering 4 key aspects: terminology, components, boundaries, and scope:

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766 A well-defined geographical area, in which high technologies such as ICT, logistics, energy
767 production, and so on, cooperate to create benefits for citizens in terms of well-being,
768 inclusion and participation, environmental quality, and intelligent development; it is
769 governed by a well-defined pool of subjects, able to state the rules and policy for the city
770 government and development.

771

772 Russo et al. (2014) presented the evolution of five definitions and argued that a SC should include
773 people to ensure residents and stakeholders participation. They also noted that a top-down strategy
774 encourages cooperation, whereas a bottom-up one allows more direct participation.

775 To learn about theoretical and practical cases involving Top-Down and/or Down-Up approaches,
776 it is recommended to read Capra (2014), Ville the Montréal (2015), and Leu et al (2021), with
777 successful cases reported in Amsterdam, Montreal, and Taipei.

778 Albino et al. (2015) also presented the evolution of the SC definition, analyzing 23 definitions,
779 and argued that the SC concept is no longer limited to the diffusion of ICT, but it looks at people
780 and community needs.

781 Although the authors did not propose a definition, they pointed out that the term is missing people,
782 and they believe that people should be the protagonist of a SC, shaping it with continuous
783 interaction. They reflected on creativity, education, training, learning, culture/arts, and viewed SC
784 as magnets for creative people, creating a virtuous circle making them smarter.

785 Fernandez-Anez (2016) and the International Telecommunication Union (ITU, 2014) established
786 two methodologies to define a comprehensive SC and Smart Sustainable City, respectively. Both
787 can help people build an interdisciplinary and scientific approach to learn from others and develop
788 a better definition for their city, as mentioned below.

789 In the first case, Fernandez-Anez (2016) used a methodology with three phases, followed by a
790 literature review, text analysis tagging technics, and descriptive statistics to identify 32 different
791 SC definitions, as well as 404 terms, classifying them by:

792 a) Four Stakeholder types (7 universities, 8 companies, 5 governmental institutions, and 8 local
793 governments working with SC) by using the knowledge-based helix model.

794 b) Six SC Characteristics developed by Giffinger et al. (2007), and European SC Project (2008):
795 Smart Economy, Smart Environment, Smart Governance, Smart Living, Smart Mobility, and
796 Smart People.

797 c) SC Main Goals: Efficiency, Sustainability, and Quality of Life (QoL).

798 d) Technological approach composed of ICT, Connection, Technology, Tool, Information.

799 e) Others composed by City, Data, Innovation, Equity, Stakeholders, etc.

800 The author's analysis revealed differences in how stakeholders define "Smart City" in their work:
801 Academia emphasized People, Governance, ICT, Connection, and Environment.

802 Government institutions focused on Governance, Environment, People, ICT, and Sustainability.

803 Local government highlighted People, Governance, Economy, Environment, Technology, and
804 Innovation.

805 Private organizations used a balanced approach covering Connection, City, Governance,
806 Efficiency, Environment, Living, Economy, Innovation, Technology, Sustainability, People, and
807 QoL.

808 Across all Stakeholders, People and Governance were most mentioned, followed by Environment.

809 As a result, Fernandez-Anez (2016) proposed the following definition of a SC:

810

811 A system that enhances human and social capital wisely using and interacting with natural
812 and economic resources via technology-based solutions and innovation to address public
813 issues and efficiently achieve sustainable development and high quality of life based on a
814 multi-stakeholder, municipally based partnership.

815

816 Another conclusion focuses on adopting a citizen-centric approach. Specifically, the author
817 recommends increasing awareness and participation among civil society and individual citizens.
818 Opportunities should be created for residents to share their perspectives and visions, which can
819 then be incorporated into SC development.

820 Now the second case is presented: an analysis developed by a partner of The United for Smart
821 Sustainable Cities (U4SSC), the International Telecommunication Union (ITU, 2014). The
822 analysis was based on 116 definitions of Smart Sustainable Cities found in different sources. Using
823 keyword analysis and grouping, the ITU identified 30 key terms to be included in the standard.

824 These key terms were classified into eight key groups and six categories, as shown in Table 5.

825 Table 5: Results of the ITU (2014) Smart Sustainable Definitions Analysis

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835 At the final, they proposed the following Smart and Sustainable City definition:

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837 An **innovative city** that uses information and communication technologies (ICTs)
838 and **other means** to improve **quality of life, the efficiency** of urban operations and
839 services, and **competitiveness**, while ensuring that it meets the needs of present and
840 future **generations** concerning **economic, social, and environmental** aspects.

841

842 In addition, it is important to note that a definition is a statement expressing the essential nature of
843 something (Merriam-Webster, 2022) and that a good definition should be simple and clear to
844 concisely explain something. Taking this into consideration, a good example was developed by
845 Smart Cities Council (2015), as part of a complete planning manual that is helping practitioners
846 create a SC Vision and action plan. For them a SC is:

847

848 A city that uses **ICT** to enhance its **livability, workability, and sustainability**.

849

850 According to the Smart Cities Council (2015), a SC first acquires data about itself using sensors,
851 devices, and systems. Data is sent over wired or wireless networks. The data is then analyzed to
852 identify present and future events.

853 This is an interesting definition that is straightforward, concise, and well-explained.

854 Based on the above, it is recommended that before starting on any SC journey, decision makers
855 should study several definitions and select the most suitable for their reality. And the selected
856 definition should then be used to guide the development of the desired type of SC (Vision),
857 followed by Strategy, Program, Master Plan, Roadmap, Framework, Projects, Budget etc. For this
858 reason, Section 3.8 focuses on the Definitions and Visions developed by the best SC worldwide.

859 **3.8 Profile of Benchmark SC**

860 Based on the five specialized reports that evaluated more than 200 cities worldwide and the criteria
861 explained in Phase 4 of the Survey Methodology, it was possible to identify valuable information
862 from the best 25 Benchmark SC listed in Appendix 5, as well as develop the CE KIT Model
863 described in Section 4.3.

864 Their profile is described as follows:

865 First) Benchmark SC

866 The twenty-five best SC are 1st) Amsterdam (X=7.6;S=6.5), 2nd) Singapore (X=8.6; S=10.26), 3rd)
867 New York (X=8.8; 6.26), 4th) London (X=8.8;S=8.93), 5th) Helsinki (X=10.5;S=6.86), 6th) Seoul
868 (X=10.8;S=8.35), 7th) Copenhagen (X=12.2;S=13.18), 8th) Oslo (X=13.0;S=12.49), 9th) Vienna
869 (X=16.5;S=9.98), 10th) Washington (X=16.67;S=15.95), 11th) Zurich (X=18.0;S=18.71); 12th)
870 Berlin (X=19.4;S=18.96), 13th) Sydney (X=21.4;S=11.04), 14th) Taipei (X=21.5;S=13.23), 15th)
871 Barcelona (X=21.6;S=23.35), 16th) Toronto (X=22.67;S=12.58), 17th) Paris (X=23.5;S=25.96),
872 18th) Madrid (X=24.0;S=8.12), 19th) Busan (X=24.33;S=16.26), 20th) Dublin (X=25.5;S=16.36),
873 21st) Melbourne (X=25.7;S=10.69), 22nd) Los Angeles (X=27.7;S=10.86), 23rd) San Francisco
874 (X=27.5; S=21.92), 24th) Hong Kong (X=28.0;S=12.12), 25th) Montreal (X=30.0;S=20.22).

875 Second) Continental highlights

876 In terms of continent, although SC are a global phenomenon with several regions exploring new
877 solutions to tackle urban challenges, most benchmark SC are in Europe (12; 48%), a region that is
878 considered a leader in SC investment and development, followed by North America (6; 24%), Asia
879 (5; 20%) and Oceania (2; 8%).

880 Third) Adoption of formal documents to manage SC initiatives.

881 Most (84%) cities have developed a formal document such as a Program, Master Plan, Strategy,
882 Blueprint, Program, Project, Initiative, or Project, while in only 16% of the cases (Copenhagen,
883 Oslo, Toronto, and Melbourne), it was not possible to identify such documents.

884 These documents are essential for the effective governance and administration of the SC
885 initiatives, and in a desirable format, they should include the definition of a SC, the Vision, Goals,
886 Means, Projects, etc.

887 The pioneer cities in implementing formal documents include Amsterdam (Amsterdam SC
888 Program, since 2009), Seoul (Smart Seoul 2015, since 2011), Vienna (The Big SC Wien Initiative,
889 since 2011), Barcelona (SC Strategy, since 2011), Helsinki (Helsinki Smart Region, probably from
890 2012), London (Smarter London Plan, since 2013), Singapore (Singapore Smart Nation, since
891 2014), and Montreal (Montreal Smart and Digital City Strategy, since 2014). The early adoption
892 of SC technologies and approaches to engage citizens by those pioneer cities has had a significant
893 impact on the development of the SC movement around the globe, contributing to paving the way
894 for a more efficient and sustainable urban life.

895 In contrast, the latest cities are Los Angeles (SmartLA 2028, since 2020), Sydney (SC Strategy
896 Framework, since 2020), HK (HK SC Blueprint 1.0, since 2018), and Zurich (Strategic SC Zurich,
897 since 2018).

898 Fourth) who led the SC initiative in the region.

899 It was found that in most cases (19; 76%), the initial leadership and investment for SC initiatives
900 came from the local government partnering with the private sector, or vice versa. This highlights
901 that collaboration between city officials and private companies is critical for implementing SC
902 projects. Such partnerships provide important benefits like expertise, resources, accelerated
903 innovation and investment, shared risks, and meeting the needs of inhabitants and businesses.

904 The Amsterdam SC Program pioneered this model in 2009 through a partnership between the
905 Municipality of Amsterdam, grid operator Liander, and the Amsterdam Innovation Motor (AIM).
906 These key stakeholders collaborated to launch projects focused on energy efficiency (Capra 2014,
907 p. 40).

908 It is worth mentioning the importance of organized civic society, since Marleen Stikker founded
909 The Digital City on 15th January of 1994, the first virtual community with free public access to
910 the internet in Amsterdam. The foundation of Waag Future Lab was important to reinforce the
911 critical reflection on technology and encourage social innovation in the city.

912 In terms of private contributions, IBM has excelled among private companies that support SC
913 initiatives. Its SC Challenge has supported districts and local governments to join or reinforce the
914 SC journey over time. For instance, IBM supported the Helsinki Region Infoshare Program in

915 2010, the Juron Lake District in Singapore in 2011, Copenhagen and Taipei in 2013, Dublin in
916 2014, the Madrid Intelligence Project (MiNT) in 2015, Amsterdam and Melbourne in 2015, and
917 Busan in 2017.

918 Furthermore, cities influenced by National Government leadership represent 20% of the cases such
919 as Singapore, Washington, Taipei, Toronto, and San Francisco.

920 Only in Melbourne and Oslo, it was not found a formal plan, strategy, or roadmap dedicated to
921 implementing a SC, as part of the City Hall initiative. However, this site <<https://nscn.eu/Oslo>>
922 informs that Oslo City is implementing a wide range of SC projects, but it does not show any
923 documentation to support it.

924 Concerning the city of Melbourne, in 2015, the city won the IBM SC Challenge, and in 2021, they
925 launched the Economic Development Strategy 2031, and one of the key priorities for the city
926 growth is Digitally Connected City (City of Melbourne, 2021 p. 30-31), with three actions related
927 to investment in digital infrastructure, open data platform, libraries, etc. In the same year, the
928 Community Engagement Policy and Melbourne Neighborhoods Planning Framework were
929 approved, and they are unique documents to stimulate citizens' participation.

930 Fifth) Declaration of SC's Definition

931 Eighteen cities (72%) have declared at least one definition of SC in their documents or digital
932 platforms, five (20%) did not, while two (Seoul and Busan) likely adopt definitions from South
933 Korea's advanced national policies and platforms that support SC.

934 The findings reinforce that a SC definition should be clear, precise, relevant, and publicly
935 accessible. It would be counterproductive for city leaders tasked with SC implementation to
936 proceed without first aligning on the meaning through stakeholder debates. Discussing and
937 proclaiming an official definition helps stakeholders to develop and better comprehend the Vision,
938 provide support, set expectations, and educate the public.

939 Sixth) Declaration of SC's Vision

940 The Vision answers the question "What kind of city do we aspire to be in the future?", and local
941 managers should design and declare a sound Vision for the public because it shows the desirable
942 city, sets the direction, sets goals for the city's development, and provides a roadmap for the
943 future.

944 A sound Vision may motivate and mobilize the stakeholders (including citizens), and focus efforts
945 and resources over time. Declaring a sound Vision towards a SC contributes to attracting
946 investment and partnerships from the private and other sectors.

947 When the 25-benchmark SC's Visions were investigated (Appendix 5), 23 (92%) have declared it
948 at least once, which may vary based on the program's deadline or the city's new leadership. Using
949 almost the same procedure as Fernandez-Anez (2016), various desired cities, goals, and means
950 were found (Figure 7).

951 Regarding desired city type, the most used terms were Connected (13 mentions), Digital (12),
952 Smart (10), and Sustainable (5), followed by Open (5), Platform (4), Urban or Living Lab (4).

953 One reason cities like London, Oslo, Washington, and Zurich, aspire to become Connected Cities
954 is that cities are complex, interconnected systems rather than isolated entities.

955 One reason cities like Singapore, NY, Seoul, LA, and Montreal envision themselves as Digital
956 Cities or Platforms for digital transformation is the rapid advancement of technologies like IoT,
957 AI, 5G, big data, and digital twins. These technologies allow cities to collect and analyze huge
958 amounts of real-time data to inform decision-making and improve city management.

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960 Figure 7: Main terms used by the 23 Benchmark cities in their Vision.

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984 One reason cities like Berlin, Paris, Madrid, Helsinki, and Copenhagen envision becoming
985 Sustainable or Carbon Neutral Cities is to address environmental challenges sustainably and
986 enhance resilience, working toward decarbonizing their economies.

987 Some of the reasons cities such as Amsterdam, Oslo, or Dublin seek to become Open Cities include
988 improving accountability and transparency, encouraging participation and collaboration, and
989 fostering innovation and entrepreneurship.

990 Concerning Goals to reach the Vision, the terms cited have relation to QoL (24), Sustainability
991 (22), and Efficiency (21). When the five fields are considered as Goals to reach the Vision, the
992 terms most cited are related to People (24), Economy (23), and Environment (22), while Mobility
993 (3) is less mentioned.

994 Analysis of the Means mentioned in the Vision statements revealed the most frequently cited terms
995 were related to Technology (20), Connection (14), Innovation (14), Data (12), Stakeholders (10),
996 and ICT (7). They have contributed to data collection and analysis, connectivity, communication,
997 energy efficiency, sustainability, intelligent transportation systems, public safety and security, CE,
998 and more to make cities smarter.

999 Returning to the Vision formulation, a good Vision definition should be clear and inspirational,
1000 with a maximum of 30 words to be easily memorized and attract attention. While each benchmark
1001 city has its own approach to crafting its Vision, an ideal statement should specify certain key
1002 elements. As proposed in Figure 7, the most effective Vision declares a deadline or timeframe, the
1003 desired Smart City type, Goal(s), and Mean(s) to achieve the Vision.

1004 In addition, it is highly recommended that the Smart City Definition and Vision should be declared
1005 in an accessible public document such as Act, Law, Strategy, Policy, Program, Project, Roadmap,
1006 Blueprint, Guidance, Handbook, or Official Electronic Platform (Website).

1007 **3.9 DT**

1008 As mentioned in Section 3.6, several authors have written about ICT and Technologies as the main
1009 enablers of SC, but they should be seen as a means not an end. Various technologies serve as
1010 means for achieving SC's Goals, selected based on specific initiatives and local needs. For
1011 example, in late 2017 the Government of Canada organized a SC Challenge, calling communities
1012 nationwide to develop bold solutions that would improve citizens' lives through data and connected
1013 technology.

1014 This challenge garnered 225 total applicants, with 130 becoming eligible.

1015 On June 1st, 2018, twenty were chosen as finalists, and according to the challenge organizers:

1016 a) the top ten technologies proposed were Mobile Applications (119), Open Data Platforms (103),
1017 IoT (101), Big Data Analytics (100), Networks (99), Geospatial (96), Cloud Computing (94),
1018 Sensors (92), AI (83), Enterprise Solutions (73), and Environmental Monitoring (72).

1019 b) the five main areas were Empowerment and Inclusion (31%), Economic Opportunity (23%),
1020 Environmental Quality (13%), Healthy Living and Recreation (13%), and Mobility (12%).

1021 Another example is Radu (2020) literature assessment on four DT—AI, Big Data, Blockchain, and
1022 IoT—and their effects on SC's components (Economy, Environment, Governance, Living,
1023 Mobility, People). The author defined DT as "innovative solutions that require fewer resources
1024 and can grow exponentially, very often, shaking up the economy and structure of the related
1025 business."

1026 The results showed that: 1) DT in SC focus on mobility and transit, environmental sustainability,
1027 health, security, business efficiency, energy efficiency, and education; 2) AI, Big Data,
1028 Blockchain, and IoT can improve SC if utilized responsibly; 3) AI, Big Data, and IoT automate
1029 decision-making and problem-solving and help construct smarter cities; 4) Blockchain improves
1030 data security, communication, and legacy infrastructure and resource use; 5) DT can make cities
1031 smarter if individuals know and care about public and personal values (Radu, 2020, p. 1032–1034).

1032 **3.10 Digital Technologies with Approaches to Engage Citizen**

1033 The Government of Canada (2018) and Radu's (2020) experiences demonstrate the growing

1034 relevance of data, internet, and DT in establishing digital platforms to solve city problems. Digital
1035 platforms also facilitate citizen participation through co-creation, feedback, surveys, voting,
1036 transparency in the city's budget and project progress, efficiency, and the creation of innovative
1037 urban solutions.

1038 As shown in Appendix 5, the 25 benchmark SC developed at least three digital platforms to engage
1039 citizens over time, focusing on Living Labs, Mobile Apps, Official Websites, and Open Data
1040 Platforms, as summarized in the following sections.

1041 3.10.1 Living Labs

1042 The origin of Living Lab is not from SC initiatives, but from universities, challenging students to
1043 learn courses by undertaking real-world projects in a community, dialoguing with several
1044 stakeholders, or putting themselves in the place of the customers, during the process of solving
1045 problems of the public.

1046 Bajgier et al. (1991) created a course at Drexel University for students to develop and apply
1047 community Operations Research techniques by using a city neighborhood as a living laboratory.
1048 Their conceptual model of a living laboratory classroom setting was applied in a relevant
1049 commercial and residential area located in Philadelphia, providing students with a unique
1050 opportunity to participate in public policy projects.

1051 Fisher (1995) developed the project "The Glanny Flat" at Kean College to introduce the principles
1052 of Universal Design to students and challenged them to develop an independent living environment
1053 for senior-age customers. Before the development of the design process, students visited the
1054 Oklahoma State University's Barlett Independent Living Lab to each spend five minutes in a
1055 wheelchair and maneuver themselves in a space that simulates a common ranch-style residence
1056 with adaptive and/or assistive features involved in a universal design perspective.

1057 McNeese (1996) from Pennsylvania State University used the Living Lab to integrate technology,
1058 context, and humans into a cyclical design process, while Bajgier et al. (1991) and Fisher (1995)
1059 used Operations Research and Universal Design with other disciplines to challenge students to
1060 solve real-life problems. In McNeese et al. (2000; 2005a; 2005b), the Living Lab Framework
1061 integrates theory and practice to enable tool and technology development as a continuous process,
1062 with four components and practical cases:

1063 Component 1) Ethnographic studies (involving fieldwork, which may include living with the
1064 community, being studied, conducting interviews, observing daily activities, interactions, etc.).

1065 Component 2) Knowledge elicitation (a process of extracting and capturing knowledge and
1066 information from human experts or other sources).

1067 Component 3) Scaled worlds (virtual environments or simulated worlds that are designed to
1068 replicate the real world or other fictional worlds, but on a smaller or larger scale).

1069 Component 4) Reconfigurable prototypes (physical or digital prototypes that can be easily
1070 modified or reconfigured to test different design variations and explore different design options).

1071 Other authors mentioned in the literature are:

1072 Markopoulos and Rauterberg (2000) issued a white paper on Eindhoven University of Technology
1073 (TU/e)'s Living Lab, a platform for collaborative research initiatives to create and test home-

1074 related technology. They explored the Living Lab as a vacation on a campus, a temporary home,
1075 where "residents" are invited to experiment with novel technologies for one or two weeks, allowing
1076 TU/e's research to investigate technology use in a situation near real life, reducing costs and
1077 providing observations that would be difficult to get in other situations.

1078 Five years later, Intille et al. (2005) published another similar experience developed at MIT, a
1079 research facility called Placelab, located in a condominium building within Cambridge, MA
1080 neighborhood, a living lab considered as another tool for technologists, ethnographers, and others
1081 interested in studying and developing technologies that respond to home behaviors.

1082 Living Labs are one of six types of Test and Experimentation Platforms (TEP) used by Ballon et
1083 al. (2005) to test technology in real-world contexts and include end users as co-producers of ICT.

1084 Living labs like Kenniswijk (NL), Arabianranta Helsinki Virtual Village (FIN), and @PPLe (UK)
1085 present potential users with technology prototypes or demonstrators early in the innovation
1086 process, the authors say.

1087 Living Labs gained momentum when in November 2006, the European Network of Living Labs
1088 (EnoLL) was founded. Nowadays, it is composed of 155 active members from several countries
1089 with more than 480 recognized living labs.

1090 For EnoLL, Living Labs are real-life test and experimentation environments that foster co-creation
1091 and open innovation among the main actors of the Quadruple Helix Model (academy, citizens,
1092 government, and industry). Its digital platform <<https://enoll.org/>> is a good source for those
1093 interested to develop a citizen-driven network empowering everyone to innovate with Living Labs
1094 projects developed for SC, Education, Design, Creative Industries, Climate, etc.

1095 Living Labs also became popular when they supported SC initiatives, and the literature study
1096 showed that the first authors to write about that were:

1097 a) Dupont et al. (2010) mentioned the NIT SC Living Lab with two decades of piloting experience
1098 on complex projects to tackle societal issues (Nancy area) to establish a "user-driven" approach
1099 with residents and other actors' participation to enhance citizen quality of life and support local
1100 economic development, contributing to the smart process in Smart Cities to make cities smarter.

1101 b) Schaffers et al. (2011a) advocated integrating Living Labs, Future Internet, and IoT platforms
1102 to create a Smart Cities experimental environment for service innovation. Three FP7-ICT project
1103 cases—ELLIOT (Experimental Living Lab for the IoT), SmartSantander (IoT experimental
1104 facilities in Santander city with over 20000 sensors), and TEFIS (Future Internet Experiments)—
1105 were used. They argued that Living Labs can provide action research, development, data
1106 collection, user-driven application development, and user interaction to build collaborative
1107 partnerships for SC. Schaffers et al. (2011b) also discuss how Living Labs are helping SC evolve.

1108 c) Paskaleva (2011) examines the role of a SC as a link for open innovation by critically reviewing
1109 EU programs and SC Projects. The author focuses on EPIC, PERIPHRIA, and SMARTiP, where
1110 open innovation was developed as a key driver of the SC by considering the Living Lab ecosystem.
1111 The author believes that until 2011, Living Labs can provide the natural ecosystem for open
1112 innovation, but the traditional model, where civil servants act like private employees and engage

1113 with citizens as end-users, provides input for predetermined concepts or service models rather than
1114 proactively involving them in shaping the initial policy direction that determines service priorities.
1115 SC and international networks have expanded numerous types of Living Labs worldwide. In six
1116 Finnish cities, Leminen et al. (2017) classified Living Labs and proposed a typology of the third
1117 generation, characterized by diverse platforms and participation approaches, resulting in four
1118 distinct models of collaborative innovation networks where the city could be viewed as a catalyst,
1119 neighborhood participator, provider, or rapid experimenter.

1120 Analysis of the 25 benchmark SC revealed approximately 100 Living Lab initiatives, especially
1121 concentrated in the following cities, primarily located in Europe: 1) Amsterdam with seven Living
1122 Labs; 2) Barcelona (7); 3) Copenhagen (7); 4) Paris (6); 5) Berlin (6); 6) Singapore (5) and 7)
1123 Helsinki (5).

1124 3.10.2 Mobile Apps

1125 They provide information and services, and engage citizens in a variety of ways, such as:

1126 Case 1) M-voting App, launched by the Seoul Metropolitan Government in 2017, to replace costly
1127 surveys, offline meetings, and town hall meetings to assess the feeling of inhabitants. It has been
1128 used to involve citizens not only to vote on the policy decision-making process but on any ordinary
1129 city life issues, by using a smartphone or a personal computer.

1130 Case 2) SmartAppCity, a global solution to SC, developed by Get-App in Spain, to help cities
1131 bring all information and services together, making them available to residents, city councils,
1132 shops, and businesses. It received several awards, for example, in 2013, it was the best app of the
1133 year at La Rioja Internet Award, and in 2014 received recognition during the Cities Summit
1134 London, and Madrid Smart Lab Program challenge with the financial support of this last award.

1135 Case 3) Cowlines App launched in several cities in Canada (ex: Toronto), and the USA (ex: NY,
1136 San Francisco, Los Angeles), integrating bike-share, car-share, ride-share, public transit, and taxis
1137 into a single customized route, facilitating citizens to move around the desired cities.

1138 Case 4) Safe & The City, launched in 2018, in London, to help people to reach their destination
1139 safely. It uses crowdsourced information, GPS, and Police Risk data to decrease the number of
1140 victims of opportunistic crimes.

1141 Case 5) The Wesolve – Better Together app was launched in March 2021 in Copenhagen to engage
1142 citizens and facilitate problem-solving and decision-making processes by using smartphones,
1143 challenges, surveys, polls, gamification, etc.

1144 Case 6) Toogethr Rideshare app developed in Amsterdam to make ridesharing with colleagues
1145 easier, more social, and more sustainable, contributing to the reduction of the carbon footprint,
1146 mobility cost reduction, and increased population satisfaction.

1147 3.10.3 Official Portal, Website

1148 An electronic portal/website is another digital technology widely used by the 25 benchmark SC to
1149 provide information on documents, products, and/or services to society.

1150 They have been used in combination with several approaches to engage people over time, such as
1151 acts, advocacy, apps, ambassadors, articles, awards, apprenticeship programs, awareness
1152 campaigns, case studies, ceremonies, citizens juries, citizen advisory committees, civic

1153 crowdfunding, conference, congress, consensus building, challenges, citizen feedback/evaluation,
1154 citizen science, co-creation workshops, contests, database, dashboard, data visualization,
1155 deliberate polling, demo day, demonstration projects, design thinking, digital inclusion/literacy,
1156 fab/living/urban labs, finance incentive, focus group, funds, guidelines, hackathons, handbook,
1157 gamification, knowledge sharing, maps, open platforms, open innovation, panels, participatory
1158 budget, policies, projects, PPP, public kiosks, scholarships, showcases, smart community network,
1159 smart stories, social media, storytelling, survey, user-centered design, volunteering, etc.
1160 A good example is the Amsterdam SC Platform <<https://amsterdamsmartcity.com/>>, an open
1161 innovation platform where active citizens, companies, government, and knowledge organizations
1162 come together, collaborate and interact for the development of a green, smart, and healthy future
1163 of the Amsterdam Metropolitan Area.
1164 Anyone can create an account, learn about news, events, and opportunities, share experiences and
1165 projects, and request partnerships or support to implement ideas/projects related to the Amsterdam
1166 SC Managers' priorities: Citizens & Living, Circular Economy, Digital City, Energy, Mobility,
1167 and SC Academy.
1168 Thus, the Amsterdam SC Platform has twenty-eight permanent partners from the government, and
1169 from the knowledge, social, and creative industries in the Amsterdam Metropolitan Area. Its
1170 community of over 8000 inventors implements projects like:
1171 Project 1) CityFlows: To enhance the livability of crowded pedestrian areas by providing decision
1172 support tools to manage pedestrian traffic flows.
1173 Project 2) CitySDK: a system to collect open data of the government, to provide its availability in
1174 real-time.
1175 Project 3) CIVIC: to find innovative solutions for construction logistics.
1176 Project 4) Digital Society School: to work with governments, businesses, and residents to help
1177 them adapt and become future proof for the digital world.
1178 Project 5) EMPOWER 2.0: to Empower the Citizen – Towards the European Energy Market 2.0.
1179 Project 6) Klup: to reduce loneliness by connecting seniors.
1180 Project 7) Re-Store: to evaluate and impact new solutions to process organic waste.
1181 Project 8) SC Kit: to permit the active involvement of common citizens to measure the quality of
1182 their air.
1183 Project 9) Smart Kid Lab: for children to map their environment playfully, by using modern
1184 technology and instruments.
1185 Project 10) The SC Lab: a workplace where Amsterdam SC partners meet and work together and
1186 lectures, workshops, open houses, and delegation visits are hosted.
1187 Project 11) The Hackable City: to explore the potential of new models of collaborative city-making
1188 in a network society.
1189 Project 12) Together: to share rides with colleagues easily by automatically providing the best
1190 matches and rewarding users through earning points. This project won The Hague Innovators 2017
1191 public prize.

1192 Project 13) Roboat: to explore and test autonomous systems on water: deliver goods, collect waste,
1193 dynamic infrastructure, environmental sensing, and transport people.

1194 Another official platform developed by the Local Authority of Amsterdam is New Amsterdam
1195 Climate <<https://www.nieuwamsterdamsklimaat.nl/>>, as a result of initiatives started in 2019 to
1196 invite and dialogue with citizens, companies, universities, government, and other stakeholders to
1197 develop the Phase 1 of the Amsterdam Climate Neutral 2050 Roadmap, to reach the ambitious
1198 goal to reduce CO₂ emissions in Amsterdam by 55% in 2030 and by 95% in 2050. Nowadays, the
1199 platform cataloged 386 projects in the city, developed by residents, companies, and other
1200 institutions for a healthy and sustainable city.

1201 3.10.4 Open Data Platform

1202 Official portals or websites are not exclusively dedicated to SC but also can be used as Open Data
1203 Platforms, systems, or technology infrastructure designed to collect, process, and share a large
1204 amount of data openly and transparently.

1205 The main goal of an Open Data Platform is to promote access to government data and encourage
1206 the development of creative applications and tools to engage and serve the wider community
1207 (Martín et al., 2015).

1208 The widespread use of Open Data Platforms around the globe can be seen through the 204 Smart
1209 Cities listed by RList Insights (2019), most located in North America (81; 39.7%; 68 in the USA
1210 and 13 located in Canada), followed by Europe (65; 31.8%; 13 in Italy, 12 in Spain, while France,
1211 Germany, and the UK have 7 cities each), and Asia (40; 19.6%; with Japan leading with 14 cities,
1212 SK with 9 cities and Taiwan with 7 cities), with Amsterdam, London, NY, San Francisco,
1213 Singapore, Seoul, Paris, Shanghai, Tokyo, and Toronto considered the world's ten top cities with
1214 well-designed city open data portals with rich datasets.

1215 To reinforce part of the RList Insights (2019) findings, when the open data of 30 global cities was
1216 evaluated by The Digital Cities Index 2022 (The Economist Group, 2022, p. 23), it was found that
1217 European and North American cities dominated the open data access and use policies, covering
1218 the usage and publishing of data for accountability, innovation, and social impact, with emphasis
1219 on cities like London, Toronto, Paris, Dallas, NY, Washington DC, and Seoul.

1220 When the 25-benchmark SC are investigated, it was found that all have developed an Open Data
1221 Platform or Portal, whose names and links are provided in Appendix 5. Although a detailed
1222 analysis was not carried out in each portal to check how many users were engaged, it is possible
1223 to trace a few commentaries about London and Toronto.

1224 a) London DataStore <<https://data.london.gov.uk/>>: developed in 2010, now has 1,124 datasets
1225 organized in 18 topics, from Demographics (215) to London 2012 (6), available in 27 formats,
1226 including spreadsheet (669), PDF file (326), CSV file (250), Website (138), ZIP file (107), and
1227 GeoPackage (29). Furthermore, Transport for London (TfL) developed another Public Open Data
1228 portal <<https://tfl.gov.uk/info-for/open-data-users/>>, which has been used by over 5000
1229 developers, used in over 600 apps, and generated savings and economic benefits up to £130m a
1230 year for TfL, London, and travelers (Deloitte, 2017 p. 5 to 10).

1231 As a result, the Greater London Authority received in 2015 the ODI Annual Open Data Awards
1232 for opening a range of public sector data for the use of public, city staff, commercial organizations,
1233 and other public bodies.

1234 b) The Toronto Open Data <<https://open.toronto.ca/>>: The city of Toronto launched its open data
1235 portal in 2009 to meet increasing demand for open data access. This was followed by the
1236 implementation of an open data policy in 2012, the establishment of a public sector open data
1237 working group in 2015, and ongoing portal development from 2017 onward.

1238 The most interesting feature of this platform is the community engagement over time, for instance,
1239 in January 2018, the Open Data team developed the Open Data Master Plan & Four-Year
1240 Roadmap, co-developed with the community, with four themes (Foundation, Integration,
1241 Connection, and Activation) and twelve actions starting from the Update of Publication Pipeline
1242 and ending to Increase Awareness of Open Data.

1243 One example of public engagement was a recent questionnaire asking the public about the type of
1244 data they want to prevent, mitigate, and address issues related to the City's five main priorities:
1245 affordable housing, climate change, fiscal responsibility, and mobility, in which the results are
1246 planned to be shared on the portal.

1247 The Toronto Open Portal's Data Catalogue has over 700 datasets in twenty topics, with the majority
1248 linked to locations and mapping (149), city government (139), community services (87), transit
1249 (86), and public safety (82).

1250 The platform's 212 Civic Issue datasets focus on mobility (65), poverty reduction (55), affordable
1251 housing (38), fiscal responsibility (29), and climate change (25). The portal offers data in 21
1252 formats, including CSV (229), SHP (165), XLSX (150), JSON (129), and GEOJSON (113).

1253 The Toronto Open Data team has also developed: a) explanations about the datasets, project, and
1254 technical resources; b) a knowledge centre with news published biweekly; c) partnership with
1255 educators, schools, and students to help them use the data for their final projects; d) a gallery with
1256 ten apps developed such as Cycle Now, Garbage Day, Recycle Wizard, Toronto API, etc.

1257 **4 Results and Discussion of the two Diagnostics and the CE KIT Model**

1258 **4.1 Contextualization and first diagnosis (consulting the City Hall Managers)**

1259 In 2016, Mr. Arthur Virgílio Neto, the mayor of Manaus City, was reelected after a strong
1260 marketing campaign promising, in his Government Plan, a project to transform Manaus into a SC.
1261 However, from 2016 until March 2023, only nine decrees were published by the Manaus City Hall
1262 quoting the term "Cidade Inteligente=SC" which are as follows:

1263 Publication 1) Decree 4276, 3 January 2018, page 53: published by SEMEF (Finance Secretary)
1264 proposed a budget of R\$ 22.3 million to implement an Information Technology Infrastructure, but
1265 only that, no information about the plan, activities, schedules, etc.

1266 Publication 2) Decree 4357, 7 May 2018, page 9: published by SEMAD (Administration
1267 Secretary) authorization to Mr. Sérgio Augusto Magalhães de Souza, Division Chief of SEMEF,
1268 to participate in the Smart City 2018.

1269 Publication 3) Decree 4386, 20 June 2018, page 10: a Minute published by Manaus PPP
1270 Committee where the company Fiscal Tech proposes to SC, the use of 1) an Urban Mobility
1271 System; 2) a Public Safety System with Cameras; 3) Support Systems and Multiservice Network

1272 with Fiber Optics. The Manaus PPP Committee authorized the company to realize technical studies
1273 on the subject.

1274 Publication 4) Decree 4460, 10 October 2018, page 2: Manaus Strategic Planning 2030 by the
1275 mayor, which mentions "Smart City" once. Before this decree, on 17 July 2018, the mayor
1276 <<https://semad.manaus.am.gov.br/?p=2541>> launched the Book "Manaus Strategic Planning
1277 2030" in the auditorium of Amazon Industry Federation, but the term "Smart City" is vague,
1278 appearing only once on page 33 "Implementation of Smart City," with no definition, goals, budget,
1279 schedule, or detailed plan.

1280 Publication 5) Decree 4952, 22 October 2020, page 20: a public call published by SEMTEPI
1281 (Secretary of Job, Entrepreneurship, and Innovation), to select a Civil Society Organization to
1282 develop technological and innovation activities in the Casarão da Inovação Cassina, a Center for
1283 Entrepreneurship and Innovation. The term "Smart City" is cited twice, in the first, the SEMTEPI
1284 declares that the "Casarão da Inovação Cassina" will insert Manaus among the Brazilian Smart
1285 Cities, and the second just defines what is Smart City.

1286 Publication 6) Decree 4956, 28 October 2020, page 14: the public call published by SEMTEPI
1287 (Secretary of Job, Entrepreneurship, and Innovation) by Decree 4952, 22 October 2020 is repeated.

1288 Publication 7) Decree 5155, 04 August 2020, page 8: published by SEMAD, granting per diems
1289 to Mr. Clênio Francine (Project Manager) and Sandro Elias (Secretary) to visit Instituto da Cidade
1290 Inteligente in Curitiba city.

1291 Publication 8) Decree 5177, 03 September 2021, page 1: Mayor (elected in 2020) establishes
1292 Manaus 4.0 Technical Commission to implement Smart City concepts. It has 14 members from
1293 seven Manaus City Hall organizations. It must also generate a preliminary diagnostic of Manaus
1294 reality by December 31, 2021, and propose a plan of investments to adopt technology solutions to
1295 assist digital integration. However, Manaus residents don't know if those jobs have been done yet.

1296 Publication 9) Decree 5178, 06 September 2021, page 01: public call published by SEMTEPI
1297 (Secretary of Job, Entrepreneurship, and Innovation) inviting civil organized society to participate
1298 in the project "More Innovation" to foster the innovation environment in Manaus. The term "Smart
1299 City" is cited only once "In an industrial city, workers cannot be lacking, as well as in a smart city,
1300 programmers, software developers, and entrepreneurs capable of creating innovative solutions for
1301 the daily use of the city cannot be lacking".

1302 In addition, to know more information about the Implementation of the Manaus SC Project, a
1303 questionnaire with seventeen open questions (Appendix 1) was sent to the Manaus City Hall
1304 Managers on May 23, 2022, and it was scheduled to be answered until 12 June 2022, but it took
1305 268 days (almost nine months; 15 February 2023) for the researcher to receive the following
1306 answer from someone (Code 63322757234) located at SEMEF (Appendix 6):

1307
1308 "Dear, we inform that Professor Jonas Gomes da Silva attended this Secretariat in the same
1309 period of 2022, in a meeting scheduled with the expense order of this Secretary, where he
1310 addressed all questions personally. As a result, I return the records for appropriate
1311 measures."

1312

1313 Surprisingly, the researcher was never invited by the managers of the Manaus City Hall, nor did
1314 visit or engage in dialogue with the SEMEF Secretariat. As a result, after six years, based on the
1315 document analysis and false feedback received, the SC Project in Manaus felt like a political
1316 fallacy. No plan, project, or model, particularly with a citizen participatory approach, has been
1317 effectively adopted in the city of Manaus.

1318 **4.2 The second diagnostic (consulting Manaus citizens)**

1319 1242 people responded correctly to this questionnaire, and the main results are resumed below:

1320 Gender) 655 (52.7%) identified themselves as females, while 580 (46.7%) as male, and 7 (0.6%)
1321 preferred do not disclose their gender.

1322 Age) the youngest (18–24 years old) (393; 32%) were the majority, followed by the oldest (>50
1323 years old) (287; 23%), perhaps due to higher time availability. 213 (17%) middle-aged persons
1324 (40–50 years old) contributed, followed by 187 (15%) and 162 (13%) 25–30-year-olds.

1325 Education) 489 (39.4%) have superior education, 414 (33.3%) have high school education, 187
1326 (15%) have specialization Lato Sensu, 79 (6.4%) have a Master Course, 54 (4.3%) have a Doctor
1327 Course, and 8 (0.6%) have fundamental education. Eleven respondents reported further levels.

1328 When asked about their level of knowledge on GovTech, SC, and Decarbonized Cities, it was
1329 found that:

1330 a) Govtech is the most unknown term for 820 respondents (out of 1193; 68.7%), while only 17
1331 people (1.4%) declared that they have a high level of knowledge on the subject.

1332 b) Decarbonized Cities is the second unknown term, with 468 people (43.1% of 1085) not knowing
1333 about it and 43 (4%) saying they know a lot about it.

1334 c) SC term is completely unknown for 305 (out of 1118; 27.3%) respondents, while 82 (7.3%)
1335 informed that have a higher of knowledge about the term.

1336 When asked how many times they had been invited by the public administration to participate in
1337 the construction of a sustainable plan for the Amazon State or Manaus City since 1988 (the year
1338 of Brazil's re-democratization), the overwhelming majority of respondents reported that they had
1339 never been invited by the Brazilian Federal Government (1116; 95.2%), Amazon State
1340 Government (1047; 93.2%), or Manaus City Hall (1038; 93.4%).

1341 These results reveal that the public administration, from national to local, has not engaged citizens
1342 in the planning process to solve urban difficulties in Manaus city and likely in many Brazilian
1343 cities. Cultural factors may explain this, including a centralized old administration, lack of
1344 modernization, low transparency, and bureaucratic barriers due to corruption, lack of political will,
1345 low leadership, and resistance to change traditional planning and decision-making methods.

1346 When each responder was asked, "If you were invited to help build a long-term plan to transform
1347 Manaus into a SC, would you participate?" 826 (66.5%) indicated they would participate, 383
1348 (30.8%) answered maybe, and 33 (2.7%) said no. This indicates that most are willing to help.

1349 Awareness campaigns and clear communication may change the minds of those who are unsure.

1350 Among the 12 service areas of the Manaus City Hall, the five main areas in which respondents
1351 would like to help transform Manaus into a SC are Environment (651; 52%), Education (580;

1352 47%), Mobility (390; 31%), Health (363; 29%), and Governance (307; 25%).

1353 As part of the survey, respondents were given 17 environmental issues and asked to choose the
1354 five most problematic in Manaus. Thus, the top five environmental issues are: 1) increased
1355 stream/river pollution (974; 78.4%); 2) increased street garbage (763; 61.4%); 3) insufficient urban
1356 afforestation, including trees without maintenance and urban development without adequate
1357 afforestation (612; 49.3%); 4) increased air pollution, including odor and stench (501; 40.3%); and
1358 5) increased traffic congestion (493; 40%).

1359 This result can provide valuable insights for policymakers and urban planners in Manaus.
1360 Addressing these environmental problems could involve measures such as improving waste
1361 management, promoting green infrastructure and sustainable urban design, and implementing
1362 policies to reduce pollution and traffic congestion.

1363 Six courses related to SC, Decarbonized Cities, and DT were provided to respondents at different
1364 levels. They selected the type of training they would prefer to receive. The results showed that
1365 most respondents (772; 62.2%) preferred a short course on Smart or Decarbonized Cities, followed
1366 by a basic course on DT such as AI, Blockchain, and IoT (432; 35%), an advanced course on
1367 Disruptive technologies such as AI, Blockchain, and IoT (305; 25%), a Specialization Lato Senso
1368 course on Smart or Decarbonized Cities (291; 23.4%), a Master Course on Smart or Decarbonized
1369 Cities (228; 18.4%), and only 143 people (11.5%) wished to participate in a Doctoral Course on
1370 Smart or Decarbonized Cities.

1371 This presents an opportunity for educational institutions and training providers to develop courses
1372 and programs that cater to this demand.

1373 **4.3 Proposed Participatory SC Model (CE KIT)**

1374 4.3.1 Goal and importance of the Model

1375 The main goal of the CE KIT model is to transform citizens into protagonist during the SC journey.
1376 And this is important for several reasons, such as co-creation, empowerment, ownership, and
1377 sustainability.

1378 Co-creation: Policymakers should use citizens' diverse experiences and knowledge. Citizens
1379 should be recognized as protagonists in identifying urban problems and offering solutions rather
1380 than just end users of SC technologies. Citizen co-creation gives city planners and innovators
1381 insights into society needs and preferences, enabling more effective and user-centric solutions.

1382 Empowerment: Assigning residents an active role in the SC process empowers them to contribute
1383 to decision-making and community development. This fosters greater engagement, motivation,
1384 and satisfaction.

1385 Ownership: Engaging citizens throughout the SC journey cultivates a sense of ownership and
1386 responsibility for their communities. This can promote accountability, inclusiveness, civic pride,
1387 and willingness to maintain and improve SC solutions.

1388 Sustainability: SC encompass more than just technology. Truly sustainable, livable, resilient
1389 communities emerge by involving inhabitants across SC initiatives, ensuring solutions align with
1390 the vision, needs, and values of the populace. This facilitates comprehensive social, economic, and
1391 environmental sustainability.

1392 4.3.2 Some precautions before or during the use of the CE KIT Model

1393 Since the CE KIT Model (Figure 8) is a subset of the P⁵ Model (Figure 6) outlined in Section 3.6,
1394 it is vital to ensure that the basic enablers are included in the foundation of the SC journey,
1395 especially:

1396 Leadership: Successful SC development requires effective leaders who can inspire stakeholders,
1397 develop a shared long-term Vision, create strategic plans, build partnerships, coordinate activities,
1398 and drive innovation.

1399 Figure 8: CE KIT Model

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1424 Long-term Vision: Decision-makers must comprehend the SC concept to create a long-term Vision
1425 that meets citizen requirements. Effective leadership is needed to articulate an inspiring,
1426 motivating Vision that guides decisions and resource allocation across time.

1427 Principles: Establishing guiding principles and values is vital for SC initiatives, as they shape daily
1428 decision-making, build trust, ensure inclusion and equity, and encourage innovation by providing
1429 a framework for standards, incentives, and experimentation.

1430 Diagnosis: Data-driven diagnosis of a city's opportunities and challenges is important for building
1431 stakeholder consensus based on facts, measuring progress, and optimizing resource allocation.

1432 Goals and Priority Areas: Aligning goals and priority areas with the long-term Vision enables

1433 effective resource targeting, measurable progress, engaged stakeholders, and strategic roadmaps
1434 for project development over time. Goals often relate to efficiency, sustainability, and QoL.
1435 Budgets and Incentives: Making budgets and incentives available is crucial for resourcing the
1436 smart city journey, stimulating participation through accountable, transparent funding allocation
1437 that drives efficient, effective engagement and investment.
1438 ICT Infrastructure: Robust ICT infrastructure is essential for enabling automation, connectivity,
1439 data use, testing, and innovation across SC solutions.
1440 When the above enablers are built as a foundation of a SC journey, then it is possible to explore
1441 the full potential of the CE KIT Model.

1442 4.3.3 Characteristics of the CE KIT Model

1443 The CE KIT Model is practical, diverse, flexible and has four parts, as described below.
1444 First) Practical: Based on the real cases learned from the best SC that developed formal
1445 models/policies to engage their citizens over time, such as Amsterdam, Melbourne, Montreal, San
1446 Francisco, Seoul, and Taipei.
1447 Second) Diverse: A wide range of approaches (approximately 120) were used by 25 Benchmark
1448 SC and other SC found in the literature and documentary review to involve residents.
1449 Third) Flexible: It enables policymakers and/or decision-makers to investigate the best cities'
1450 models and approaches, study them, and select which one is more suited to their reality, or possibly
1451 blend them to create a new way to engage residents based on local needs.
1452 Fourth) Composed of four parts: PDSAR Cycle, IAP2 Spectrum, Formal Models developed in SC
1453 to engage residents, and Living Labs.

1454 Part 1 of the Model: PDSAR Cycle

1455 The first part is the PDSAR Cycle, adapted from the Shewhart PDCA and Deming PDSA cycles
1456 (1982). This organizational learning approach has been utilized since the early 20th century and
1457 remains in use across manufacturing and service sectors to systematically solve problems and
1458 continuously improve product/service quality over time.
1459 At the core of the PDSAR Cycle should be the SC's long-term Vision or a specific Goal. This
1460 methodology aims to better organize citizen engagement approaches over time, where:
1461 P represents the Planning phase, involving detailed plans for projects that may encompass a)
1462 identifying the problem and potential SC solutions/technologies (e.g. sensors, IoT, cloud
1463 computing, big data analytics); b) defining key performance indicators to measure success; c)
1464 establishing implementation schedules and milestones; d) allocating budget/personnel resources;
1465 e) developing communications plans to update stakeholders, etc.
1466 The P phase could also represent a Policy, Program, Project, Platform, Partnership, or Product to
1467 achieve the Vision or Goal. This phase offers 23 potential approaches for CE.
1468 For example, the Appendix 7 contains a public challenge with a list of 12 basic project proposed
1469 in February 2023 by engineering students at the Federal University of Amazonas (UFAM). This
1470 document was developed by the author during quality management coursework.
1471 To realize this public call, it was used an A3 report template model based on Toyota's approach, a
1472 community evaluation sheet (for paper or app use), results, photos, and the 12 student team

1473 proposals. Projects aimed to address Manaus' top environmental issues identified in this article's
1474 Section 4.2: 1) increased pollution of streams/ivers (974; 78.4%); 2) increased street garbage
1475 accumulation (763; 61.4%); and 3) insufficient urban reforestation - untended trees and inadequate
1476 greenery during development (612; 49.3%).

1477 Approximately 60 participants properly evaluated the projects. The winning team was the team
1478 Manaus Arbor. This simulated public call could be conducted by Manaus City Hall, challenging
1479 students to propose basic 2024 projects for local communities within a R\$150,000 budget. Key
1480 approaches used in this planning phase included: brainstorming, cases, diagnostics, community
1481 surveys, Ishikawa diagrams, rich pictures, challenge/goal trees, A3 reports, and 5W2H analysis.

1482 The second phase is D (Develop), involving implementation of the P component (Program,
1483 Project, Platform, Plan, Partnership, or Product). Approximately 24 approaches can engage
1484 citizens during development, including alliances, apps, awareness campaigns, civic crowdfunding,
1485 etc.

1486 The third PDSAR phase is S (Study), collecting and analyzing data from implemented activities
1487 to evaluate effectiveness in achieving defined objectives. Using the key performance indicators
1488 established during planning is recommended to measure success. This phase should identify any
1489 gaps, issues, areas for improvement, and document best practices or lessons learned for the next
1490 phase. Fourteen proposed approaches for CE during study include citizen feedback systems,
1491 dashboards, data visualization, gamification, interviews, open data platforms, etc.

1492 The fourth phase is A (Act) based on findings from the "Study" phase. Two main actions are
1493 possible - first, implementing corrective actions to address any identified issues or gaps. Second,
1494 documenting and disseminating best practices for recognition. Approximately 20 proposed
1495 engagement approaches in this phase include advocacy, case studies, conferences, demonstrations,
1496 documentation, guidelines, handbooks, standardization, storytelling, showcases, etc.

1497 The final phase is R (Reward), recognizing individuals/teams and celebrating results, which builds
1498 ownership, community engagement, trust, transparency, learning/sharing, and motivation. Sixteen
1499 recommended approaches include awards programs, apprenticeships, certifications, ceremonies,
1500 events, funds, innovation prizes, mentorships, etc.

1501 The PDSAR cycle repeats after a goal is achieved by establishing a new one and continuing
1502 rotation, ensuring the model's sustainability through improvements and adaptation to deal with
1503 new SC issues and opportunities.

1504 Part 2 of the Model - IAP2 Spectrum

1505 If policy/decision-makers opt not to use the PDSAR methodology, the CE KIT model alternatively
1506 proposes the IAP2 Public Participation Spectrum (IAP2, 2018) with five phases:

1507 Inform: Provide public with information to understand issues, alternatives, and solutions.
1508 Seventeen approaches include chatbots, platforms, help desks, newsletters, mobile apps, etc.

1509 Consult: Obtain public feedback on analyses, alternatives, and decisions. Keep citizens informed,
1510 listen to concerns, and provide feedback on how inputs influence choices. Ten approaches include
1511 apps, panels, workshops, research, focus groups, participatory budgets, etc.

1512 Involve: Work directly with residents to ensure aspirations and concerns are understood and
1513 considered. Fourteen approaches include assemblies, challenges, citizen science, living labs, etc.
1514 Collaborate: Partner with citizens throughout decision-making, from developing alternatives to
1515 selecting solutions. Thirteen proposed approaches include committees, engagement, consensus
1516 building, labs, design thinking, demos, training, incentives, contests, etc.
1517 Empower: Place final decision-making in citizens' hands, enabling them to implement solutions.
1518 Empowerment approaches include associations, cooperatives, ambassadors, juries, education,
1519 digital inclusion, social innovation, PPPs, participatory budgeting, etc.
1520 Part 3 of the Model – Formal Models developed in SC to engage citizens.
1521 The third part of the CE KIT Model is focused on the formal models identified in six SC to engage
1522 citizens, which is explained below:
1523 Amsterdam Models: Capra's (2014) thesis explains the history of the Amsterdam SC Program, its
1524 governance structure, and the various typologies used to engage residents. Henriquez et al. (2015,
1525 p. 28) present the seven steps used by the Amsterdam Smart Citizen Lab to engage citizens during
1526 the process to develop software - Step 1) Meet (open invitation. people sign up and meet at a safe
1527 and neutral space); Step 2) Match (encourage people to form groups based on shared interests,
1528 experience or commitment level); Step 3) Map (help people to understand in more detail the
1529 problems/opportunities); Step 4) Make (encourage people to develop solutions, for example by
1530 using open source software and hardware); Step 5) Measure (test the solutions); Step 6) Master
1531 (analyze the data); Step 7) Mobilize (citizens, public authorities to take action on the findings).
1532 Another initiative developed more recently was led by Amsterdam City Council with the citizens,
1533 the Climate Neutral 2050 Campaign, followed by four strategic steps: 1) Invitation to the city; Step
1534 2) Dialogue with the City; 3) Develop the Roadmap; 4) Implementation of the Roadmap.
1535 Melbourne Model: The City of Melbourne (2021b), in consultation with the community, council,
1536 and employees, developed The Community Engagement Policy, probably the unique policy of this
1537 nature among the SC investigated. This Policy also uses The IAP2 Public Participation Spectrum,
1538 explained above. The policy details the principles that guide their work to deliver results through
1539 shared problem-solving, open dialogue, and meaningful participation.
1540 In addition, since 2021, the City of Melbourne developed the Neighborhood Portal and Model
1541 <<https://participate.melbourne.vic.gov.au/neighbourhoods>>, in which planning process for the
1542 community experience involves Listening, Exploration and Realization processes.
1543 Montreal Model: in the Montreal Smart and Digital City (2014-2017 Strategy), it explains that the
1544 model used by and for citizens to develop a Strategy composed of five steps:
1545 Step1) formulation of the city Vision; Step 2) involves listening through surveys, consulting
1546 residents, city workers, as well as investigating best Smart Cities practices, from international
1547 experience, identifying needs, issues, and priorities; Step 3) defining Strategic Operations,
1548 selecting criteria and seeking approval from the city decision making bodies; Step 4) development
1549 of an Action Plan, prioritizing short-term projects, major projects, and seeking approval from
1550 decision-making bodies; Step 5) implement and follow up, deploying initiatives, ongoing reviews
1551 and evaluating the KPIs (Ville de Montréal, 2015 p. 10 - 41).

1552 San Francisco Model: this is an interesting case involving mobility, and San Francisco was among
1553 the cities selected in 2016 by The U.S. Department of Transportation National SC Challenge.

1554 According to the San Francisco Municipal Transportation Agency (2018, p 8-10), the Community
1555 Engagement Plan has six goals and explores a SC Problem Solving via the Community Challenge,
1556 where the community upload problems electronically, vote/comment on problems, communities
1557 form groups around a specific problem, and groups prepare and submit a proposal.

1558 In this methodology, they encourage citizens to submit problems, assist them with popular ideas
1559 to form groups, and assist groups during the process of creating the applications, by using focus
1560 groups, public awareness campaigns, and baseline surveys.

1561 Seoul Model: according to Lee (2021 p. 12), the process used by the Seoul Digital Foundation to
1562 engage citizens has four stages, from urban problem diagnosis to specific solution – Stage 1)
1563 discover (Divergence) by using Design Thinking, Workshop, and Joint Research; State 2) define
1564 (Convergence) by using Education, Digital Literacy, Maker Space, and Digital Citizenship; Stage
1565 3) develop (Divergence) by Prototyping, Testbed, Living lab, Maker Space, and Seminars; Stage
1566 4) deliver (Convergence) by Sharing Knowledge, exploring Hackathon, Festival, Digital Urban
1567 Policy, and Makers Faire.

1568 Taipei Model: this city is a good case of a Public-Private Partnership. Leu et al. (2021) and Taipei
1569 City Government (n.d.) informed that Taipei City established the Taipei SC Project Management
1570 Office (TPMO) in 2016, exploring the slogan "Government as a Platform, City as a Living Lab".

1571 TPMO supports the opening of the public test field and the introduction of creativity and resources
1572 from the collaborative private sector to promote top-down (for Immature Solutions) and bottom-
1573 up proof of concept (PoC) projects. The model proposes problems set by the government (Public
1574 Call for proposals), and problem-solving by the industry by using the top-down approach.

1575 The Taipei SC Industrial Empirical Proof of Concept Program is a bottom-up approach to solve
1576 local problems involving themes with mature solutions. Although it is not clear how the model
1577 actively engages common residents, this model can be useful for those public decision-makers
1578 interested to know how to balance top-down and bottom-up approaches toward PPPs.

1579 Finally, the fourth part of the CE KIT Model is dedicated to Living Labs as an effective way to
1580 engage citizens, with cases from Amsterdam, Singapore, London, Barcelona, and Montreal.

1581 **5 Conclusions, Limitations and Recommendations**

1582 This extensive research aimed to address five key questions (Q). Based on data collection and
1583 analysis, the following conclusions (C), limitations (L), and recommendations(R) can be drawn:

1584 **Q1. Given climate change and population growth, how can we protect future generations?**

1585 C1.1 Improve people's life using historical authors' wisdom. Charles Mulford Robinson stressed
1586 civic beauty in city planning to uplift the spirit of citizens. Frederick Law Olmsted, the first to
1587 respond to a query on Intelligent City, argued for urban public green areas for citizen well-being
1588 and egalitarian access. Patrick Geddes viewed cities as organisms rather than mechanical systems
1589 and advocated for a holistic, citizen-centric, and scientific approach to urban planning.

1590 These writers highlight thoughtful, inclusive, and dynamic urban planning with active public
1591 engagement and multidisciplinary problem-solving.

1592 C1.2 Future generations are at risk if we don't solve environmental challenges and shift to a low-
1593 carbon economy. The transition requires active citizen participation, adequate financing,
1594 modernized state, an open and smart government, visionary leadership, transparent policies,
1595 collaboration, investment in R&D, innovative solutions, responsible use of disruptive
1596 technologies, and updated regulations.

1597 L1. This research only focuses in finding models and approaches to engage citizens in SC, not
1598 focused on initiatives developed by Eco, Green, Net0, Carbon Neutral or Sustainable Cities.

1599 R1.1 New studies should examine a) which approaches found in this study are more effective to
1600 engage residents during the transition to a low-carbon economy; b) the most effective financing
1601 models to support decarbonization initiatives; c) the application of DT in renewable energy
1602 sources, carbon capture technologies, smart grids, EVs, etc.

1603 R1.2 To adopt DT to enhance carbon measurement processes in the Amazon region could
1604 significantly improve emissions monitoring and support decarbonization efforts.

1605 R1.3 To develop a methodology to decarbonize Brazilian Amazon Region. A system that
1606 incorporates sustainable solutions across the Energy, Land Use, and Forestry sectors through a
1607 collaborative multi-stakeholder process may offer the most effective path to decarbonization.

1608 **Q2. Does Manaus City Hall SC Project work?**

1609 C2. No. The SC Project announced by Manaus City Hall Mayors since 2016 has not materialized.
1610 After six years, it feels like a political fallacy, there is no evidence of project, plans, programs, or
1611 models taking a citizen-participatory approach.

1612 L2. The study did not examine why Manaus City Hall did not adopt the Project announced in 2016.

1613 R2.1 Manaus City Hall's decision not to adopt the SC Project should be investigated.

1614 R2.2 Manaus has an opportunity to leverage its abundant natural resources, academic institutes,
1615 and private sector presence to establish itself as a Living lab for emerging technologies.
1616 Specifically, policy makers and researchers should consider a) tapping into solar, hydroelectric,
1617 and other renewable energy sources to power a smart electricity grid; b) engaging Manaus' 600
1618 industrial park companies with local universities and research centers on hydrogen applications,
1619 solar panels, sensors, electric vehicles, and sophisticated communication networks pilots.

1620 **Q3. How do Manaus residents view SC, Decarbonization, DT, and environmental issues?**

1621 C3.1. There is a concerning lack of public knowledge regarding Govtech, Decarbonized Cities,
1622 and SC in Manaus.

1623 R3.1 Manaus City Hall should invest in awareness campaigns, leveraging social media, events,
1624 workshops, and grassroots engagement. Collaboration with academia, NGOs, and other
1625 stakeholders could facilitate educational programs and capacity building to empower people.

1626 C3.2 This study indicates a strong demand in training on Smart, Decarbonized Cities and/or DT
1627 like AI, Blockchain, and IoT. Most respondents selected short courses, more convenient for
1628 workers. In the context of Smart and Decarbonized Cities, the interest in basic and advanced DT
1629 courses demonstrates that people understand the need of staying updated.

1630 L3.2 This study didn't analyze how to make individuals smarter, a crucial gap for future research.

1631 R3.2 It is highly recommended to use an interdisciplinary scientific approach to develop an

1632 effective education and training system to prepare the citizen to address main city urban problems
1633 over time, further research or policy measures should be done to fill this gap.

1634 C3.3 While Brazilian law mandates democratic, participatory urban governance, Manaus exhibits
1635 a stark lack of resident's involvement in public administration initiatives. Over 93% of respondents
1636 reported never being invited to contribute to the Manaus SC Project or Sustainable Development
1637 Plans, despite constitutional rights and statutes.

1638 L3.3 and R3.3.1 This study did not investigate effective communication strategies to inform,
1639 sensitize and engage citizens, which open opportunities for new research.

1640 R3.3.2 Brazilian policymakers and decision makers should modernize the state. Measures should
1641 include improving governance transparency, official communications on public involvement
1642 opportunities, participatory decision-making, and facilitating grassroots community organization.
1643 By embracing participatory SC principles, and empowering citizens to help shape Manaus' future,
1644 the city can align with its legal foundations and tap into its greatest resource - its people.

1645 C3.4 Most (66.5%) Manaus respondents are eager to help transform Manaus into a SC in key areas
1646 like Environment, Education, Mobility, Health, and Governance. To capitalize on this supportive
1647 spirit, a strategic participatory model is needed to empower citizens as partners in co-creating
1648 context-specific smart solutions, making the proposed CE KIT an asset for the city. However,
1649 almost one-third (30.8%) were unsure about their desire to engage, suggesting that engaging the
1650 public may be challenging.

1651 L3.4. and R3.4 It may be important to investigate the reasons behind this uncertainty, such as a
1652 lack of awareness or understanding of what a SC entails, concerns about the impact of such
1653 initiatives on the community, or a lack of trust in government institutions or politicians.

1654 C3.5 The five main environmental issues are related to stream/river pollution, street rubbish,
1655 insufficient urban afforestation, air pollution (including odor and stench), and traffic congestion.

1656 L3.5 This study did not examine how Smart or Sustainable Cities have effectively addressed these
1657 environmental issues.

1658 R3.5.1 Future research should investigate specific solutions from Smart or Sustainable Cities.

1659 R3.5.2 Based on the findings, Manaus City Hall administrators should prioritize these pressing
1660 urban environmental problems. Potential strategies could incorporate the CE KIT Model with
1661 public calls as emulated in the UFAM student workshops (Appendix 7).

1662 **Q4) Which SC have the most inspiring CE models?**

1663 C4.1 The term SC has outperformed others in publications. This prevalence signifies that its
1664 framework, far from perfect, has emerged as a leading model to address pressing urban challenges.

1665 C4.2 Most of the 25 benchmark SC have defined SC and/or have set a Vision for their SC
1666 initiatives in formal documents or on digital platforms. Most of these cities have frameworks,
1667 plans, programs, projects, and/or roadmaps to build, implement, evaluate, and share best practices.

1668 C4.3 However, of the 25 benchmark SC examined, only six (24%) had formal approaches for CE.
1669 Four cities (Melbourne, Montreal, San Francisco, and Taipei) used CE models developed by city
1670 hall managers, while the remaining two cities (Amsterdam and Seoul) utilized models created by
1671 a living lab and a foundation affiliated with city halls.

1672 R4.3.1 This suggests residents' participation is not being sufficiently or systematically
1673 incorporated in the International Ranking, and in SC initiatives for most cities. More effort is
1674 needed to develop official policies, procedures, and frameworks to enable robust CE in SC.

1675 R4.3.2 International SC rankings should include public involvement metrics to evaluate SC efforts
1676 comprehensively. Therefore, further study is needed to propose variables or indications for these
1677 rankings.

1678 C4.4 The CE KIT Model for Manaus was inspired by formal CE models discovered in the SC of
1679 Amsterdam, Melbourne, Montreal, San Francisco, Seoul, and Taipei.

1680 R4.4 Several SC projects fail due to poor foundations. This research highlights the significance of
1681 an interdisciplinary discussion to produce a clear SC Definition, Vision, and CE Model in official,
1682 publicly accessible documents. Effective alternatives include acts, laws, strategies, policies,
1683 programs, projects, roadmaps, blueprints, guidelines, handbooks, and government websites. Cities
1684 may create a strategic roadmap, coordinate stakeholders, and raise citizen awareness by investing
1685 in rigorous preparatory planning and documentation.

1686 **Q5) How can Manaus' challenges be addressed using a citizen-centric SC model?**

1687 C5. Though a flexible and practical model. While the P⁵ Model and CE KIT Model are not 100%
1688 perfect, their implementation has the potential to yield benefits for the city of Manaus:

1689 Firstly, the P⁵ Model can help city officials identify and prioritize key enablers for SC
1690 development, including leadership, long-term vision, principles, transparency, legal frameworks,
1691 innovation ecosystem, education and training, alliances, diagnoses, CE KIT, budget, incentives,
1692 ICT infrastructure, funds, technologies, management, best practices, and more. This can streamline
1693 the development process and ensure that initiatives are focused on the most critical areas.

1694 Second, the CE KIT Model provides two main methodologies, the PDSAC Cycle and the IAP2
1695 Public Participation Spectrum, through which approaches can be selected and implemented.
1696 However, it is necessary to establish participative governance and cultivate a culture of continuous
1697 learning as keyways to building sustainability and improvement. As technology, legislation,
1698 demands, and settings evolve, the P⁵ and CE KIT Models will be able to adapt.

1699 The CE KIT Model is also composed by the best SC CE models and Living labs, with 120 different
1700 approaches to support the transformation of citizens into active participants. This is critical since
1701 citizens in SC remain relatively excluded (Dameri, 2013, p. 2545; Paskaleva et al., 2021, p. 397),
1702 while they should be seen as the main actors in SC policies and putting them at the center means
1703 co-constructing policies with them throughout the policy cycle (OCDE, 2020, p. 7).

1704 However, there are limitations that open several opportunities for new studies:

1705 L5.1 and R5.1 This study does not go into detail on each approach stated in the CE KIT model, so
1706 more research should be done on these approaches.

1707 R.5.2 The CE KIT model emphasizes active citizen participation through Living labs, Data
1708 collection, and Digital Platforms. However, SC technologies and extensive data gathering also
1709 pose privacy risks like surveillance, profiling, and unauthorized data sharing.

1710 Although Cyber Security is one approach of the ICT Infrastructure enabler (Figure 6) and
1711 Development phase of the PDSAC Cycle (Figure 8), more research is needed to develop a privacy

1712 risk management framework tailored to the CE KIT model, to assess and mitigate privacy threats
1713 in citizen-centric SC programs/projects.

1714 Further research also should be done to investigate how Living Labs and/or Digital Platforms are
1715 effective to engage residents towards decarbonization by 2030/2050.

1716 L5.2 While this research is built based upon existing literature (e.g. Dameri 2013; Capra 2014;
1717 Russo, 2014; Albino, 2015; Ferrer, 2017; Fernandez-Anez 2016/2018; Eremia et al. 2017; Janik
1718 et al. 2020; Belausteguigoitia et al., 2022), a comparative analysis or discussion with these and
1719 other authors was not undertaken for the following reasons: a) the goal is not to critically evaluate
1720 or discuss other works, as this is beyond the general scope of this general literature review; b) the
1721 specific questionnaires utilized here were not published in previous scholarly journals, preventing
1722 direct comparison of results; c) including a detailed discussion will make this article lengthier.

1723 R.5.2 Not discounting the merit of this type of discussion, the rationale for an explanatory, non-
1724 comparative methodology is valid given the goals, original research content, and scoping nature
1725 of this work. Future research could involve more extensive comparison with previous findings.

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1729 **7 Appendix**

1730 **Appendix 1** <<https://bit.ly/44YUC5b>>; **Appendix 2** <<https://bit.ly/43ItDJU>>

1731 **Appendix 3** <<https://bit.ly/3nFLWjS>>; **Appendix 4** <<https://bit.ly/45PC87P>>

1732 **Appendix 5** <<https://bit.ly/3LsXwYv>>; **Appendix 6** <<http://bit.ly/3znq4wb>>

1733 **Appendix 7** <<https://bit.ly/3t1shgH>>.

1734 Note: Tables A1 and A2 are provided in Appendices 4 and 5 respectively, rather than inserted into
1735 the main text, in order to maintain article conciseness.

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Table 1 (on next page)

Nations with the largest Cumulative CO2 emissions from 1850 to 2021

1 Table 1: Nations with the largest Cumulative CO₂ emissions from 1850 until 2021

Countries	Fossil & Cement	Total Land & Forests	Total
1 st USA	420 Gt (82.5%)	89 Gt (17.5%)	509 Gt
2 nd China	242 Gt (85%)	43 Gt (15%)	285 Gt
3 rd Russia	117 Gt (68%)	55 Gt (32%)	172 Gt
4 th Brazil	16 Gt (14%)	97 Gt (86%)	113 Gt
5 th Indonesia	15 Gt (15%)	88 Gt (85%)	103 Gt
Total	810 Gt	372 Gt	1182 Gt

2 Source: Evans (2021)

Table 2 (on next page)

Evolution of the Brazilian capitals' population growth (%) - compared to 2010

1 Table 2: Evolution of the Brazilian capitals' population growth (%) - compared to 2010.

Capitals	2010	2010	2010	2010	2010	2010	2010	2010	2010	2010	2010
	1872	1890	1900	1920	1940	1950	1960	1970	1980	1991	2000
1. Palmas	.	.	.	.	.	.	.	.	6844	841	67
2. Boa Vista	.	.	.	.	.	1548	986	667	308	99	42
3. Macapá	.	.	.	.	.	1834	749	354	183	122	41
4. RBR	.	.	.	1586	1995	1090	602	296	180	71	33
5. Manaus	6043	4554	3483	2280	1594	1191	928	474	180	78	28
6. PVH	.	.	.	.	.	1473	739	382	210	50	28
7. Brasília	.	.	.	.	.	.	1713	371	114	61	26
8. Aracajú	5875	3396	2603	1426	868	629	394	206	91	42	24
Average →	5519	3975	3284	1569	1029	840	521	244	357	74	20
Median →	3107	2927	2461	1412	923	679	394	211	109	41	17
-	-	-	-	-	-	-	-	-	-	-	-
27. POA	3103	2589	1813	686	418	258	120	56	22	12	4

2 Source: Author based on IBGE (2011)

Table 3 (on next page)

The five main products of Manaus Industry Park in 2021

1 Table 3: The five main products of Manaus Industry Park in 2021

Products	Production (Units)	Revenue (US\$)
1 st Screen LCD TV	10,347,458	4,273,228,503
2 nd Cell phone	14,451,800	2,849,794,676
3 rd Motorcycle, motonet and moped	1,215,775	2,805,603,992
4 th Mounted printed circuit board for computer use	182,481,598	2,290,256,395
5 th Split system air conditioner	5,883,771	1,616,259,255

2 Source: SUFRAMA (2022b p. 11)

3

Table 4(on next page)

Terms applied to find Articles, News, Books, Book ' s Chapter, and Conference

1 Table 4: Terms applied to find Articles, News, Books, Book's Chapters, and Conference

Terms in Title or Abstract	Main Queries used
Ecumenopolis	"Ecumenopolis"
Dynapolis	"Dynapolis"
Digital or Virtual City	"Digital City" OR "Virtual City"
Global City or World City	"Global City" OR "World City"
Intelligent City	"Intelligent City"
Low Carbon or Netzero or Net0 City	"Low Carbon City" OR "Netzero City" OR "Net0 City"
Knowledge City	"Knowledge City"
Networked City	"Networked City"
Smart City	"Smart City" NOT "Smart Residence" NOT "South Broward" NOT "Street Smart!" NOT "Smart City Car" NOT "M U D on a Street Car" NOT "Smart city coupe" NOT "IVY Brand Smart City Ddsy Hes Medidor de Sistema para Francês"
Eco or Green or Sustainable City	"Eco City" OR "Green City" OR "Sustainable City" NOT "Impounded-Storage Requirements" NOT "Halal Tourism"
Technopolis	"Technopolis"
Ubiquitous City or U-City	"Ubiquitous City" OR "U-City" NOT "University City" NOT "U City Public Company" NOT "u. City of New York" NOT "Gif u city" NOT "Cities of Culture"

2

Table 5 (on next page)

Results of the ITU (2014) Smart Sustainable Definitions Analysis

1 Table 5: Result of the ITU (2014) Smart Sustainable Definitions Analysis

Key Groups	Key Categories based on KI
G1: ICT, Communication, Intelligence, Information	C1 : Smart Living
G2: Infrastructure and services	C2 : Smart People
G3: Environment, Sustainable	C3 : Smart Environment,
G4: People, Citizens, Society	Sustainability
G5: Quality of life, Lifestyle	C4 : Smart Governance
G6: Governance, Management, Administration	C5 : Smart Mobility
G7: Economy, Resource	C6 : Smart Economy
G8: Mobility	

2

Figure 1

Number of Publications on Climate Change since 1992

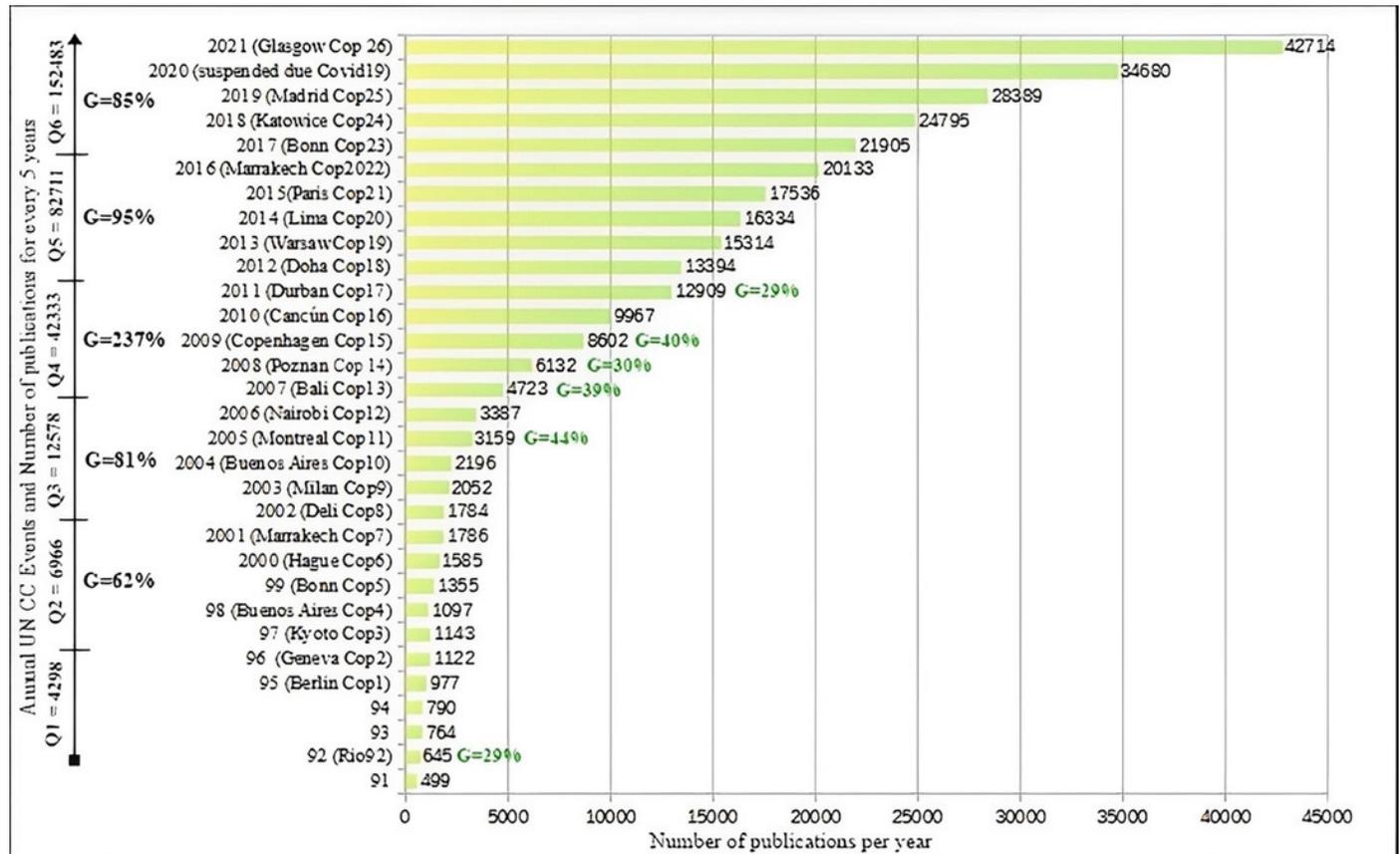


Figure 2

Manaus Industry Park Annual Revenue from 2017 until 2021

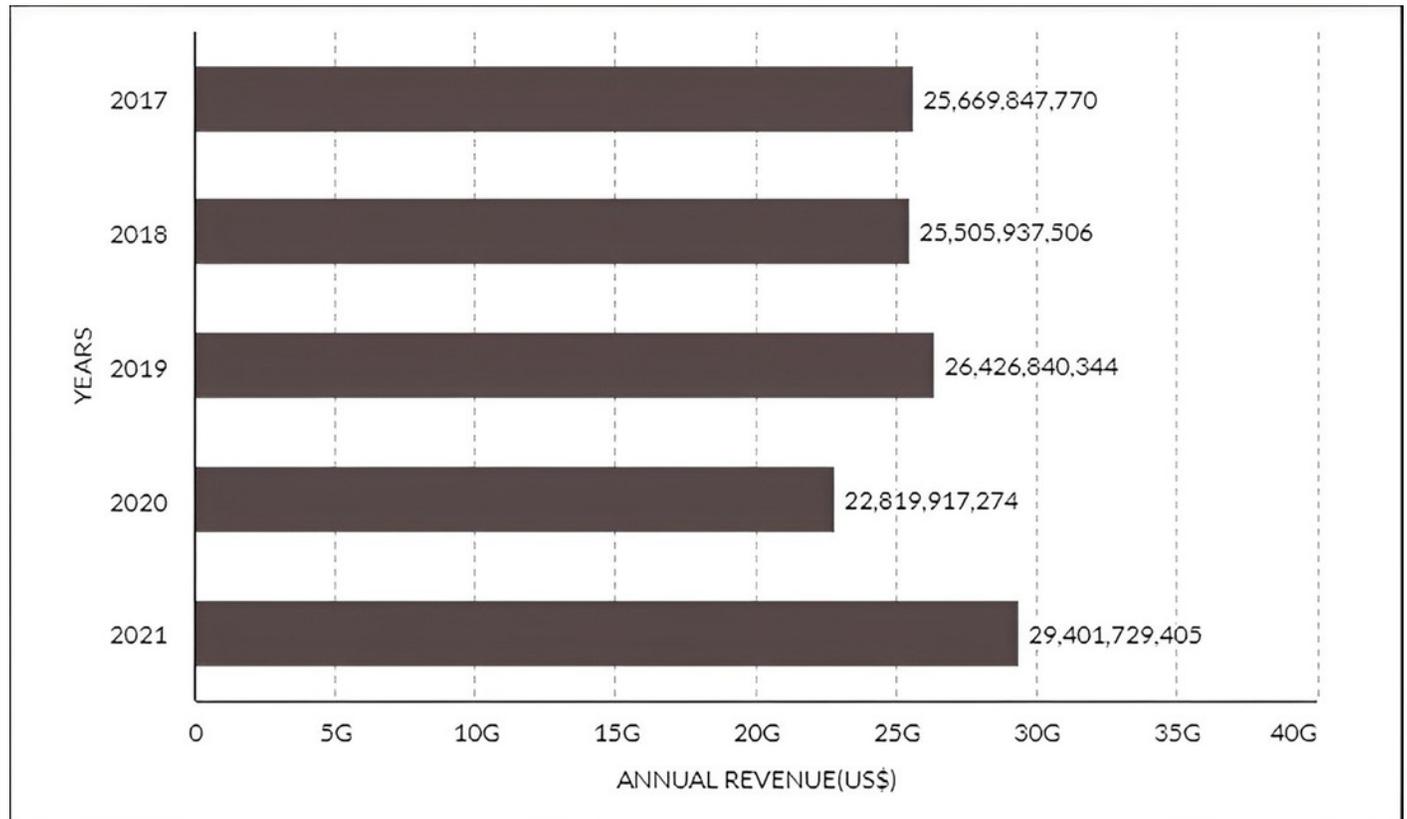


Figure 3

Figure 3: Manaus Industry Pole Main Sectors Annual Revenue in 2021

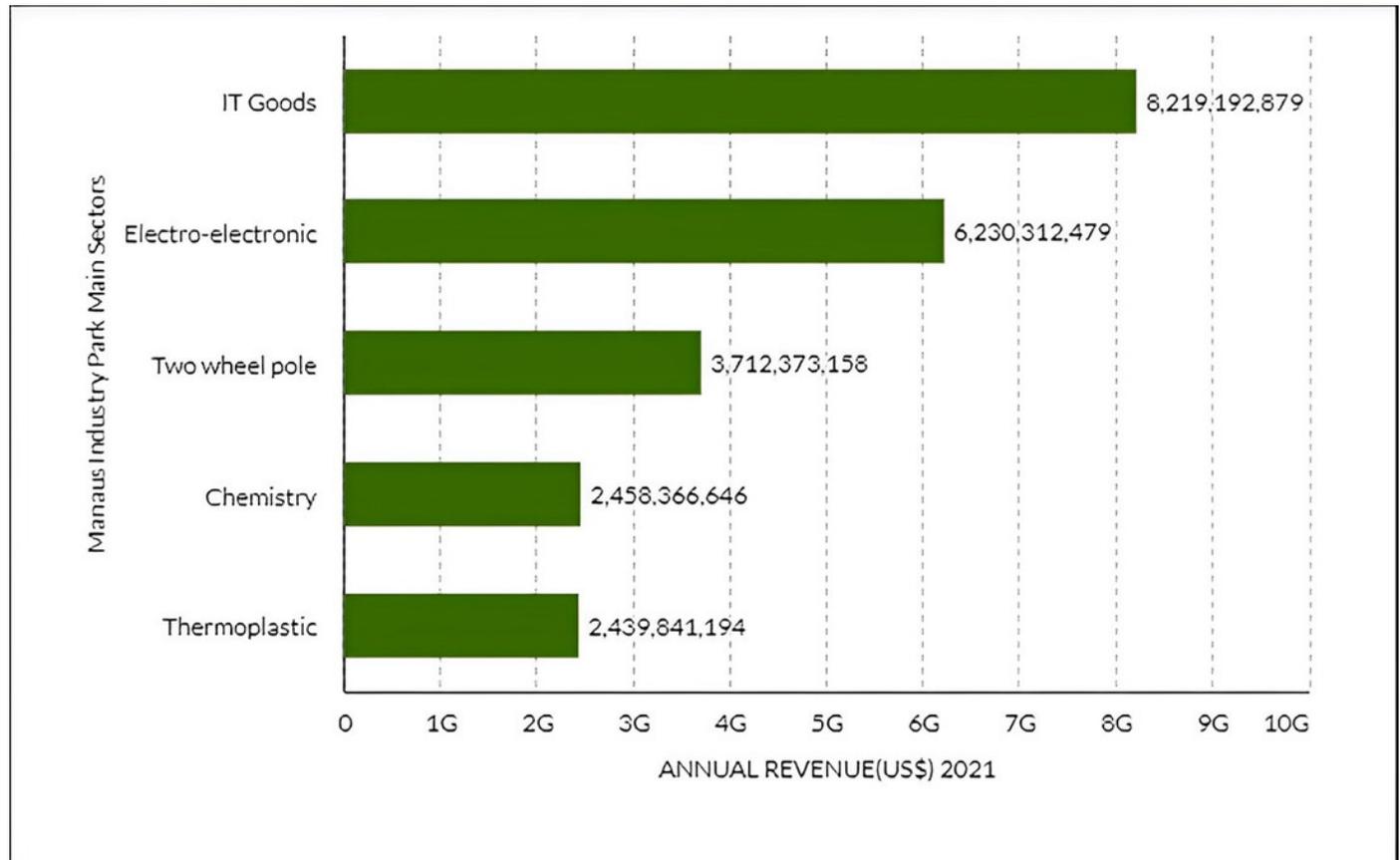


Figure 4

No. of Publications related to urban city terms in 5 Scientific Platforms (1900-2021)



Figure 5

Facts and Number of Publications related to Smart City in five Scientific Platforms

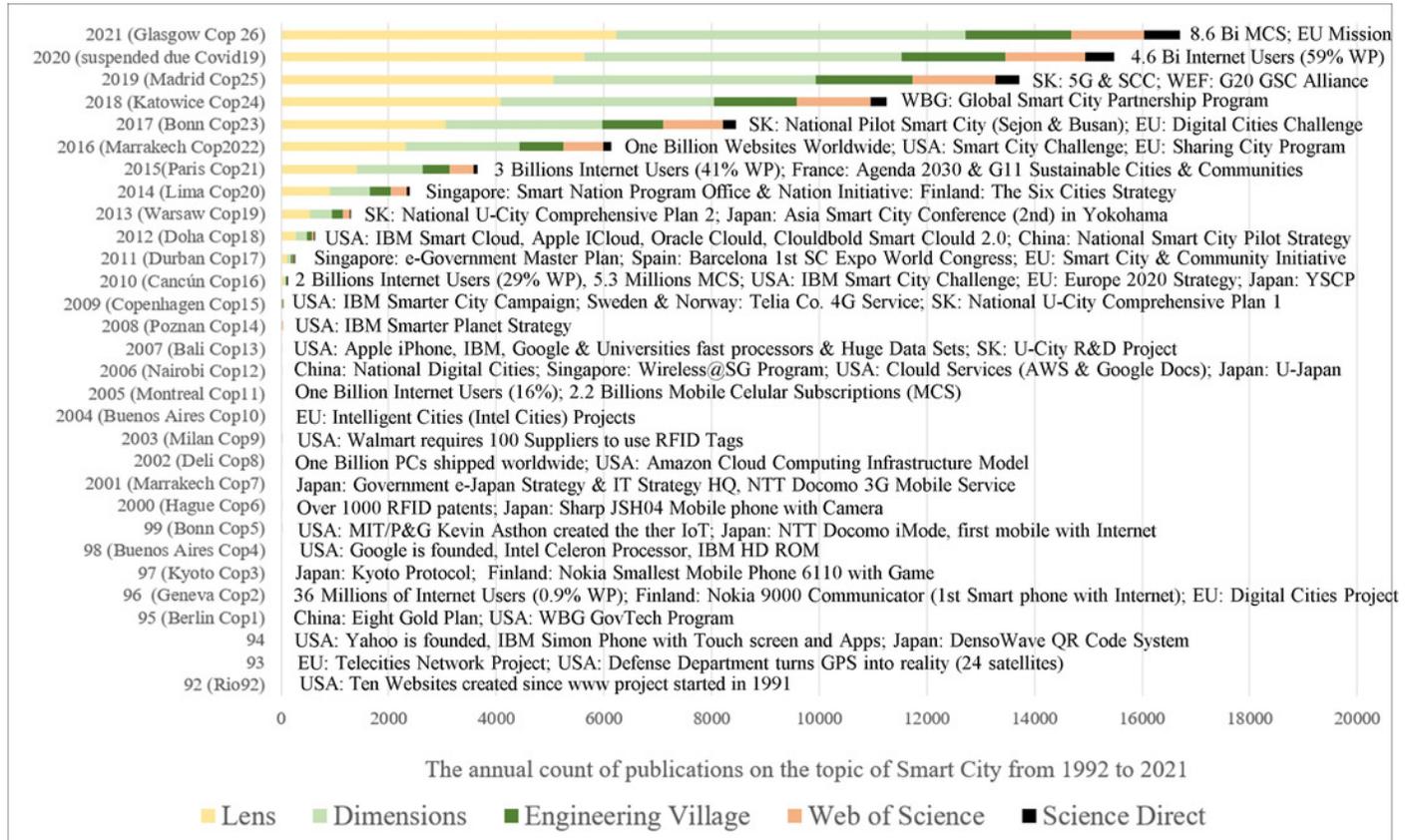


Figure 6

P⁵ Model with Enablers that are contributing to the popularization of Smart Cities



Figure 7

Main terms used by the 23 Benchmark cities in their Vision

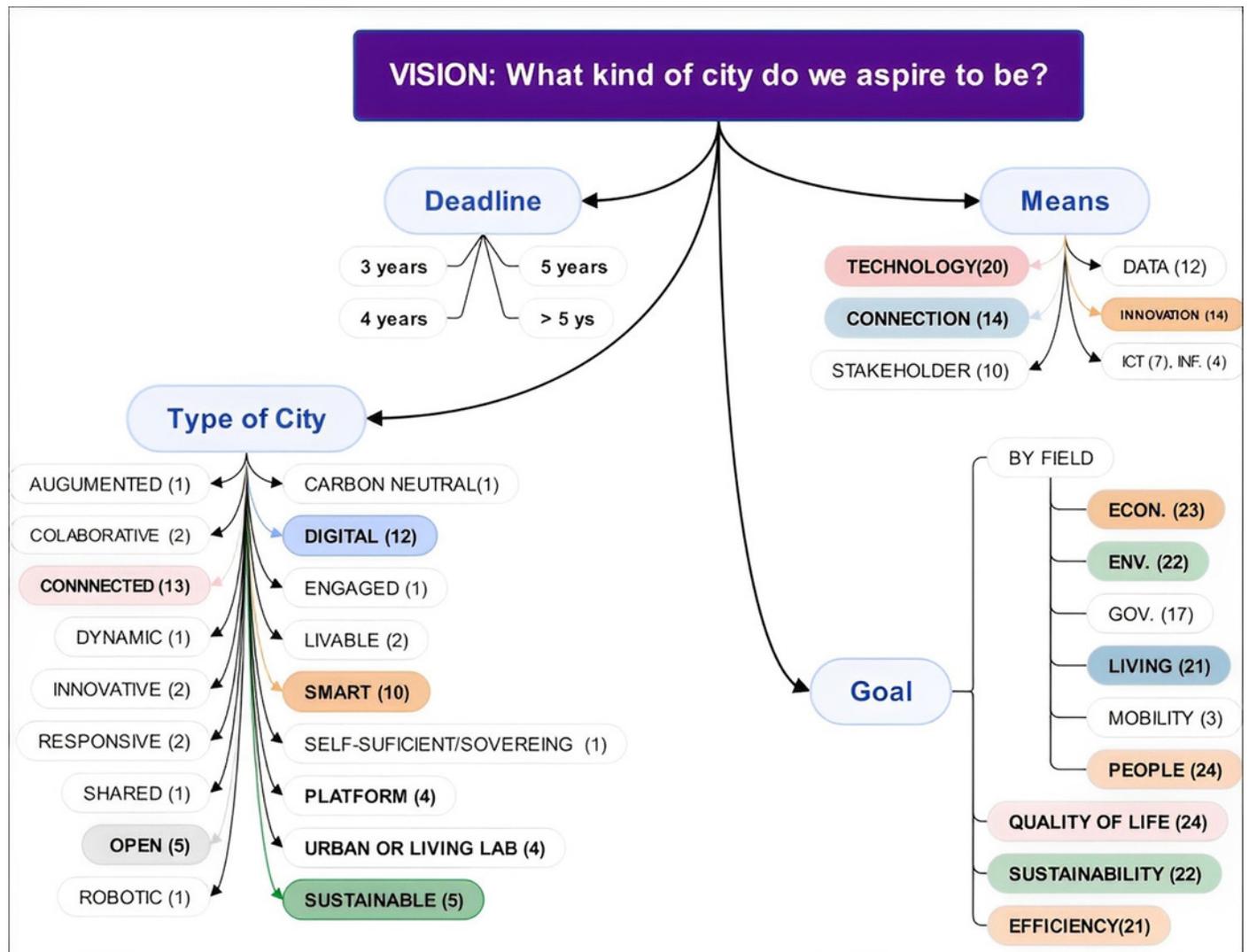


Figure 8

Citizen Engagement KIT Model

