

Long-term participation in collaborative fisheries research improves volunteer angler opinions on fisheries data quality and marine protected area performance

Erica T Jarvis ^{Corresp., 1}, Allison N Kellum ¹, Jennifer A Chiu ², Grant T Waltz ³, Samantha Murray ¹, Dean E Wendt ³, Richard M Starr ², Brice X Semmens ¹

¹ Scripps Institution of Oceanography, University of California, San Diego, La Jolla, California (CA), United States

² Fisheries and Conservation Biology, Moss Landing Marine Laboratories, Moss Landing, California, United States

³ Department of Biological Sciences, California Polytechnic State University - San Luis Obispo, San Luis Obispo, California, United States

Corresponding Author: Erica T Jarvis
Email address: etmason@ucsd.edu

Recent marine spatial planning efforts, including the management and monitoring of marine protected areas (MPAs), increasingly focus on the importance of stakeholder engagement. For nearly 15 years, the California Collaborative Fisheries Research Program (CCFRP) has partnered volunteer anglers with researchers, the fishing industry, and resource managers to monitor groundfishes in California's network of MPAs. While the program has succeeded in generating sustained biological observations, we know little about volunteer angler demography or the impact of participation on their perceptions and opinions on fisheries data or MPAs. In this study we surveyed CCFRP volunteers to learn about (a) volunteer angler demographics and attitudes toward groundfish management and stock health, (b) volunteer angler motivations for joining and staying in the program, and (c) whether participation in the program influenced volunteer angler opinions on MPAs and the quality of data used in resource management in California. CCFRP volunteers were older and had higher fishing avidity than average within the California's recreational angling community. Many self-identified as more conservation-minded than their peers and had positive views of California groundfish management and stock health. Participation in science and giving back to fisheries resources were major motivating factors in their decision to become and remain CCFRP volunteers. Angler opinions toward MPAs and the data used for fishery management were more positive after volunteering with CCFRP. Those who had volunteered for seven or more years with CCFRP were more likely than not to gain a positive opinion of MPAs. Our survey results provide evidence that long-term engagement of stakeholders in collaborative research positively influences stakeholder opinions regarding marine resource management data and methods, and highlights CCFRP's success in engaging citizen science stakeholders in collaborative

fisheries research.

1

2 **Long-term Participation in Collaborative Fisheries Research Improves Volunteer**
3 **Angler Opinions on Fisheries Data Quality and Marine Protected Area**
4 **Performance**

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9

10 ¹Scripps Institution of Oceanography, University of California San Diego, La Jolla, CA, USA

11 ²Fisheries and Conservation Biology, Moss Landing Marine Laboratories, Moss Landing, CA,
12 USA

13 ³Department of Biological Sciences, California Polytechnic State University, San Luis Obispo,
14 CA, USA

15

16 Corresponding Author:

17 Erica Jarvis¹

18 9500 Gilman Dr., La Jolla, CA 92093-0208, USA

19 Email address: etmason@ucsd.edu

20 **Abstract**

21 Recent marine spatial planning efforts, including the management and monitoring of
22 marine protected areas (MPAs), increasingly focus on the importance of stakeholder
23 engagement. For nearly 15 years, the California Collaborative Fisheries Research Program
24 (CCFRP) has partnered volunteer anglers with researchers, the fishing industry, and resource
25 managers to monitor groundfishes in California's network of MPAs. While the program has
26 succeeded in generating sustained biological observations, we know little about volunteer angler
27 demography or the impact of participation on their perceptions and opinions on fisheries data or
28 MPAs. In this study we surveyed CCFRP volunteers to learn about (a) volunteer angler
29 demographics and attitudes toward groundfish management and stock health, (b) volunteer
30 angler motivations for joining and staying in the program, and (c) whether participation in the
31 program influenced volunteer angler opinions on MPAs and the quality of data used in resource
32 management in California. CCFRP volunteers were older and had higher fishing avidity than
33 average within the California recreational angling community. Many self-identified as more
34 conservation-minded than their peers and had positive views of California groundfish
35 management and stock health. Participation in science and giving back to fisheries resources
36 were major motivating factors in their decision to become and remain CCFRP volunteers. Angler
37 opinions toward MPAs and the data used for fishery management were more positive after
38 volunteering with CCFRP. Those who had volunteered for seven or more years with CCFRP
39 were more likely than not to gain a positive opinion of MPAs. Our survey results provide
40 evidence that long-term engagement of stakeholders in collaborative research positively
41 influences stakeholder opinions regarding marine resource management data and methods, and
42 highlights CCFRP's success in engaging citizen science stakeholders in collaborative fisheries
43 research.

44

45 **Introduction**

46 Stakeholder engagement is an important part of marine resource protection and
47 management (Pomeroy & Douvère, 2008). Benefits of such engagement include the
48 incorporation of local knowledge into policy, and the potential to build stakeholder trust in
49 management decisions (Yochum, Starr & Wendt, 2011). California's Marine Life Protection Act
50 (MLPA) of 1999 (California) directed the state to redesign California's marine protection areas

51 (MPAs) to function as a network and increase protection of the state's marine habitats, wildlife,
52 and cultural sites. Establishment of the statewide MPA network took 13 years and involved
53 considerable effort to engage stakeholders (Gleason et al., 2010). Multiple assessments of the
54 MLPA stakeholder process found that it effectively achieved broad participation of resource
55 users and interest groups across the state (Fox et al., 2013; Gleason et al., 2013; Kirlin et al.,
56 2013). Since implementing the MPA network, the state (i.e. California Department of Fish and
57 Wildlife (CDFW), California Ocean Protection Council (OPC), and California Fish and Game
58 Commission (FGC)), in partnership with California Ocean Science Trust (OST), has supported
59 public engagement through continued scientific monitoring of fish populations inside and outside
60 MPA boundaries (OST, CDFW & OPC, 2012, 2017).

61 The California Collaborative Fisheries Research Program (CCFRP) was created in 2006
62 by a coalition of scientists, resource managers, commercial passenger fishing vessel (CPFV)
63 operators, and recreational anglers (Wendt & Starr, 2009). The program uses a hook-and-line
64 sampling design to monitor the abundance and size of groundfish species (e.g., rockfish, flatfish,
65 roundfish, and skates and rays); data are used to make long-term comparisons of species
66 diversity, catch rates, and length-frequency distributions within and among paired MPA and
67 reference sites (sites similar in character and location to the MPA, but without the protections
68 afforded the MPA). Between 2007 and 2016, CCFRP annually surveyed four sets of MPAs along
69 the central coast including Año Nuevo State Marine Reserve (SMR), Point Lobos SMR, Piedras
70 Blancas SMR, and Point Buchon SMR (Fig. 1). These MPAs were implemented in 2007 and are
71 located within the Central Coast MLPA planning region that extends from Pigeon Point to Point
72 Conception, CA.

73 CCFRP's volunteer saltwater recreational anglers are central to the program's
74 standardized hook-and-line survey. Once a fish is caught by a volunteer angler, it is processed by
75 scientists who identify, measure, tag (externally), and release the catch (Wendt & Starr, 2009).
76 Volunteering requires a commitment to early mornings and near constant fishing effort without
77 the benefit of keeping the day's catch. Nevertheless, volunteering gives participants the unique
78 opportunity to fish in MPAs designated as no-take zones where fishing is otherwise prohibited. It
79 also offers volunteer anglers the opportunity to interact with the science crew and make their
80 own observations on the similarities and differences between the catches in MPAs and reference
81 areas. This participation, and the direct observation of the scientific process, is thought to instill a

82 sense of ownership and trust among participants in the data being collected (Yochum, Starr &
83 Wendt, 2011).

84 The CCFRP program capitalizes on the expertise and knowledge of the fishing industry,
85 angling public, participating scientists, and managers; together, these constituents work toward a
86 common goal (e.g., measuring MPA effectiveness) that ultimately gives the group a shared
87 purpose (Wendt & Starr, 2009; Yochum, Starr & Wendt, 2011). CCFRP relies on relationship
88 building and transparency to create buy-in of MPA monitoring, evaluation, and management by
89 involving stakeholders in all aspects of the program, from study design to data collection and
90 sharing. An example of these efforts is the annual Volunteer Appreciation and Data Workshop
91 hosted by the coordinating staff from California Polytechnic University, San Luis Obispo (Cal
92 Poly) and Moss Landing Marine Labs (MLML), where survey results and trip highlights are
93 shared with volunteer participants and other partners. To date, the impact of these events on
94 angler opinions of MPAs has not been evaluated.

95 Human dimensions such as effective engagement, honesty, trust, and transparency can
96 impact the success of MPAs (Gall & Rodwell, 2016; Ordoñez-Gauger et al., 2018). However,
97 research on public knowledge, attitudes, and perceptions of California's MPA is sparse, and
98 studies that do exist vary widely across geographic region and composition of study populations
99 (Baldassare et al., 2007, 2017; Loper, 2008; Ordoñez-Gauger et al., 2018). While the success of
100 CCFRP in generating valuable monitoring data is clear (Wendt & Starr, 2009; Starr et al., 2015),
101 the degree to which CCFRP participation has influenced volunteer perceptions of California's
102 MPAs is less clear. In addition, the essential context for understanding this influence – (a) the
103 demographics and characteristics of the CCFRP volunteer anglers and (b) their perceptions on
104 the health of groundfish stocks, the data quality used to manage those stocks, and the
105 effectiveness of MPAs relative to groundfish management measures (e.g. depth restrictions, bag
106 limits, size limits) -- has also not been assessed. Although California's network of MPAs were
107 not specifically designed as a fishery management tool, any beneficial fisheries impacts of MPAs
108 are important in the evaluation of overall MPA effectiveness. Thus, state resource managers
109 would be well served by learning about the volunteer anglers who help monitor California's
110 MPAs as well as their respective opinions on MPAs.

111 Given the longevity of CCFRP, and extensive volunteer participation, the program provides a
112 valuable opportunity to measure outcomes of long-term stakeholder engagement. We used an

113 online survey of current and former CCFRP volunteer anglers to learn about (a) volunteer angler
114 demographics and attitudes toward groundfish management and stock health, (b) volunteer
115 angler motivations for joining and staying in the program, and (c) whether participation in the
116 program influenced volunteer angler opinions on MPAs and the quality of data used in resource
117 management in California. By characterizing the population of CCFRP angler volunteers and
118 their perceptions in relation to their volunteer efforts, our intent is to characterize the realized
119 benefits of CCFRP as a collaborative research program, beyond the fisheries data it yields.

120

121 **Materials & Methods**

122 **Survey**

123 We distributed an online survey to 722 volunteer anglers who participated in CCFRP
124 with Cal Poly and MLML between 2007 and 2018. This group represented a subgroup of the
125 entire volunteer population during that time period (N=901), as 179 volunteer anglers had
126 previously opted out of receiving communications from CCFRP and two other groups,
127 individuals without e-mail addresses and anglers under the age of 18 years, were not contacted.
128 We used Qualtrics, an online survey platform, to deliver the survey questionnaire. Respondents
129 provided written consent by agreeing to participate in the survey. The questionnaire consisted of
130 29 questions arranged into four sections: (a) CCFRP volunteering; (b) fisheries management and
131 health of California groundfish stocks; (c) MPAs; and (d) demographics and miscellaneous
132 questions (*Article S1*). We included multiple question types (yes/no, multiple-response, ordinal
133 scale, and free-response) and designed the survey so that respondents could complete their
134 responses in approximately 15 minutes. The University of California, San Diego Institutional
135 Review Board (IRB) certified this study of volunteer anglers as exempt from IRB review.

136 We distributed the survey via a series of e-mails sent to subjects over a two-week period
137 in Spring 2018. The first e-mail invited subjects to participate in the survey, and two subsequent
138 e-mails sent seven and 12 days into the study period reminded subjects to complete the survey.
139 Each e-mail contained a description of the study, a letter of consent, and a link to the online
140 questionnaire.

141 Angler demographics and characteristics

142 Age and gender comprised the survey's demographic categories; other characteristics
143 included years of fishing experience, frequency of fishing, degree of conservation-mindedness,
144 whether anglers had any prior work experience in marine resource management or the
145 recreational or commercial fishing industries, whether anglers had fished in MPA sites prior to
146 those areas being designated MPAs, and whether anglers had ever participated in the MLPA
147 planning process.

148 We categorized angling avidity (i.e. a relative measure of the enthusiasm an angler has
149 for the sport) into three avidity levels – low, medium, or high – based on the number of saltwater
150 angling trips they took per year, outside of CCFRP surveys, with low being <4 days, medium 4-
151 23 days, and high >23 days per year. Angler avidity ranges were based on the National
152 Oceanographic and Atmospheric Administration (NOAA) West Coast Fishing Avidity categories
153 (Rubio, Brinson & Wallmo, 2014).

154

155 Volunteer perceptions of groundfish management and stock health

156 In addition to characterizing the general opinion of anglers on the health of groundfish
157 stocks and the effectiveness of specific regulations, we also compared the percentage of
158 respondent opinions across related work experience categories to gauge the relative degree of
159 consensus in opinions among these groups.

160

161 Measures of volunteer participation and opinion change

162 Our primary focus for assessing change in CCFRP volunteer angler opinions was on
163 MPAs in California, and secondarily, on the quality of data used for fishery management. Given
164 that MPAs are known to elicit stronger opinions with the angling public than fishery
165 management data, questions regarding fishery management data were limited to whether
166 volunteers had an opinion of these data before CCFRP participation, and of those that did,
167 whether their opinion changed either positively or negatively after having volunteered with
168 CCFRP.

169 With respect to MPAs, we were interested in (a) capturing the distribution of opinions on
170 MPAs both before and after CCFRP participation, (b) characterizing the extent of opinion
171 change across the group, and (c) examining whether opinion change is mediated by the extent of

172 program participation. Respondents answered questions on an ordinal scale. They could report an
173 opinion of “Positive,” “Somewhat positive,” “Somewhat negative,” “Negative,” or “No
174 opinion.” We coded the answers 1, 2, 3, 4, and 5 respectively. To capture the overall proportion
175 of respondents having a change in opinion on MPAs after volunteering with CCFRP, we
176 subtracted the answer code corresponding to their opinion after CCFRP participation from the
177 answer code corresponding to their opinion before volunteering with CCFRP. Results that were
178 positive indicated a positive change in opinion of MPAs, results that were negative indicated a
179 negative change in opinion of MPAs, and results that were “0” represented no change in opinion.
180 We coded these differences numerically into a single variable representing change in opinion,
181 with positive change coded as “1”, no change coded as “2,” and negative change coded as “3.”

182 To evaluate volunteer opinion change relative to levels of volunteer participation, we
183 focused on three measures of CCFRP volunteer angler participation: (a) number of years since
184 becoming a volunteer angler; (b) approximate number of CCFRP sampling trips attended; and
185 (c) the number of CCFRP Volunteer Angler Appreciation and Data Workshops an angler had
186 attended. We calculated the number of years since an angler became a volunteer by subtracting
187 the year the respondent started volunteering from the year 2018 (the year we conducted the
188 survey). Given the survey was anonymous, we calculated the approximate number of sampling
189 trips a respondent went on throughout their time with CCFRP by multiplying the number of
190 years a volunteer participated in CCFRP by the average number of trips they went on per year.

191 We used the `nnet`, `broom`, and `car` packages (Venables & Ripley, 2002; Fox & Weisberg,
192 2019; Robinson & Hayes, 2020) in R version 6.3.1 (R-Core-Team, 2019) to run a multinomial
193 logistic regression model and test the effect of each measure of volunteer participation on
194 respondents having a positive, negative, or no opinion change on the creation of MPAs (*Data*
195 *SI*). We used the `MNLpred` package (Neumann, 2020) to construct predicted probabilities and
196 95% confidence intervals for each opinion change category over levels of participation (*Data*
197 *SI*). Demographics and characteristics of respondents were also compared across opinion change
198 categories.

199

200 **Results**

201 Of the 722 current and former volunteer anglers contacted about the survey, one-hundred
202 and twelve (112) completed and submitted a survey (*Data SI*), for a response rate of 15%. One

203 respondent had not yet volunteered on sampling trips, leaving 111 surveys included in the
204 analysis. Excluding one outlier (24.7 hr), the average time respondents took to complete and
205 submit the survey was 12.4 min (± 6.4 *SD*).

206

207 Volunteer demographics and characteristics

208 The distribution of respondent age was skewed left, with nearly one third of respondents
209 being between 65 and 74 years of age, and the next largest age bracket being 55-64 years old
210 (17%). Most respondents were male (86%); twelve percent (12%) were female. Two percent
211 (2%) of respondents chose the option “I prefer not to say.” Respondents had medium to high
212 avidity for saltwater angling, with 40% taking between four and 23 trips a year and 35% taking
213 more than 23 trips a year. Eighteen percent (18%) of respondents said they participated in the
214 MLPA planning process. Of those participating in the MLPA planning process, 90% were
215 characterized as having high or medium angling avidity (45% each).

216 Seventy percent (70%) of volunteer anglers who responded to the survey considered
217 themselves to be more conservation minded than their peers in the recreational fishing
218 community, and an additional 25% thought they were similarly conservation minded with their
219 peers. Sixty-five percent (65%) of respondents did not have any experience in marine resource
220 management, or the recreational or commercial fishing industries. Twenty-four percent (24%)
221 had experience working in the fishing industry sector, and 14% had some experience with
222 marine resource management (there was some overlap between these groups). Forty-five percent
223 (45%) of the respondents had previously fished in areas that are now MPAs. Seventy-four
224 percent (74%) of respondents participated in surveys of both MPA and reference areas during
225 their time as volunteers with CCFRP.

226

227 Volunteer perceptions of groundfish management and stock health

228 Many respondents (52%) believed California groundfish stocks were healthy, while 25%
229 thought they were somewhat unhealthy or very unhealthy; the distribution of responses was
230 similar across related work experience category (Fig. 2A). Nearly four out of five respondents
231 (79%) thought that California groundfish stocks were very well managed, well managed, or
232 adequately managed; 14% believed they were poorly managed, and 2% thought they were very

233 poorly managed. The distribution of responses regarding the management of stocks varied by
234 related work experience. Respondents having no related work experience and respondents with
235 marine resource management experience had a more positive response toward the management
236 of groundfish stocks than respondents having worked in the fishing industry (Fig. 2B).

237 Eighty-five percent (85%) of respondents thought seasonal closures and bag limits were
238 effective fisheries management tools for groundfish stocks, while spatial closures and depth
239 restrictions were considered relatively less effective (Fig. 3A). Negative responses toward the
240 effectiveness of spatial closures and depth restrictions were comprised mostly of respondents
241 with experience working in the fishing industry (Fig. 3B). Respondents with no experience and
242 those with fishing industry experience were least certain about depth restrictions; this type of
243 regulation comprised the highest percentage of “Not sure” responses in these groups (Fig. 3C).

244

245 Motivations for volunteering with CCFRP

246 Nearly all respondents said they plan to continue volunteering with CCFRP (93%). Of those
247 who plan to continue volunteering (N=102), the reasons why they joined the program were the
248 same as the reasons why they continue volunteering with the program (Fig. 4). The most
249 frequently selected reason for continuing to volunteer with CCFRP was the opportunity to
250 participate in science (75%). Sixty-eight percent (68%) selected “giving back to fisheries
251 resources,” and 58% selected “enjoying a day of fishing provided by CCFRP” as key reasons
252 why they both joined the program and why they stay involved (Fig. 4). Several respondents who
253 responded “Other” described desires to help fisheries or help marine resource managers gather
254 data to use in management. Three respondents replied that the opportunity to learn was important
255 to why they joined the program, and an additional three respondents cited learning new
256 information as a reason for continuing to volunteer.

257 Eight respondents (7%) said that they do not plan to continue volunteering with CCFRP.
258 Reasons included lack of available volunteer spots (n = 2), personal health (n = 2), seasickness (n
259 = 1), old age (n = 1), turned into a job (n = 1), and a lack of extra time to volunteer (n =1).

260

261 Change in opinions on data quality, MPAs

262 Prior to volunteering with CCFRP, sixty-one percent (61%) of anglers reported having no
263 opinion of the quality of data used for resource management. Of the 39% that did have an
264 opinion (n = 43), 51% reported their participation in CCFRP had positively changed their
265 opinion, while 47% reported their participation had no change on their opinion (Fig. 5). Of those
266 that reported a change in opinion (n = 23), 16 anglers reported the change was more positive, six
267 reported the change went from negative to positive, and one reported the change was more
268 negative.

269 Sixty percent (60%) of volunteer anglers surveyed said that they had positive or
270 somewhat positive opinions of the creation of MPAs before they began volunteering, and 28%
271 said they had somewhat negative or negative opinions of MPA creation in California before
272 volunteering (Fig. 6). Fifteen percent (15%) of respondents said they did not have any opinion of
273 MPAs before joining the program. When volunteers were asked what their opinions were after
274 volunteering with CCFRP, 89% said they had a positive or somewhat positive opinion of MPAs.
275 This large increase in positive opinion was matched by a decrease in somewhat negative and
276 negative opinions, as well as an even greater decrease in those who held no opinion of MPAs
277 from before volunteering with CCFRP to after (Fig. 6A). The proportion of respondents having
278 no change of opinion on the creation of MPAs after volunteering with CCFRP was 48%; these
279 respondents comprised 95% of those having a positive or somewhat positive opinion before
280 participating with CCFRP. Of those respondents having a change of opinion, 46% had a positive
281 change and 5% of respondents had a negative change in opinion of MPAs after volunteering with
282 CCFRP (Fig. 6B).

283 One hundred and seven (107) of the respondents answered all questions related to MPA
284 opinion change and the three calculated measures of participation (length of time since joining
285 the program, number of Volunteer Appreciation and Data Workshops attended, and total number
286 of trips attended). The number of years volunteers participated with CCFRP was nearly
287 uniformly distributed; volunteers who had been with the program since 2007 made up the highest
288 percentage (15%) and newly recruited volunteers (in 2017) followed behind at 12%. Fifty-four
289 percent (54%) of volunteers surveyed never attended an annual Volunteer Appreciation and Data
290 Workshop. Of the 46% who had, most attended one to four workshops. Six percent (6%) of

291 respondents attended five or more workshops. The estimated number of CCFRP trips attended
292 ranged from one trip to 154 trips (median = 8 trips, mean = 17 trips). Seventeen percent (17%) of
293 respondents attended one sampling trip.

294 Length of time since joining CCFRP was the only significant predictor of having a
295 change in opinion regarding MPAs (Table 2). In general, as the time since joining CCFRP
296 increased, a volunteer angler was more likely to have a positive change in opinion on MPAs than
297 having no change in opinion ($RRR = 0.82$, 95% CI = 0.72, 0.92, $z = -0.293$, $p = 0.003$; Fig. 7).

298

299 Demographics and characteristics across opinion change categories

300 Many characteristics of volunteers were similar across opinion change categories,
301 including gender, angler avidity, and conservation mindedness; however, respondents who
302 expressed no opinion change of MPAs tended to be younger than those who had a positive
303 change in opinion of MPAs (Table 3). Those respondents who had previously worked in marine
304 resource management were split between having no change in (positive) opinion and having a
305 positive change in opinion of MPAs (Table 3).

306 The sample size for those who expressed a negative change of opinion toward MPAs
307 consisted of five respondents. Of these, none participated in the MLPA planning process or
308 worked previously in marine resource management. Three had fished in both MPAs and
309 reference sites with CCFRP, but none had visited the same MPA sites with CCFRP that they had
310 fished in before the implementation of MPAs in 2007 (Table 3).

311

312 Discussion

313 Our results provide evidence that long-term engagement of stakeholders in collaborative
314 research can positively change angler opinions on MPAs. At the outset, the creators of CCFRP
315 postulated that collaborative research was a “potent mechanism” that could (among other listed
316 benefits) build trust in fisheries management and develop a more accurate consensus about
317 resource status (Wendt & Starr, 2009). These anticipated outcomes are directly linked to the
318 collaborative nature of the program, where participants are working together toward a shared
319 goal (Wendt & Starr, 2009; Yochum, Starr & Wendt, 2011). CCFRP straddles two modes of
320 public engagement in science: collaborative fisheries research and citizen science. In so doing, it

321 draws from a long history of scientists partnering with members of the fishing industry to study
322 fish populations or develop management tools (Hartley & Robertson, 2009; Mireles, Nakamura
323 & Wendt, 2012; Gleason, Iudicello & Caselle, 2017). Citizen science – also called community-
324 based or participatory science – involves members of the public who are not scientists by trade
325 (Mckinley et al., 2017), and it differs from collaborative fisheries research in that the volunteers
326 are not necessarily part of the fishing industry. While the partnership between CCFRP and
327 CPFVs follows a more traditional collaborative fisheries research model, the inclusion of the
328 angling public distinguishes CCFRP as having successfully integrated citizen science into
329 collaborative fisheries research.

330

331 CCFRP volunteers are mostly older, avid anglers

332 CCFRP volunteers who responded to our survey were representative of fresh and
333 saltwater anglers in California (mostly men); however, they were relatively older. Forty-nine
334 percent (49%) of the larger angling community are between 18 and 44 years old and less than
335 4% are 65 or older (US Fish and Wildlife Service, 2011). In contrast, 18 to 44-year-olds made up
336 less than a third of our angler respondents, and 40% were over the age of 65. CCFRP surveys
337 occur only on weekdays, of which older, retired adults are more likely to be free for volunteering
338 compared to younger anglers. This older demographic may have influenced the proportional
339 distributions of certain volunteer characteristics such as angler avidity (i.e. more time for fishing
340 opportunities) and perceptions that could be influenced by having a more historical perspective
341 (e.g., stock health). Our survey did not include questions regarding household income or
342 ethnicity.

343 Relative to saltwater recreational anglers on the West Coast of the United States (Rubio,
344 Brinson & Wallmo, 2014), CCFRP volunteer anglers surveyed in our study had higher fishing
345 avidity, having on average participated in a higher number of fishing trips (non CCFRP-related)
346 in the last year. Anglers with high fishing avidity have a greater stake in fisheries management
347 decisions. For instance, in a 2014 survey of saltwater recreational anglers, angler avidity was
348 positively correlated with perceived importance of ensuring “that the opinions of all recreational
349 fisheries stakeholders are considered in policy-making” (Rubio, Brinson & Wallmo, 2014).
350 While our volunteers were not asked to report their opinions on the importance of stakeholder

351 input in policy making, we found that avid CCFRP volunteer angler respondents were more
352 likely to have participated in the MLPA planning process.

353 Levels of public participation in the California MLPA planning process were very high,
354 with over 4,000 members of the public attending planning-related events and over 70,000 public
355 comments submitted during the process and environmental review (Gleason et al., 2013). Still,
356 with over 39 million residents in California (“United States Census Bureau QuickFacts:
357 California,” 2017), this is a relatively small proportion of participants. In our study, one in five
358 CCFRP survey respondents participated in the MLPA in some form, making them more engaged
359 than the average resident. Perhaps not surprisingly, about one third of our respondents who
360 participated in the MLPA were marine resource managers, however not all of those who had
361 worked in marine resource management participated in the MLPA.

362 We found that CCFRP has successfully engaged members of the general public, as two
363 thirds of respondents had no work experience related to either marine management or the fishing
364 industry. Although the general audience targeted for volunteer angler recruitment was
365 recreational anglers (Wendt & Starr, 2009), the experience of fishing side-by-side with people
366 from different professional backgrounds may aid in the relationship-building that is an important
367 cornerstone of the program.

368

369 CCFRP volunteer anglers are motivated by science and conservation

370 Part of CCFRP’s success in relationship building is evidenced by the willingness of
371 anglers to want to continue to participate in the program year after year. Most respondents said
372 they plan to continue volunteering. There were 140-150 volunteer anglers that participated in the
373 2017 sampling season between the two programs (“Volunteer Appreciation Event & Data
374 Workshop,” 2018), so it is likely that the 111 respondents in our study represent an accurate
375 sample of those who plan to continue with the program. The reasons respondents chose to stay
376 with the program were the same three reasons they cited for joining CCFRP in the first place: (a)
377 to participate in science; (b) to give back to fisheries resources; and (c) to enjoy a day of fishing
378 provided by CCFRP. These responses demonstrate that CCFRP anglers are not solely driven by
379 the novelty of fishing inside MPAs, but by their interest in being involved in fisheries research.
380 A handful of respondents were high school teachers who responded that learning was a motivator
381 for why they joined. Three other respondents listed learning as a motivator for why they stayed.

382 Across marine and coastal citizen science projects, increasing knowledge is often a frequent
383 motivation for volunteering (Thiel et al., 2014).

384

385 Volunteer angler consensus on groundfish health and management

386 A lack of transparency between fishery managers and the fishing community has often
387 led to angler distrust of fishery assessments and management measures (Yochum, Starr &
388 Wendt, 2011); thus, one goal of collaborative fisheries research is garnering accurate consensus
389 among the fishing community regarding resource health. In this study, most CCFRP respondents,
390 regardless of their related work experience (including no related experience), believed
391 groundfish stocks were somewhat healthy. This is a relatively accurate assessment considering
392 most species of fish comprising the groundfish fishery in California are rockfish. While many
393 West Coast rockfish stocks were collapsed and designated overfished at the turn of the 21st
394 century (Pacific Fishery Management Council, 2008), many have since rebuilt, and several are
395 rebuilding (NOAA Fisheries, 2019). The agreement that groundfish stocks are somewhat
396 healthy, regardless of related work experience, suggests that there is accurate consensus of
397 resource status among these groups. Although not explicitly addressed in our survey, it seems
398 likely that CCFRP volunteer participation influenced these angler perceptions over time. It is
399 also possible CCFRP volunteer perceptions regarding groundfish stock health are influenced by
400 historical perspectives, as older respondents are more likely to have participated in groundfish
401 fishing prior to the collapse and subsequent recovery of many rockfish stocks. In another survey
402 of the iconic saltwater bass fishery in southern California, fishermen with more years of
403 experience (and typically older in age) were more likely to have an accurate perception of stock
404 health (Bellquist et al., 2017). In our survey, the proportion of younger respondents who had a
405 “neutral” opinion regarding groundfish stocks was higher than that of the older respondents.

406 Most (79%) respondents thought groundfish stocks were well-managed. Many (65%)
407 believed spatial closures (including MPAs) were effective in ensuring healthy groundfish stocks
408 in California, though catch limits and season closures had higher support (85% each); 21% were
409 “unsure” and 14% believed spatial management to be “not effective.” Most of the uncertainty
410 and negative opinion of spatial management was by respondents having worked in the fishing
411 industry. However, depth restrictions were least popular among all related work experience
412 categories and garnered the greatest amount of uncertainty. Depth restrictions for groundfish in

413 central California prohibit fishing in waters greater than 50 fathoms (91.4 m) and were intended
414 to assist in rebuilding overfished rockfish stocks such as Canary Rockfish (*Sebastes pinniger*)
415 and Yelloweye Rockfish (*Sebastes ruberrimus*). However, fishing these depths for other popular
416 recreational groundfishes in central California (e.g., Lingcod (*Ophiodon elongatus*), Cabezon
417 (*Scorpaenichthys marmoratus*), and Greenlings (Family Hexagrammidae) is also precluded by
418 this regulation, and could be driving some of the uncertainty among respondents. In addition,
419 although Canary Rockfish was rebuilt in 2015 (Thorson & Wetzel, 2015), Yelloweye Rockfish
420 remains in rebuilding status (Gertseva & Cope, 2017). Interestingly, except for depth restrictions,
421 the relative proportion of respondents stating groundfish management measures are effective was
422 similar across regulations and related work experience categories.

423 The focus of CCFRP is not to educate anglers on groundfish management and
424 regulations. However, because groundfish regulations include mandatory release of overfished
425 rockfish species, CCFRP does actively work to increase angler awareness of the susceptibility of
426 rockfishes to pressure-related (i.e. depth-related) injuries associated with angling and the utility
427 of recompression (i.e., releasing fish back to depth). Generally, fishing deeper results in an
428 increased susceptibility to barotrauma and decreased survival rates of rockfishes; thus, CCFRP
429 protocol has always restricted captains to fish areas in depths less than 36.7 m (120 ft).
430 Additionally, CCFRP science crew release fish showing signs of barotrauma back to depth with
431 descending devices since recompression alleviates signs of barotrauma and significantly
432 increases release survival of many rockfishes (Jarvis & Lowe, 2008; Hannah, Rankin & Blume,
433 2012). These measures ultimately promote ethical rockfish angling practices.

434

435 CCFRP positively influences opinions on data quality, MPAs

436 In addition to outreach, a typical day on the water provides CCFRP volunteers
437 opportunities to observe how data are collected. Important survey protocol details are relayed to
438 CCFRP volunteer anglers on each day's pre-survey briefing. At the end of the day, the science
439 crew debriefs the anglers on overall fish count, fish counts by angler, and biggest and smallest
440 fish caught, etc. Thus, although the anglers do not assist with recording data, the anglers are
441 immediately able to informally verify the data collected that day, based on their own
442 observations and recollections. Prior to volunteering with CCFRP, most respondents did not have
443 an opinion of the data used in resource management; however, after participation with CCFRP,

444 the majority of those with an opinion changed their opinion to more positive. Building trust in
445 the quality of data used for management is an important step toward increasing angler
446 perceptions of groundfish management measures, including MPAs. It is also worth noting that
447 anglers with high avidity serve CCFRP by providing highly experienced angling services, and
448 likely relatively high consistency in angler skill levels, all positively influencing data quality.

449 The majority of CCFRP volunteers responding to our survey identified themselves as
450 being more conservation-minded than their peers, and this may explain why CCFRP volunteers
451 generally had positive opinions toward the creation of California MPAs before participation with
452 CCFRP. However, many of those who had negative opinions of MPAs, or no opinion at all,
453 gained a positive opinion of them after volunteering with CCFRP. This increase in positive
454 perceptions of MPAs mirrors the perceptions of California's general public. In 2017, more than
455 three in four Californians said that it was very important that California have MPAs; a 20 point
456 increase since 2006 (Baldassare et al., 2007, 2017). Thus, there appears to be an increase in
457 support for MPAs across the state in the last ten years, including among CCFRP volunteers.

458

459 Time with CCFRP influences positive change in opinion of MPAs

460 A positive change of opinion toward MPAs was directly related to the number of years
461 since respondents joined CCFRP. Other measures of participation, including the number of
462 Volunteer Appreciation and Data Workshops or the number of CCFRP trips attended, were not
463 significantly related to MPA opinion change, indicating that change in angler perceptions takes
464 time. In this study, the length of time necessary to achieve a greater than fifty percent (50%)
465 probability of having a positive change in opinion on MPAs was about seven years since joining
466 CCFRP. Long-term stakeholder engagement with CCFRP corresponds with a longer period
467 directly and indirectly gaining knowledge and awareness of MPAs through participation in
468 survey trips and through CCFRP communications, including e-mails, e-newsletters, and posts on
469 social media. Although Volunteer Appreciation and Data Workshops are arguably an important
470 part of CCFRP's relationship building and outreach tools, it is often lived experiences that are
471 more salient and have more impact on people's knowledge, attitudes, and perceptions.

472 In 2017, CCFRP was expanded statewide, and now includes a partnership of six
473 academic institutions that lead and organize surveys to actively monitor 14 MPAs in California
474 (Moss Landing Marine Laboratories, 2020). Between 2017 and 2019, eight-hundred and ninety-

475 eight (898) CCFRP volunteer anglers assisted science crew and CPFV captains/crew in
476 surveying 77,202 fish representing 94 species statewide (R Brooks, 2020, pers. comm.). This
477 large expansion of the program offers additional opportunity to learn about (a) demographics and
478 characteristics of the fishing industry sector of CCFRP (CFPV captains and crew), (b) how
479 demographics and characteristics compare by region within and among stakeholder groups, and
480 (c) whether CCFRP has had differential influence on MPA perceptions across stakeholder
481 groups. Bringing increased awareness of the social dimensions of stakeholders involved in
482 collaborative fisheries research can only serve to continue to build relationships, create buy-in on
483 management measures, and offer insights into areas of outreach that may need improvement.
484

485 **Conclusions**

486 Our survey highlights CCFRP as a model for incorporating citizen science into
487 collaborative fisheries research by capturing the realized benefits of collaborating with the
488 angling public. We have a clearer view of who CCFRP volunteers are as a group, and how
489 participation in the program has shaped their perspectives. CCFRP volunteers are older and have
490 a higher fishing avidity than the broader recreational angling community in California. Although
491 they represent a heterogeneous group in terms of experience with related industry sectors, their
492 perceptions of groundfish stock health and management are generally in agreement. Overall,
493 these volunteers have a positive view of the data collected for resource management and the
494 MPAs they help to monitor, that can be attributed, in part, to long-term participation in the
495 program. Most notably, a positive change in opinion on MPAs was more likely to occur only
496 after considerable time engaged with CCFRP (i.e. 7+ years). Future endeavors to develop new
497 citizen science partnerships with collaborative fisheries research programs, in which to achieve
498 similar benefits as CCFRP (e.g., building stewardship and advocacy), should focus not only on
499 recruiting as many volunteers as possible, but in retaining those volunteers for as long as
500 possible.

501

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512

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Figure 1

Marine Protected Areas in central California monitored by CCFRP between 2007 and 2016.

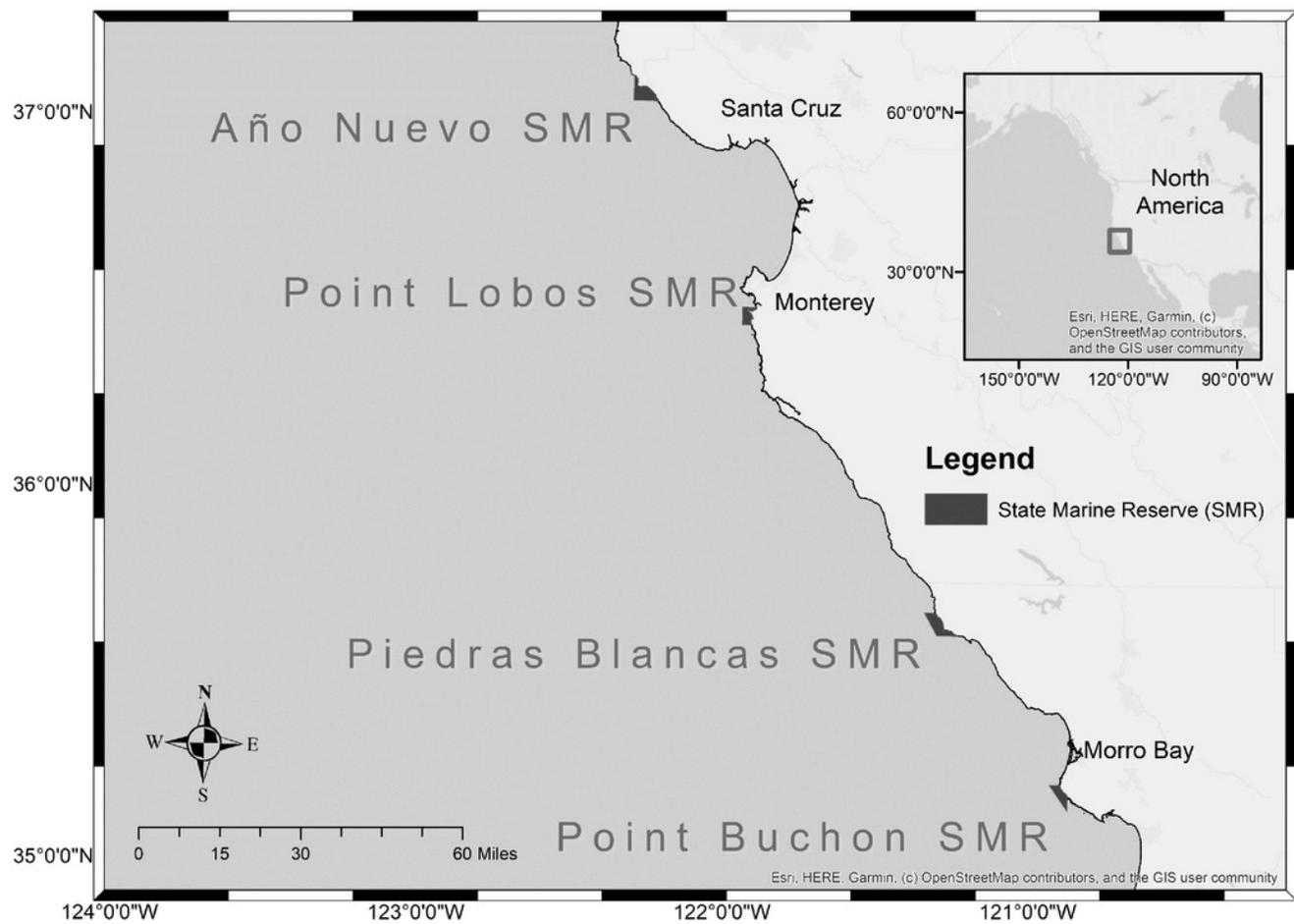
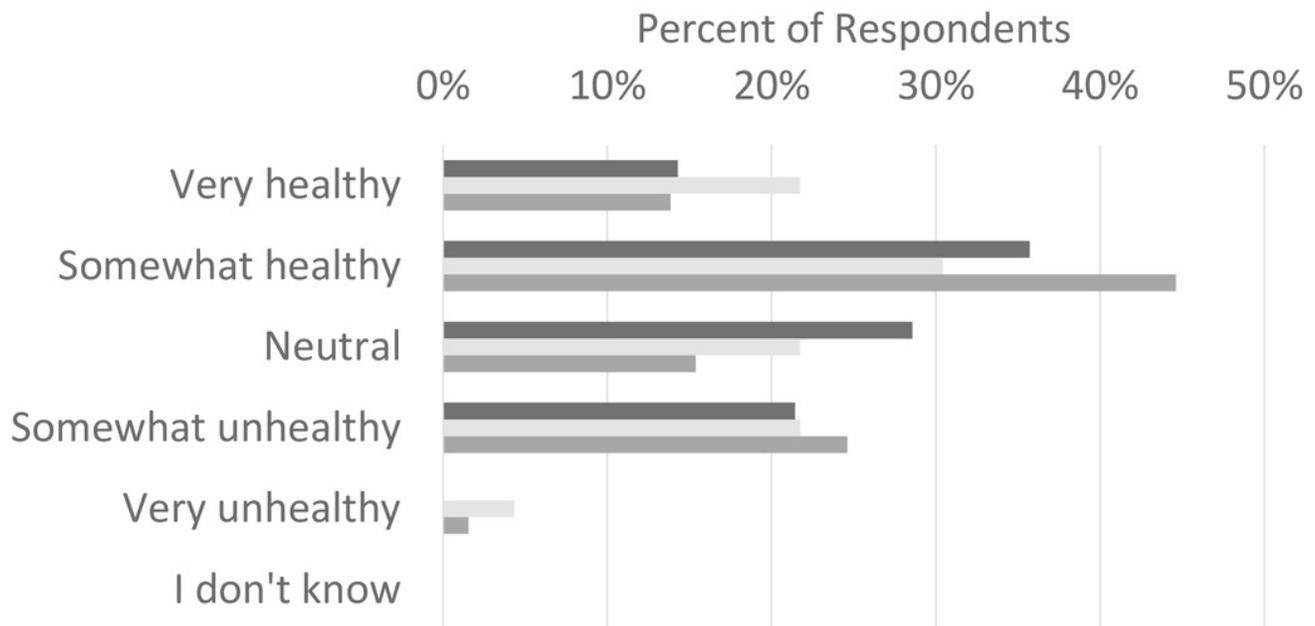


Figure 2

Comparison of CCFRP volunteer angler opinions on California groundfish health and management relative to their related work experience.

(A) Percentage distribution of survey respondent opinions on the health of California groundfish stocks. (B) Percentage distribution of survey respondent opinions on California groundfish management. The distribution of angler responses is reported relative to their related work experience (fisheries management, fishing industry, no experience).

A In your opinion, what is the current overall health of CA groundfish stocks? (Q7)



B In your opinion, how well are CA groundfish stocks managed? (Q8)

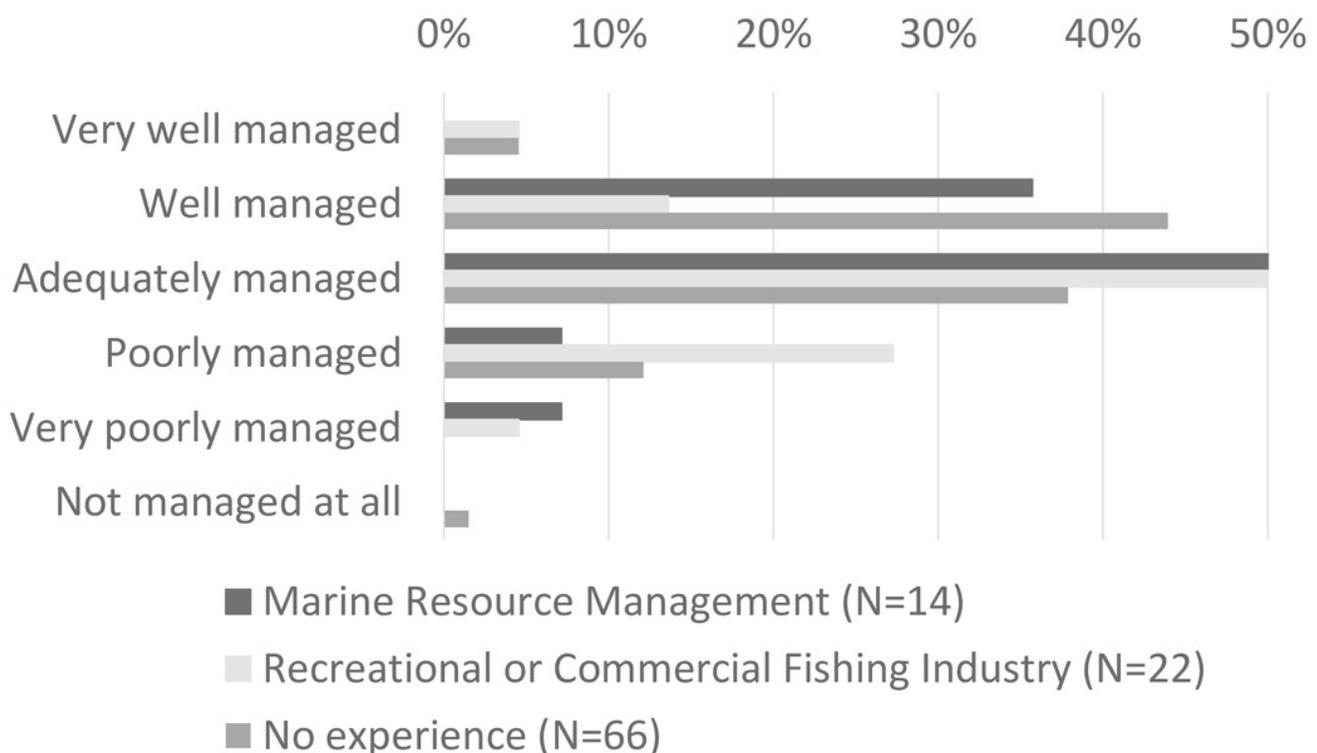


Figure 3

Comparison of CCFRP volunteer angler opinions on California groundfish management strategies relative to their related work experience.

(A) Percentage distribution of survey respondents who believe California groundfish management strategies to be “Effective”. (B) Percentage distribution of those who believe them to be “Not effective”. (C) Percentage distribution of those who responded “Not sure.” The distribution of angler responses is reported relative to their related work experience (fisheries management, fishing industry, no experience).

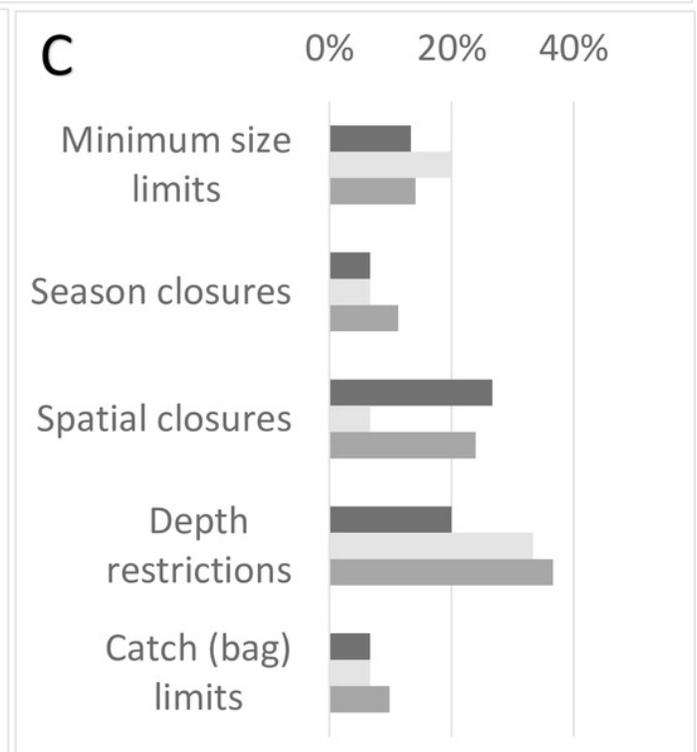
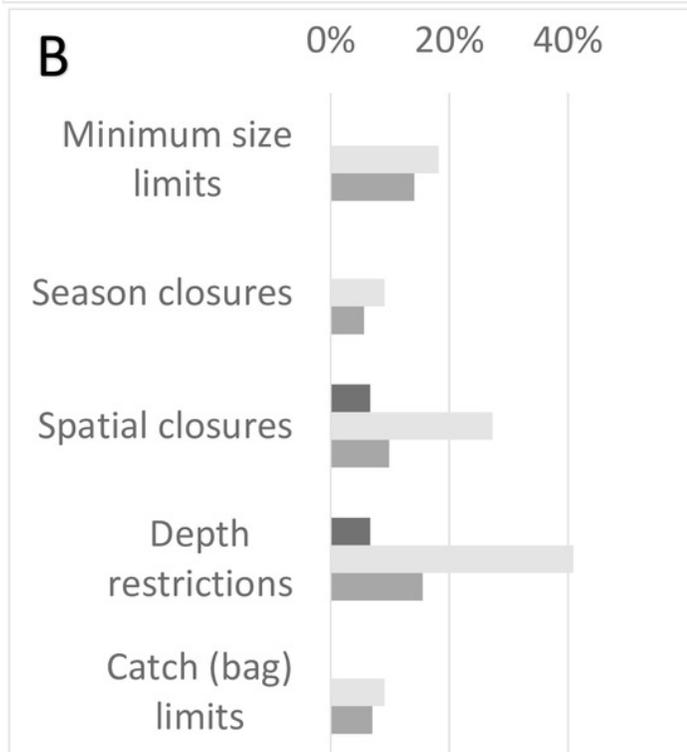
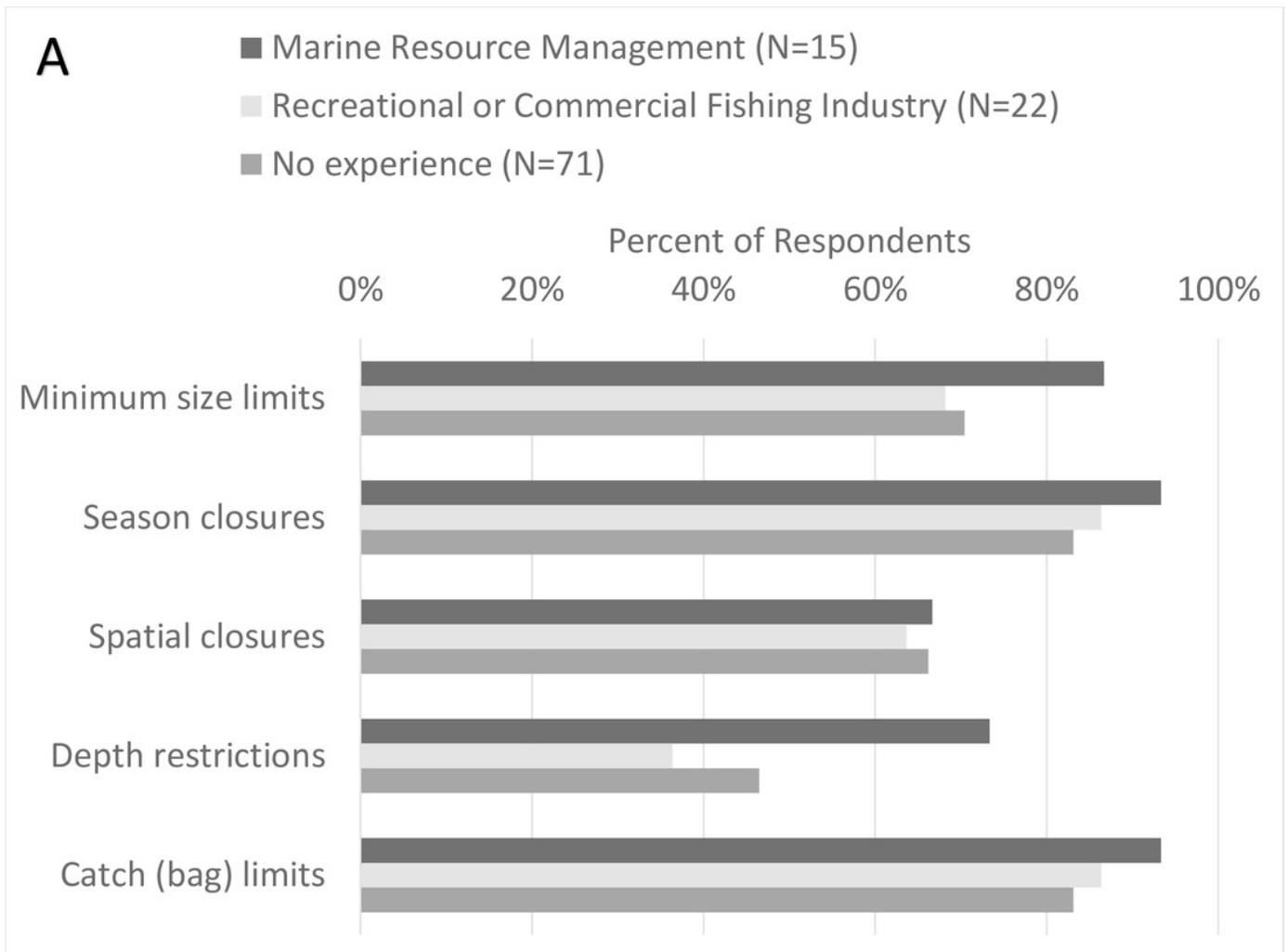


Figure 4

Volunteer angler motivations to join CCFRP and to continue volunteering with the program.

Percentage distribution of the reasons why survey respondents joined CCFRP and why they continue with the program (only showing responses of volunteers who plan to continue, N=102).

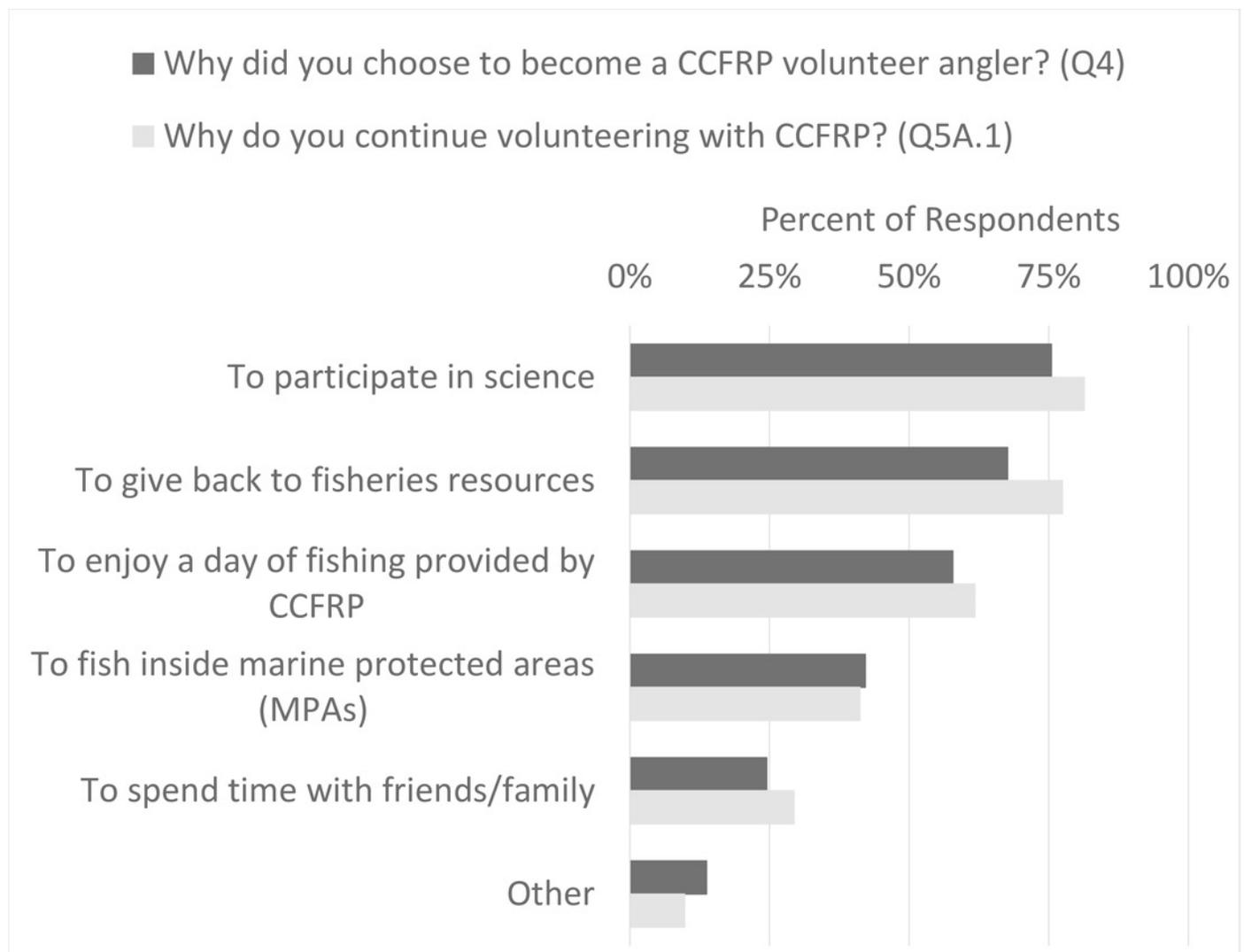


Figure 5

Change in opinion of CCFRP volunteer anglers on the quality of data used in fisheries resource management.

Percent of CCFRP volunteer angler survey respondents (N = 110) who had an opinion (or no opinion) on the quality of data used in fishery resource management before becoming CCFRP volunteers (left), and of those respondents who had an opinion, the percent whose opinions changed positively, negatively, or not at all, after volunteering with CCFRP (right).

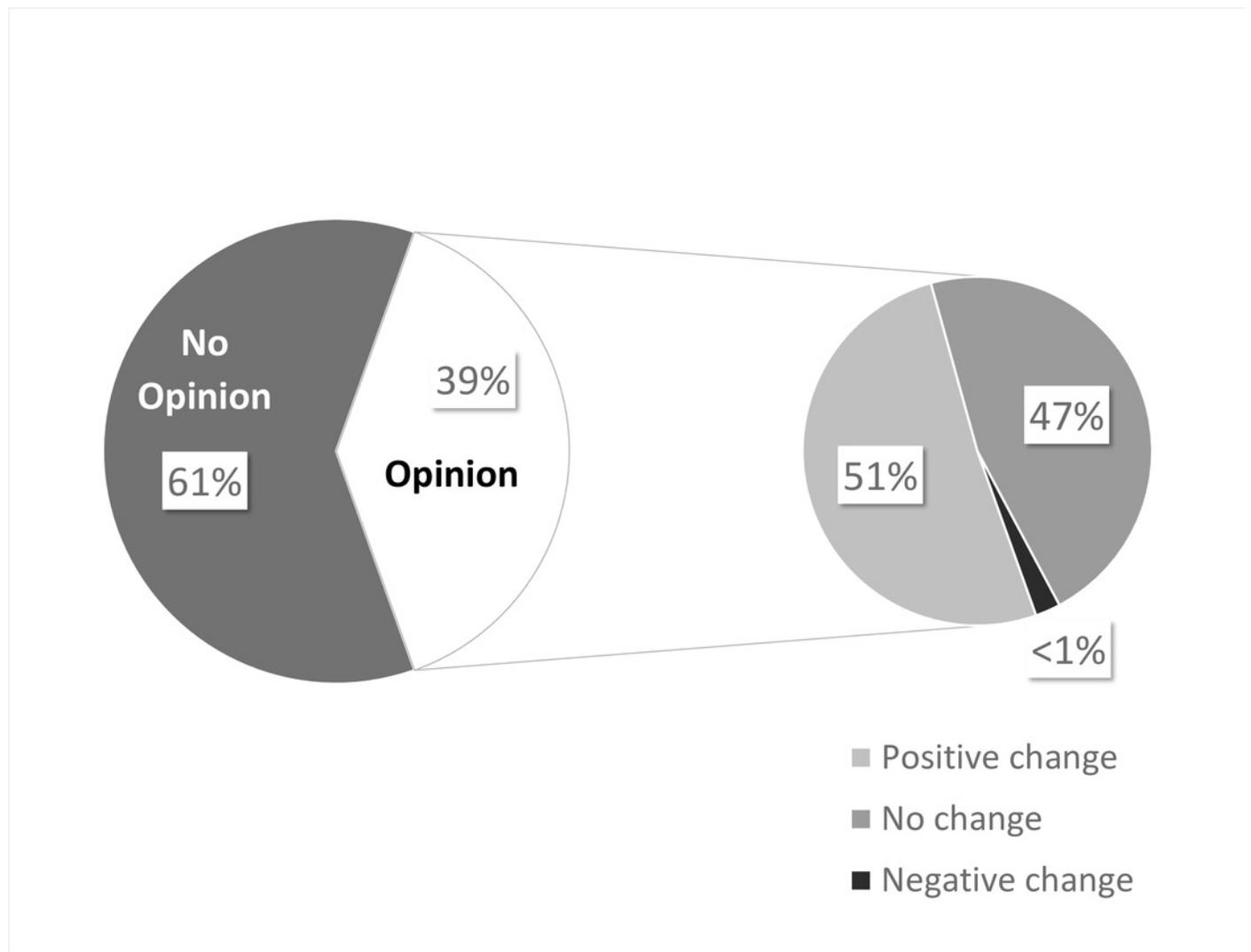


Figure 6

CCFRP volunteer angler opinions on MPAs.

(A) Percentage distribution of survey respondent opinions on MPAs before and after volunteering with CCFRP. (B) Overall percent of survey respondents having a positive, negative, or no change in opinion on MPAs after becoming CCFRP volunteers.

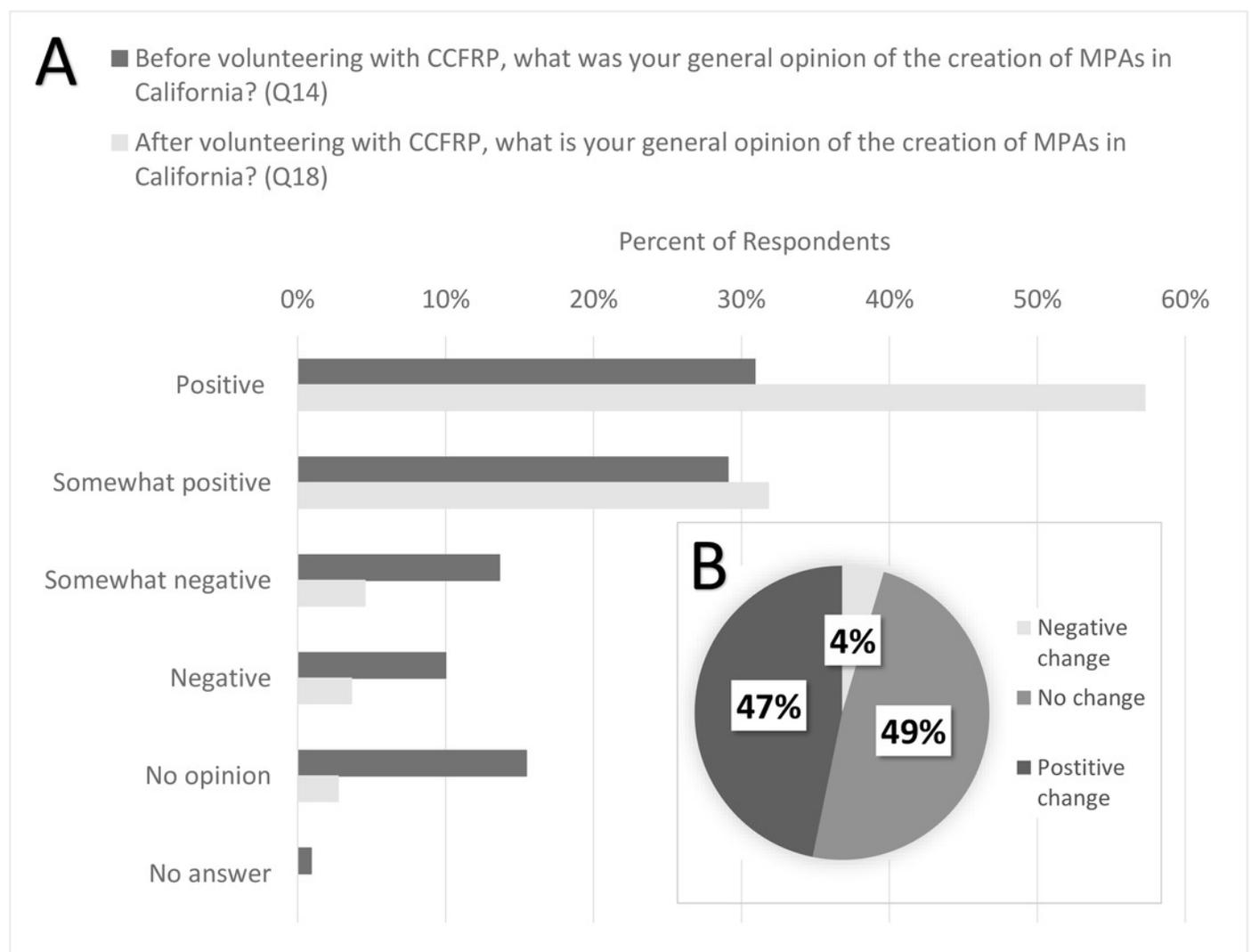


Figure 7

Predicted probability of CCFRP volunteer anglers having an opinion change on MPAs.

Predicted probability (\pm 95% CIs) of a CCFRP volunteer angler having a positive change in opinion, no change in opinion, and negative change in opinion on MPAs relative to the length of time (years) since joining CCFRP. The dashed line relates the length of time when the probability of having a positive change in opinion on MPAs becomes greater than or equal to 50% (= 7.25 years).

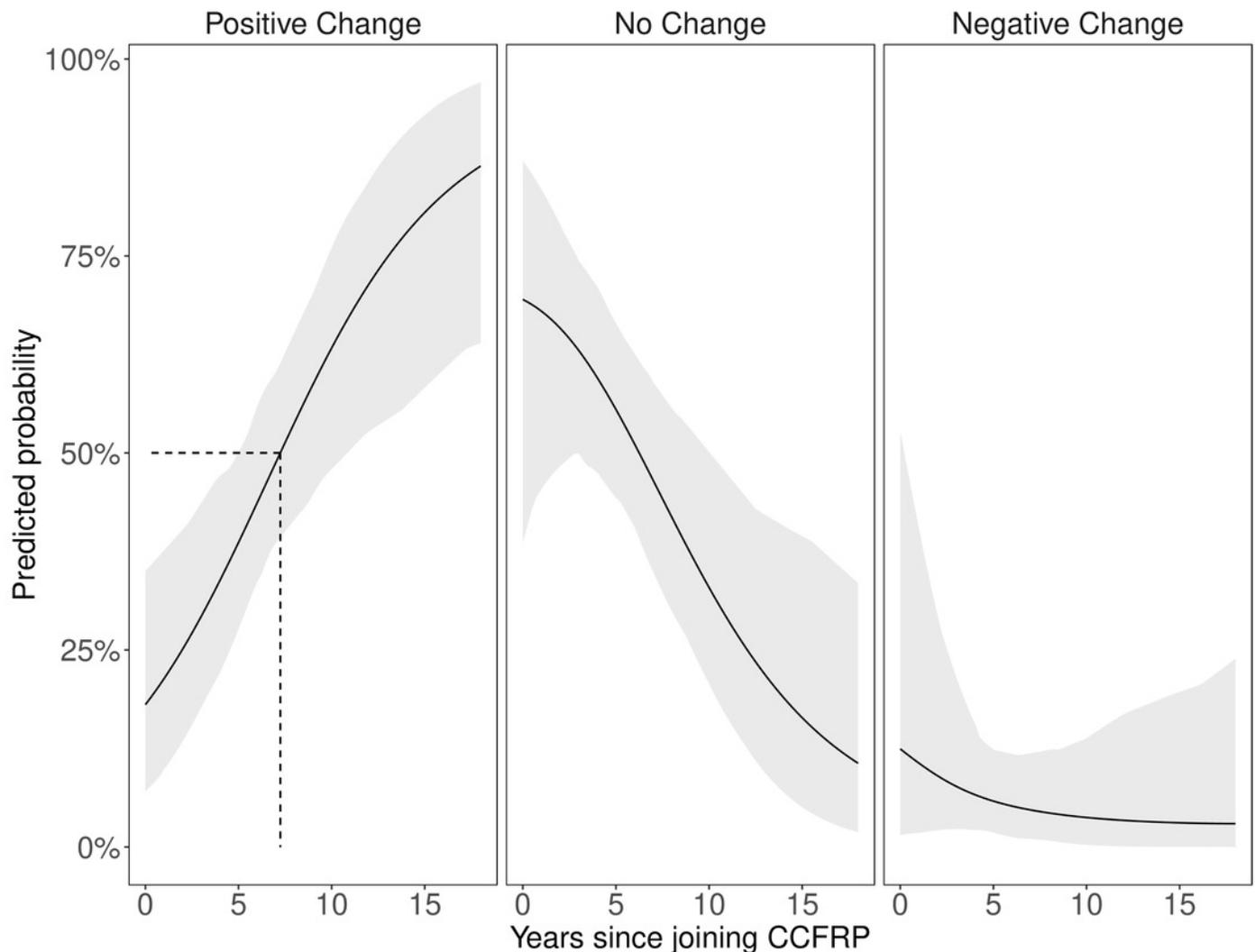


Table 1 (on next page)

Demographics and characteristics of CCFRP volunteer angler survey respondents.

1

	<u>Category</u>	<u>Number of Respondents</u>	<u>Percent of Respondents</u>
<i>Age</i>	18-24	3	3%
	25-34	16	15%
	35-44	11	10%
	45-54	17	15%
	55-64	19	17%
	65-74	35	32%
	75+	9	8%
<i>Gender^a</i>	Male	95	86%
	Female	13	12%
<i>Angler avidity^b</i>	Low	27	25%
	Medium	44	40%
	High	38	35%
<i>Participated in the MLPA planning process</i>	Yes	20	18%
	No	90	82%
<i>Conservation Mindedness^c</i>	More	77	70%
	Similar	27	25%
	Less	1	1%
<i>Related work experience^d</i>	Recreational fishing only	12	11%
	Commercial fishing only	3	3%
	Marine resource management only	11	10%
	Management and Commercial	0	-
	Management and Recreational	2	2%
	Recreational and Commercial	7	6%
	All three	2	2%
	None	71	65%
<i>Fished and sampled at CCFRP sites before and after MPA creation</i>	Yes	36	33%
	No	74	67%
<i>Total</i>		110	100%

^a The 2 respondents who selected the choice "I prefer not to say" were not included.

^b The 1 respondent who did not answer this question was not included.

^c The 5 respondents who did not answer this question were not included.

^d The 2 respondents who had incomplete answers for these questions were not included.

Table 2 (on next page)

Likelihood ratio tests of the multinomial logistic regression model of change in opinion on MPAs relative to measures of volunteer angler participation with CCFRP.

Italics denote significant p-values.

1
2

Predictors	Likelihood Ratio Tests		
	Chi-Square	df	p
Length of time since joining CCFRP	10.517	2	<i>0.005</i>
Number of Volunteer Appreciation and Data Workshops attended	0.218	2	0.897
Number of sampling trips with CCFRP	0.572	2	0.751

Table 3 (on next page)

Distribution of CCFRP volunteer angler survey respondents by angler demographic within each MPA opinion change category.

1
2 .

<u>Category</u>		<u>Positive change</u> (N=51)	<u>No change</u> (N=53)	<u>Negative change</u> (N=5)
<i>Age</i>				
25-34	18-24	-	6%	-
	35-44	14%	15%	20%
	45-54	6%	11%	20%
	55-64	12%	21%	-
	65-74	18%	19%	-
	75+	41%	23%	40%
	75+	10%	6%	20%
<i>Angler avidity^a</i>				
	Low	24%	26%	20%
	Medium	41%	36%	60%
	High	35%	38%	20%
<i>Conservation Mindedness^b</i>				
	More	63%	77%	60%
	Similar	29%	21%	20%
	Less	2%	-	-
<i>Related work experience^c</i>				
	Recreational fishing only	6%	15%	20%
	Commercial fishing only	6%	-	-
	Recreational and Commercial	12%	2%	-
	Marine resource management only	14%	8%	-
	Management and Recreational	-	4%	-
	All three	-	4%	-
	None	63%	66%	60%

^a The 1 respondent who did not answer this question was not included.

^b The 5 respondents who did not answer this question were not included.

^c The 2 respondents who had incomplete answers for these questions were not included.