

A horizon scan of future threats and opportunities for pollinators and pollination

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Background. Pollinators, which provide the agriculturally and ecologically essential service of pollination, are under threat at a global scale. Habitat loss and homogenisation, pesticides, parasites and pathogens, invasive species, and climate change have been identified as past and current threats to pollinators. Actions to mitigate these threats, e.g., agri-environment schemes and pesticide-use moratoriums, exist, but have largely been applied post-hoc. However, future sustainability of pollinators and the service they provide requires anticipation of potential threats and opportunities before they occur, enabling timely implementation of policy and practice to prevent, rather than mitigate, further pollinator declines. **Methods.** Using a horizon scanning approach we identified issues that are likely to impact pollinators, either positively or negatively, over the coming three

decades. **Results.** Our analysis highlights six high priority, and nine secondary issues. High priorities are: (1) corporate control of global agriculture, (2) novel systemic pesticides, (3) novel RNA viruses, (4) the development of new managed pollinators, (5) more frequent heatwaves and drought under climate change, and (6) the potential positive impact of reduced chemical use on pollinators in non-agricultural settings. **Discussion.** While current pollinator management approaches are largely driven by mitigating past impacts, we present opportunities for pre-emptive practice, legislation, and policy to sustainably manage pollinators for future generations.

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2

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37

38 Abstract

39 **Background.** Pollinators, which provide the agriculturally and ecologically essential service of
40 pollination, are under threat at a global scale. Habitat loss and homogenisation, pesticides,
41 parasites and pathogens, invasive species, and climate change have been identified as past and
42 current threats to pollinators. Actions to mitigate these threats, e.g., agri-environment schemes
43 and pesticide-use moratoriums, exist, but have largely been applied post-hoc. However, future
44 sustainability of pollinators and the service they provide requires anticipation of potential threats
45 and opportunities before they occur, enabling timely implementation of policy and practice to
46 prevent, rather than mitigate, further pollinator declines. **Methods.** Using a horizon scanning
47 approach we identified issues that are likely to impact pollinators, either positively or negatively,
48 over the coming three decades. **Results.** Our analysis highlights six high priority, and nine
49 secondary issues. High priorities are: (1) corporate control of global agriculture, (2) novel
50 systemic pesticides, (3) novel RNA viruses, (4) the development of new managed pollinators, (5)
51 more frequent heatwaves and drought under climate change, and (6) the potential positive impact
52 of reduced chemical use on pollinators in non-agricultural settings. **Discussion.** While current
53 pollinator management approaches are largely driven by mitigating past impacts, we present
54 opportunities for pre-emptive practice, legislation, and policy to sustainably manage pollinators
55 for future generations.

56

57 Introduction

58 Pollinators provide the key ecosystem service of pollination to agricultural crops and wild plants,
59 with 35% of global crop production relying to some degree on pollination (Klein et al., 2007),
60 along with more than 85% of wild flowering plants (Ollerton et al., 2011). Consequently,

61 declines in pollinators, which are occurring across the globe (Potts et al., 2010), may pose a
62 significant threat to human and natural well-being. A suite of drivers, including habitat loss and
63 homogenization (Kennedy et al., 2013), pesticides (Godfray et al., 2015), parasites and
64 pathogens (e.g., Fürst et al., 2014; McMahon et al., 2015; Wilfert et al., 2016), invasive species
65 (Stout and Morales, 2009), and climate change (e.g., Kerr et al., 2015) have been identified as
66 past and current threats to pollinators (Vanbergen et al., 2013). Some actions to mitigate these
67 threats, e.g., agri-environment schemes that provide forage and nesting resources (Batáry et al.,
68 2015) and pesticide-use moratoriums to mitigate the potential impact of pesticides (Dicks, 2013),
69 exist, but they have largely been applied post-hoc. While there is some evidence that such
70 approaches might be mitigating pollinator losses (e.g., Carvalheiro et al., 2013), future
71 sustainability of pollinators and the service they provide requires anticipation of potential threats
72 and opportunities before they occur, enabling timely implementation of policy and practice to
73 prevent, rather than mitigate, further pollinator declines.

74

75 One approach that can be used to anticipate future threats and opportunities for pollinators is the
76 process of horizon scanning. Horizon scanning, a systematic technique to identify future threats
77 or opportunities, is an important policy tool used in government and business to manage and
78 proactively respond to upcoming threats and opportunities (Cook et al., 2014). In the last decade,
79 horizon scanning has increasingly been applied to support environmental decision-making and
80 inform policy and research on specific issues such as invasive species risk (Roy et al., 2014),
81 management of particular geographic regions (Kennicutt et al., 2014) or threats to particular taxa
82 (Fox et al., 2015). Proactive responses that pre-empt environmental risks are likely to be cheaper

83 in the long term than reactive responses (e.g., Drechsler et al., 2011) and potentially enable
84 avoidance of substantial costs (Hulme et al., 2009).

85

86 Pollinator decline is one of the highest profile global environmental issues of the 21st century, as
87 demonstrated through its selection by the International Platform on Biodiversity and Ecosystem
88 Services (IPBES) as the subject of its first major assessment report (Gilbert, 2014). With
89 governments around the world focused on this issue, and several producing national policies
90 which largely focus around past and current threats, it is timely to identify forthcoming impacts
91 on pollinators, both positive and negative, which may not yet be fully recognised by policy or
92 research. Here we used a global horizon scanning team to identify potential future threats and
93 opportunities for pollinators.

94

95 **Methods**

96 We followed a Horizon Scanning approach based on the Delphi method (Sutherland et al., 2016).
97 The same approach has been used since 2010 to generate global horizon scans for conservation
98 (Sutherland et al., 2016), and thus it provides a reliable and accepted methodology. The exercise
99 was carried out by a core group of 17 pollinator experts (the authors), balanced across area of
100 expertise and geographic knowledge. Experts were drawn from NGOs, research institutes, and
101 universities. One member from the agrochemical industry accepted, but withdrew before the first
102 stage of the process (see below) was completed. Table 1 shows how the group maps on to the
103 two criteria of expertise and geography, and demonstrates strong coverage within the horizon-
104 scanning group.

105

106 *Selecting issues*

107 Each person in the team consulted their networks and collected up to five potential horizon
108 issues for consideration; 55 people (see acknowledgements), in addition to the 17 experts, were
109 consulted during this process. We searched for issues that were poorly known and considered
110 likely to have a substantial impact on wild or managed pollinators (including insects, birds,
111 mammals, and reptiles), either positive or negative, during the next one to 30 years. A
112 ‘substantial’ impact could have a high magnitude, or take place over a large area, or both.

113

114 A long list of 60 issues, with associated references, was compiled (Table 2, Table S1) and sent to
115 all core participants for a first round of anonymous scoring. Where the same issues had been
116 identified by more than one member of the core group, these issues were grouped as one.
117 Participants scored each issue from 1 (well known, unlikely to have substantial impact on
118 pollinators) to 1000 (poorly known, very likely to have substantial impact on pollinators). From
119 these scores, we produced a ranked list of topics for each participant (the highest scored issue
120 was given a rank of 1), and calculated the median rank for each topic (Table 2). Each person also
121 stated whether they had previously heard of each issue or not.

122

123 *Refining to a shortlist of priorities*

124 The 28 issues with the lowest median ranks were retained, and participants had a chance to retain
125 others they felt strongly should not be dismissed at this stage (no issues were brought back). Two
126 participants were assigned to each of the 28 retained issues to research its technical details,
127 likelihood, and potential impacts. These were not the same people who had suggested the issue.

128

129 Ten of the participants convened in Paola, Malta, in November 2015. We discussed each of the
130 28 issues in turn, with the constraint that the individual who suggested an issue was not the first
131 to contribute to its discussion. All participants could see the median ranks and the percentage of
132 the group who had heard of each issue (given as ‘originality value’ in Table 2), from round 1.
133 Some issues were modified during this discussion. After each issue was discussed, participants
134 independently and privately scored between 1 and 1000 as previously described. The ‘originality
135 value’ was used as a guide for scoring, although we were aware that, as the participants were all
136 pollinator experts, it was unlikely to represent familiarity with these issues in the wider policy
137 and research communities.

138

139 The remaining seven participants unable to attend the meeting took part in the process remotely,
140 by submitting their research notes for issues they had been assigned (these were provided to each
141 participant in printed form), and re-scoring independently after reading a detailed written account
142 of the issues discussed.

143

144 The list of 15 issues presented here comprises those with the highest median ranks from the
145 second round of scoring (Table 3). They are divided into High Priority and Secondary Priority
146 issues (HPI, and SPI, respectively) because there was a clear break in the rankings among the top
147 15 issues, between the top six and the following nine. One issue (“Sanitary and genetic issues
148 raised by international trade and globalization”) was removed from the final priority list despite
149 having been ranked joint 13th by its median rank. While clearly important, the group agreed in
150 the final stage that this was a current, well-known issue, and not an emerging issue on the
151 horizon.

152

153 **Results**

154 Using a modified Delphi process, we identified 60 initial issues of interest (Table 2, Table S1),
155 which reduced to six high priority issues and nine secondary priority issues (Table 3). These
156 issues can be partially mapped onto areas previously identified as being important causes of
157 pollinator decline, e.g., agricultural practices (Figure 1, Table 4). However, the issues we
158 identified are largely distinct from past and current drivers of pollinator abundance, and require
159 distinct policy and practices to minimize the threat and maximise the opportunities they present
160 (Table 4). As is standard for a horizon scanning process, the identified issues are presented in
161 rank order below, with the highest ranked issue first.

162

163 **HPI-1: Corporate control of agriculture at the global scale**

164 Consolidation in agri-food industries has led to unprecedented control over land access, land use
165 and agricultural practices by a small number of companies (Worldwatch Institute, 2013). A
166 newer trend is transnational land deals for crop production, which now occupy over 40 million
167 hectares (LandMatrix, 2013), including areas of Brazil for soybean export to China, and West
168 Africa for rubber and palm oil. Agri-food industries operating at scale tend to promote
169 homogeneous production systems, which is rapidly changing landscapes, especially in the
170 southern hemisphere (Laurance et al., 2014) in a way that could substantially reduce the diversity
171 and abundance of native pollinators. From an opportunity perspective, large-scale control over
172 agricultural practices could, under appropriate management practices, enable sustainable
173 pollinator management to optimize pollination with respect to consumer demands.

174

175 **HPI-2: Sulfoximine, a novel systemic class of insecticides**

176 Sulfoximines are a new class of insecticide that resemble neonicotinoids in mode of action, yet
177 differ sufficiently to prevent cross-resistance (Sparks et al., 2013). The first sulfoximine to be
178 marketed is Sulfoxaflor. In spray formulation, it is rapidly being registered for widespread crop
179 use in countries across the globe, to combat rising resistance to neonicotinoids (Bass et al.,
180 2015). If, as is likely, sulfoximines are next registered as seed treatments, they may soon replace
181 neonicotinoids over vast geographic areas (Simon-Delso et al., 2015). Neonicotinoids have sub-
182 lethal effects on wild pollinators (e.g., Rundlöf et al. 2015), which may be generated through
183 impacts on neural processes and immunity (e.g., Di Prisco et al. 2013), but those of sulfoximines
184 have not been studied. Seed treatments are particularly likely to generate sub-lethal effects
185 broadly, since they are applied prophylactically, rather than sprayed at specific times (where
186 usage may be modified to reduce or avoid impacts on pollinators). Thus, the rapid proliferation
187 of a new systemic, neuroactive insecticide without sufficient testing for sub-lethal effects is a
188 grave concern, particularly if new formulations such as seed treatments arise.

189

190 **HPI-3: New emerging RNA viruses**

191 Emerging infectious diseases – some transmitted by exotic ectoparasitic *Varroa destructor* mites
192 – are considered major causes of colony decline for the most abundant commercial pollinator,
193 the Western honey bee (*Apis mellifera*). Such diseases are shared with, and likely spill over into,
194 wild pollinators (Fürst et al., 2014). Chief among them are RNA viruses, whose high mutation
195 and recombination rates make them particularly likely to cross host backgrounds (Manley et al.,
196 2015). There is substantial risk of novel viral diseases emerging with elevated virulence, more
197 efficient transmission and broad host range. The threat to both wild and managed pollinators is

198 exacerbated by transport of managed pollinators to new locations, which may bring RNA viruses
199 into contact with novel vectors (Roberts et al., 2015).

200

201 **HPI-4: Increased diversity of managed pollinator species**

202 Managed pollinators can replace or augment wild pollinators, but currently very few species are
203 employed – most commonly *Apis mellifera* and, to a lesser extent, some bumblebees, stingless
204 bees, and solitary bees (Free, 1993; Delaplane & Mayer, 2000). Diversifying the species
205 managed for pollination could enhance pollination in crops that either require specialist
206 pollinators or do not receive optimal service from existing managed species; provide insurance
207 against perturbations in the supply of existing species; and enable use of native species in regions
208 where existing managed species are not native. It also represents a business opportunity.

209 Developing alternative managed pollinators requires biological and technical knowledge about
210 the focal species, to ensure reliable supplies for growers. Risks associated with deploying new
211 species, including parasite transmission, competition with local pollinators, introgression with
212 the local gene pool, and ecosystem level impacts (Stout and Morales, 2009), require proactive
213 risk assessment and regulation.

214

215 **HPI-5: Effects of extreme weather events under climate change**

216 Effects of gradually changing climate on pollinators are increasingly well characterised, while
217 the impacts of extreme events are poorly understood. Projected increases in frequency,
218 magnitude, or intensity of, e.g., heatwaves and droughts are very likely across substantial parts of
219 the globe (IPCC, 2013). Heatwaves and droughts can affect pollinators directly, or indirectly by
220 generating resource bottlenecks (Takkis et al., 2015). There is evidence that such weather

221 patterns can lead to local extinction of pollinators (Rasmont and Iserbyt, 2012; Oliver et al.,
222 2015) potentially leading to the breakdown of plant-pollinator relationships (Harrison, 2000).
223 Greater knowledge of the relative importance of different extreme events is urgently needed to
224 future-proof pollinator-friendly habitat management.

225

226 **HPI-6: Positive effects of reduced chemical use on pollinators in non-agricultural settings**

227 Chemicals that have negative impacts on pollinators are widely used in urban and suburban
228 areas, and in the wider landscape (e.g., golf courses). Recent recognition of the value of such
229 areas for pollinators (Baldock et al., 2015) provides an opportunity to increase awareness of
230 chemical use, and drive successful ‘reduce and replace’ campaigns. The potential for large-scale
231 reduction in chemical use across ever-growing urban and suburban areas could have significant
232 positive impacts on insect pollinators (Muratet and Fontaine, 2015).

233

234 **SPI-1: Potential non-target effects of nanoparticle pesticides on crop visiting insect**

235 **pollinators**

236 Nanoparticle pesticide use is rapidly expanding (Sekhon, 2014), yet non-target effects have not
237 been evaluated, and this technology may evade existing pesticide regulatory processes. Though
238 major knowledge gaps exist, nanoparticle pesticides may adversely affect crop-visiting
239 pollinators.

240

241 **SPI-2: Increasing use of fungicides**

242 Fungicide use is expected to increase with higher summer rainfall, which has been predicted for
243 many regions under climate change scenarios (IPCC, 2013). Current risk assessments for

244 fungicides fail to capture sub-lethal and indirect impacts (e.g., on bee gut flora and fungi in
245 pollen stores, synergies between fungicides and insecticides, and elevated susceptibility to
246 disease (Pettis et al., 2013)).

247

248 **SPI-3: Risks and opportunities of cutting pollinators out of food production**

249 Plant breeding technology can produce crop varieties that do not require biotic pollination
250 (Mazzucato et al., 2015). Wide uptake of this technology could stabilize yields and reduce costs,
251 but could further entrench the pollinator crisis by removing the imperative for pollinator
252 protection and threatening the viability of remaining pollinator-dependent crops.

253

254 **SPI-4: Impacts of IPBES pollinators assessment**

255 The Intergovernmental Platform on Biodiversity and Ecosystem Services' 2016 global
256 assessment "Pollinators, Pollination and Food Production" (IPBES, 2016) is a critical evaluation
257 of evidence on the status, value and threats to pollinators and pollination worldwide. It could
258 galvanise or inform substantial new actions by governments, practitioners and researchers.

259

260 **SPI-5: Pollinators as pathways for pathogens**

261 While visiting flowers, pollinators can also transmit plant and pollinator diseases (McArt et al.,
262 2014). Crop industries concerned about pollinator-mediated disease spread could enact
263 restrictions on movements of managed pollinators, providing economic incentive to prioritise the
264 use of local wild pollinators.

265

266 **SPI-6: Reductions in pollinator species richness may drive epidemics**

267 Infectious disease transmission involves interactions among networks of species. The inverse
268 relationship between host species diversity and disease transmission (Civitello et al., 2015) could
269 drive disease epidemics as pollinator diversity declines.

270

271 **SPI-7: The impact of non-native managed pollinators on native bee communities in Asia**

272 The commercial importation of European *Bombus terrestris* (He et al., 2013) is very likely to
273 negatively impact bumblebee communities in China, the global centre of bumblebee species
274 diversity, as it has in other areas (e.g., Morales et al., 2013). The eight native honey bee species
275 are increasingly likely to be negatively impacted by commercial import of *A. mellifera* and other
276 managed bees.

277

278 **SPI-8: Climate change: altering pathogen epidemiology to the detriment of pollinators**

279 In addition to direct and indirect impacts on pollinators, climate change may alter pollinator
280 susceptibility to disease or enhance environmental transmission of pathogens (Natsopoulou et al.,
281 2015). This may change pathogen range, prevalence, epidemiology, and the impact of emerging
282 infectious disease agents on pollinators and pollination.

283

284 **SPI-9: Destruction of bat roosts worldwide**

285 Globally, bats face increasing threats (Regan et al., 2015) due to habitat loss, roost destruction,
286 hunting and persecution. As human activities expand into tropical forest areas, destruction of
287 roost sites will increase, while culling is an increasing threat. Bats are important pollinators in
288 tropical forests, savannas, deserts, and for cultivated plants (e.g., agave). The consequences of
289 precipitous declines in bat pollination have not been assessed.

290

291 **Discussion**

292 Here we have identified a series of horizon issues, both positive and negative, for pollinators.

293 Interestingly, while some of these have connections to previous causes of pollinator declines, and

294 can be linked to over-arching drivers, such as agriculture and climate change, the policy and

295 practice needed to minimize future threats and maximise future opportunities are largely distinct

296 from current best practice in pollinator conservation.

297

298 In addition to their direct effects, the horizon issues identified in this study may also interact to

299 positively and negatively impact pollinators. For example, extreme weather events driven by

300 climate change are likely to influence corporate agriculture, its location, and its spread across the

301 globe, whilst at the same time calling for agricultural practices that develop or support locally

302 specialized pollinators. Such interactions deserve further investigation.

303

304 Horizon-scanning projects are, of necessity, limited by the panel make-up and the range of

305 sources they can draw on. We specifically invited panel members from all major geographical

306 regions, and across government research institutes, industry, NGOs, and universities, in order to

307 maximise the breadth of knowledge and experience in our panel. To increase this breadth even

308 further, panel members consulted a wide range of experts. Nevertheless, we acknowledge that an

309 alternative panel make-up could have arrived at a different ordering, or selection of issues. In

310 addition, our selection of issues should not be taken as static. Horizon scanning detects possible

311 future changes about which there is little current evidence (sometimes known as ‘weak signals’;

312 Cook et al., 2014). As the future unfolds, new technologies and global change phenomena arise,
313 and so the process should be repeated as an ongoing part of policy and research planning.

314

315 Future-proofing pollinators is urgently required, in a world where demand for pollination
316 services is rising at the same time as threats are increasing (Lautenbach et al., 2012; Potts et al.,
317 2010; Vanbergen et al., 2013). Many of the issues we identified are new developments relating to
318 current problems for pollinators, but some are potential opportunities, or entirely new potential
319 threats (Fig. 1). As indicated in Table 3, for some issues the appropriate policy responses or
320 actions to mitigate negative impacts might be different from those currently discussed or enacted.
321 For example, methods of pollinator management may be needed to control the spread of both
322 plant and insect diseases in future, especially if the number of managed pollinator species, and
323 the distances they are moved, increases. Legislation for pesticide development urgently needs to
324 incorporate chronic and interactive impacts and proper field trials for future pesticides. Early
325 identification of such issues provides the opportunity to develop policies and practices to limit
326 negative impacts, or to take advantage of potential positive impacts (Table 3).

327

328 While all horizon-scanning exercises are limited in their outputs, we believe we have identified
329 current key issues that should be the focus of conservation practitioners, industry, and policy-
330 makers if we are to maintain and benefit from a functional pollinator assemblage at the global
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506 **Supplementary Information:** Supplementary information details the original submission of
507 potential horizon issues.

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509

510 **Tables:**

511 **Table 1:** the horizon-scanning group members were chosen to map across areas of research
512 expertise and geographical knowledge. Filled in cells in the table demonstrate this mapping.
513

514 **Table 2:** The results of the first round of voting on the horizon-scanning issues. Each issue is
515 listed with its median rank (low rank = most strongly voted for as a horizon issue) and its
516 originality score (0 = not heard of, 1 = completely familiar)(see Methods for details). The
517 number in the left column is simply the order in which issues were compiled.

518

519 **Table 3:** The final results of the second round of voting on the reduced list of horizon-scanning
520 issues. Each issue is shown with its median rank. Note that the title of some issues were changed
521 based on discussion prior to the second round of voting.

522

523 **Table 4:** A list of current actions, by driver (column 1), mapped against horizon issues identified
524 in this study (column 2), and actions that might flow from them to maximise positive impacts
525 and minimize negative impacts of these issues (column 3).

526

527 **Figure legends:**

528 **Figure 1:** A schematic showing how the horizon scanning issues for pollinators map onto
529 existing known drivers of pollinator decline, following Vanbergen et al. (2013), and novel
530 drivers with positive or negative opportunities.

Table 1 (on next page)

Table 1

the horizon-scanning group members were chosen to map across areas of research expertise and geographical knowledge. Filled in cells in the table demonstrate this mapping.

1 Table 1: the horizon-scanning group members were chosen to map across areas of research
2 expertise and geographical knowledge. Filled in cells in the table demonstrate this mapping.

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	Africa	America	Asia	Australasia	Europe
Agriculture					
Climate change					
Conservation					
Managed bees					
Other pollinators					
Pathogens					
Pollination					
Wild bees					

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Table 2 (on next page)

Table 2

The results of the first round of voting on the horizon-scanning issues. Each issue is listed with its median rank (low rank = most strongly voted for as a horizon issue) and its originality score (0 = not heard of, 1 = completely familiar)(see Methods for details). The number in the left column is simply the order in which issues were compiled.

1 Table 2. The results of the first round of voting on the horizon-scanning issues. Each issue is listed with its median rank (low rank =
 2 most strongly voted for as a horizon issue) and its originality score (0 = not heard of, 1 = completely familiar)(see Methods for
 3 details). The number in the left column is simply the order in which issues were compiled.
 4

#	Title	Median rank	Originality value
1	Sulfoximine, a novel systemic class of insecticides	2	0.71
2	The effect of chemical use on pollinators in non-agricultural settings	15	0.94
3	Increasing use of fungicides	24	1.00
4	Aluminium	44	0.29
5	Potential non-target effects of nanoparticle pesticides on crop visiting insect pollinators	22	0.53
6	Below-ground effects on plant-pollinator interactions	26	0.41
7	Diffuse pollution: overlooked and underestimated?	27	0.47
8	Policy and market factors exacerbate simplification of agricultural landscapes	15	0.94
9	Soybean crop expansion worldwide	36	0.29
10	Reduction or even removal of glyphosate	39	0.53
11	Potential loss of floral resources for pollinators within and adjacent to agricultural lands through adoption of forthcoming 'next generation' genetically engineered crops and associated herbicide use	11	0.76
12	Agricultural policy leading to intensification/abandonment/reforestation	35	1.00
13	Land sparing (setting aside land for biodiversity conservation and intensifying production on remaining land)	27	0.88
14	Lack of investment in research into sustainable farming methods	29	0.94
15	Risks and opportunities of cutting pollinators out of food production	7	0.82
16	Precision agriculture could improve pollination & reduce harm to pollinators	33	0.47
17	Corporate farming could see effective alternative pollination systems adopted rapidly	33	0.53
18	New positions open for alternative pollinators: must have good credentials	21	0.82
19	Possible horticultural industry responses to pollinator limitation: bees in boxes	39	0.71
20	GMO honey bees: a boon to pollination	33	0.35
21	Natural selection and apiculture: breeding	42	0.82
22	Entomovectoring	34	0.76
23	Reduced budgets for public greenspace management	34	0.65
24	Green roofs as potential pollinator habitat	40	0.82

25	Climate change causing changes in crop distribution, leading to changes in managed pollinator distributions	31	0.59
26	Socioeconomic drivers of change in flowering crops: unpredictable outcomes	24	0.76
27	Benefits to pollinators from water quality protection	24	0.41
28	Treatments for managed honeybee bacterial diseases using phage therapy	32	0.24
29	Novel pathogens: a threat to many bee species and pollination	19	0.82
30	Pollinators as pathways for pathogens	21	0.88
31	Reductions in pollinator species richness may drive epidemics	15	0.29
32	Honeybee viruses	36	1.00
33	Bacterial diseases: American foulbrood & European foulbrood	53	0.94
34	New emerging diseases: Small hive beetle <i>Aethina tumida</i>	39	0.88
35	New emerging diseases: <i>Tropilaelaps</i> spp.	29	0.53
36	Varroa 2.0	28	0.41
37	Infection with <i>Nosema</i> spp.	41	0.71
38	Co-exposure between pesticides and pathogens	22	1.00
39	Sanitary and genetic issues raised by international trade and globalization	21	1.00
40	Climate change: altering pathogen epidemiology to the detriment of pollinators	15	0.59
41	Changes in nutritional value of plants as a consequence of elevated atmospheric CO ₂ and pollution associated with human activities	19	0.41
42	Increasing frequency of heatwaves and droughts may drive pollinator declines	15	0.88
43	Impact of climate change on plant-pollinator interactions	24	0.88
44	Impact of climate change on pollinator-pollinator interactions	30	0.47
45	Decline and eventual disappearance of bumblebees due to climate change	38	0.94
46	The impact of invasive alien commercial honeybees on native bees in Asia	17	0.76
47	The spread of <i>Apis cerana</i>	33	0.53
48	Use of managed bees to reduce human-wildlife conflict	42	0.59
49	Substances that affect pollinator memory	36	0.82
50	National and global monitoring: limited progress without them	24	0.88
51	Altered evolutionary trajectories in plants and pollinators	22	0.47
52	Environmental and ecological effect of Dams	51	0.50
53	The bee band-wagon	24	0.65
54	The Media	43	0.82

55	Focus on technology and commercialisation in science funding	24	0.82
56	Destruction of roosting sites for pollinating bats worldwide	18	0.41
57	Reproductive division of labor and susceptibility to stressors	45	0.59
58	Gene drive technology to eradicate invasive pollinators	21	0.18
59	Impacts of IPBES pollinators assessment	24	0.71
60	Extinctions of flower-visiting birds	27	0.82

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Table 3 (on next page)

Table 3

The final results of the second round of voting on the reduced list of horizon-scanning issues. Each issue is shown with its median rank. Note that the title of some issues were changed based on discussion prior to the second round of voting.

1 Table 3. The final results of the second round of voting on the reduced list of horizon-scanning issues. Each issue is shown with its
 2 median rank. Note that the title of some issues were changed based on discussion prior to the second round of voting.
 3

#	Title	Median rank
1	Sulfoximine, a novel systemic class of insecticides	5
2	Positive effects of reduced chemical use on pollinators in non-agricultural settings [new title]	7
3	Increasing use of fungicides	12
5	Potential non-target effects of nanoparticle pesticides on crop visiting insect pollinators	11
6	Below-ground effects on plant-pollinator interactions	16
8	Corporate control of agriculture at the global scale [new title]	4
11	Potential loss of floral resources for pollinators within and adjacent to agricultural lands through adoption of forthcoming 'next generation' genetically engineered crops and associated herbicide use	16
15	Risks and opportunities of cutting pollinators out of food production	12
18	Increased diversity of managed pollinator species [new title]	6
26	Socioeconomic drivers of change in flowering crops: unpredictable outcomes	20
27	Benefits to pollinators from water quality protection	18
29	Novel emerging RNA viruses [new title]	5
30	Pollinators as pathways for pathogens	13
31	Reductions in pollinator species richness may drive epidemics	13
38	Co-exposure between pesticides and pathogens	22
39	Sanitary and genetic issues raised by international trade and globalization	13
40	Climate change: altering pathogen epidemiology to the detriment of pollinators	14
41	Changes in nutritional value of plants as a consequence of elevated atmospheric CO ₂ and pollution associated with human activities	21
42	Effects of extreme weather events under climate change [new title]	6
43	Impact of climate change on plant-pollinator interactions	20
46	The impact of non-native managed pollinators on native bee communities in Asia	13
50	National and global monitoring: limited progress without them	19
51	Altered evolutionary trajectories in plants and pollinators	25
53	The bee band-wagon	26
55	Focus on technology and commercialisation in science funding	23

56	Destruction of bat roosts worldwide [new title]	15
58	Gene drive technology to eradicate invasive pollinators	25
59	Impacts of IPBES pollinators assessment	12

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Table 4(on next page)

The relationship between horizon scanning issues, past problems and actions, and future responses

Table 4. The relationship between responses to current or past issues (column 1), identified horizon issues grouped by overarching driver (column 2), and potential pro-active responses to these issues (column 3).

1 Table 4. The relationship between responses to current or past issues (column 1), identified
 2 horizon issues grouped by overarching driver (column 2), and potential pro-active responses to
 3 these issues (column 3).
 4

Current responses, suggested or enacted, to related non-horizon issues	Horizon issues	Potential responses to horizon issues
Habitat loss & homogenisation	HPI-1, SPI-9	
Agri-environmental schemes; paying farmers to cover the costs of pollinator conservation measures so as to connect habitat patches to allow pollinator movement	Corporate control of agriculture at global scale	Consumer-led certification schemes focused on pollinators
Habitat protection	Destruction of bat roosts	Corporate Social Responsibility commitments to pollinators (or wider biodiversity) Legal protection of bat roosts as sanctuaries, especially in the tropics Education of land owners about bat conservation Research to assess the impact of bat declines on pollination services
Pesticides	HPI-2, HPI-6, SPI-1, SPI-2	
Pesticide risk assessment and regulation	Sulfoximine pesticides	Pesticide risk assessment and regulation urgently needs to incorporate chronic, sub-lethal, indirect, and interactive impacts and in-field realistic trials using a range of pollinator species
Reduce pesticide use (for example, through Integrated Pest Management)	Reduced impacts in non-agricultural settings	Monitor impacts of pesticide use in non-agricultural setting
Reduced exposure through technological innovation (e.g. minimise spray dust and drift)	Nanoparticle pesticides	Research into impacts of nanoparticles on pollinators
	Increasing fungicide use	Global and national

		campaigns to reduce and replace chemical usage in urban and suburban areas
Parasites & Pathogens	HPI-3, SPI-5, SPI-6	
The World Organization for Animal health (OIE http://www.oie.int) regulations for transport and screening of bees	New RNA viruses Reduced pollinator richness drives epidemics Pollinators as disease vectors	A coordinated international network for detecting the emergence of viral diseases of managed pollinators Consider methods of pollinator management in plant disease control
Climate Change	HPI-5, SPI-8	
Connect habitat patches to allow pollinator movement Diversify farming practices, such as through crop rotation, to reduce risk	Effects of extreme weather events Altered pathogen epidemiology	Targeted measures to reduce impacts of extreme temperatures, rainfall or drought (e.g. planting flower strips with drought resistant flower species) Develop and use alternative climate resilient managed pollinator species Predict changes in distribution of pathogens under climate change
Invasive Species	SPI-7	
Listing potentially invasive species Biosecurity measures Regulations on international trade and movements	Invasive bees in Asia	Prevent or regulate use of non-native managed bee species, especially <i>Bombus terrestris</i> , which is known to be invasive Surveillance in at risk areas
Novel Areas:		
	Increased diversity of managed pollinators (HPI-4)	Identify candidate wild pollinators for management Risk assessment and regulation of movement

		around deployment of new managed pollinator species
	Cutting pollinators out of food production (SPI-3)	Re-calibrate conservation to recognise the inherent value of pollinators, outside food production Quantify range of risks and benefits to sustainable food production
	Impacts of IPBES pollinators assessment (SPI-4)	Incorporate outputs into national and international policies relevant to pollinators including agriculture, pesticide, conservation and planning sectors

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Figure 1 (on next page)

Figure 1

A schematic showing how the horizon scanning issues for pollinators map onto existing known drivers of pollinator decline, following Vanbergen et al. (2013), and novel drivers with positive or negative opportunities.

